





**Brighton & Hove  
City Council**

# Cabinet Agenda

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| Title:   | <b>Cabinet</b>  |
| Date:    | <b>12 June 2008</b>   |
| Time:    | <b>4.00pm</b>   |
| Venue    | <b>Council Chamber, Hove Town Hall</b>  |
| Members: | <p><b>Councillors:</b><br/>Mears (Chairman)</p> <p>Mrs Brown, Caulfield, Fallon-Khan, Kemble, K Norman, Simson, Smith, Theobald, Young and Mitchell</p> |
| Contact: | <p><b>Martin Warren</b><br/>Senior Democratic Services Officer<br/>01273 291058<br/>martin.warren@brighton-hove.gov.uk</p>                              |

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|---|---|
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# AGENDA

## 1. PROCEDURAL BUSINESS

- (a) Declarations of Interest by all Members present of any personal interests in matters on the agenda, the nature of any interest and whether the Members regard the interest as prejudicial under the terms of the Code of Conduct
- (b) Exclusion of Press and Public - To consider whether, in view of the nature of the business to be transacted, or the nature of the proceedings, the press and public should be excluded from the meeting when any of the following items are under consideration.

*NOTE: Any item appearing in Part 2 of the Agenda states in its heading the category under which the information disclosed in the report is exempt from disclosure and therefore not available to the public.*

*A list and description of the exempt categories is available for public inspection at Brighton and Hove Town Halls.*

## 2. CABINET MEMBER'S COMMUNICATIONS

## 3. TERMS OF REFERENCE

1 - 2

## 4. MINUTES OF THE MEETING OF POLICY & RESOURCES 3 APRIL 2008

3 - 20

To note the minutes of the Policy & Resources Meeting 3 April 2008

## 5. ITEMS RESERVED FOR DISCUSSION

- (a) Items reserved by the Cabinet Member
- (b) Items reserved by the Opposition Spokesperson
- (c) Items reserved by Members, with the agreement of the Cabinet Member.

## 6. PUBLIC QUESTIONS

No public questions have been received.

## **7. WRITTEN QUESTIONS FROM COUNCILLORS**

No written questions have been received.

## **8. PETITIONS**

**21 - 22**

No petitions have been received.

*Contact Officer: Councillor Mo Marsh      Tel: 01273 296446*

## **9. DEPUTATIONS**

**23 - 26**

To receive the attached deputation presented at Council on the 13 March 2008 by Mr. Karl Lester.

## **10. LETTERS FROM COUNCILLORS**

No letters have been received.

## **11. NOTICES OF MOTIONS REFERRED FROM COUNCIL**

**27 - 32**

(i) To consider a Notice of Motion concerning the Promotion of Responsible Dog Ownership, proposed by Councillor Duncan and referred from the Council meeting held on the 13 March 2008 under procedural rule 8.2 (copy attached).

(ii) To consider a Notice of Motion concerning Bottled Water, proposed by Councillor Morgan and referred from the Council meeting held on the 13 March 2008 under procedural rule 8.2 (copy attached).

(iii) To consider a Notice of Motion concerning free speech and the Older People's Council, proposed by Councillor Randall and referred from the Council meeting held on the 24 April 2008 under procedural rule 8.2 (copy attached).

(iv) To consider a Notice of Motion concerning Identity Cards, proposed by Councillor Kitcat and referred from the Council meeting held on the 24 April 2008 under procedural rule 8.2 (copy attached).

## **12. MATTERS REFERRED FOR RECONSIDERATION**

No matters have been referred.

### **13. REPORTS FROM OVERVIEW & SCRUTINY COMMITTEES**

No reports have been received.

### **14. TARGETED BUDGET MANAGEMENT (TBM) REVENUE OUTTURN 2007/2008 33 - 56**

*Contact Officer: David Nicholls, General Manager, Adult Social Care Tel: 01273 296112*

### **15. TARGETED BUDGET MANAGEMENT (TBM) CAPITAL OUTTURN 2007/08 57 - 74**

*Ward Affected: All Wards*

### **16. CORPORATE PLAN AND MEDIUM TERM FINANCIAL STRATEGY 75 - 148**

*Ward Affected: All Wards*

### **17. LOCAL AREA AGREEMENTS (LAA) 149 - 166**

*Ward Affected: All Wards*

### **18. LOCAL DEVELOPMENT FRAMEWORK CORE STRATEGY - REVISED PREFERRED OPTIONS 167 - 228**

*Ward Affected: All Wards*

### **19. LOCAL DEVELOPMENT FRAMEWORK CORE STRATEGY - BACKGROUND STUDIES 229 - 236**

*Ward Affected: All Wards*

### **20. DOG CONTROL ORDERS 237 - 252**

*Ward Affected: All Wards*

### **21. CITY COLLEGE BRIGHTON AND HOVE – FALMER SITE PLANNING STRATEGY FRAMEWORK 253 - 262**

*Ward Affected: All Wards*

**22. CONFIRMATION OF EXECUTIVE APPOINTMENTS (INCLUDING APPOINTMENTS TO OUTSIDE BODIES) 263 -  
266**

*Contact Officer: Councillor Mo Marsh Tel: 01273 296446*

**23. AFFILIATIONS (2008/09) 267 -  
270**

*Contact Officer: Mark Wall, Head of Democratic Services Tel: 01273 291006*

**24. PART TWO ITEMS**

The City Council actively welcomes members of the public and the press to attend its meetings and holds as many of its meetings as possible in public. Provision is also made on the agendas for public questions to committees and details of how questions can be raised can be found on the website and/or on agendas for the meetings.

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Meeting papers can be provided, on request, in large print, in Braille, on audio tape or on disc, or translated into any other language as requested.

For further details and general enquiries about this meeting contact Martin Warren, (01273 291058, email [martin.warren@brighton-hove.gov.uk](mailto:martin.warren@brighton-hove.gov.uk)) or email [democratic.services@brighton-hove.gov.uk](mailto:democratic.services@brighton-hove.gov.uk)

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|                         |   |                     |  |
|-------------------------|---|---------------------|--|
| <b>Subject:</b>         | <b>Terms of Reference</b>                         |                     |  |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>                               |                     |  |
| <b>Report of:</b>       | <b>Director of Strategy &amp; Governance</b>      |                     |  |
| <b>Contact Officer:</b> | <b>Name: Martin Warren</b>                        | <b>Tel: 29-1058</b> |  |
|                         | <b>E-mail: martin.warren@brighton-hove.gov.uk</b> |                     |  |
| <b>Key Decision:</b>    | No  |                     |  |
| <b>Wards Affected:</b>  | All   |                     |  |

## FOR GENERAL RELEASE

### 1. SUMMARY AND POLICY CONTEXT:

1.1 This report informs Cabinet of the delegations and responsibilities of Cabinet.

### 2. RECOMMENDATIONS:

2.1 To note the Terms of Reference for Cabinet.

### The Cabinet

1.1 After the Leader, the Cabinet will operate as the highest executive decision-making body. The following functions shall be discharged by the Cabinet:

(a) the formulation and submission to Full Council of all plans and strategies that form part of the policy framework.

(b) the development, formulation and submission to Full Council of the budget.

(c) Any matter which the Cabinet, having regard to the forward plan, decides should be dealt with by the Cabinet.

(d) Any matter which the Leader decides should be dealt with by the Cabinet

(e) Any matter which is delegated to a Cabinet Member and that Councillor decides to refer the matter to the Cabinet.

(f) Any matter which straddles the portfolios of 2 or more Councillors and, in the opinion of the Leader or the Monitoring Officer, is more appropriately dealt with by the Cabinet.

- (g) Any executive function which is not specifically delegated to a Cabinet Member under this scheme of delegations.
- (h) Any matter which, under the Council's Financial Standing Orders, Contract Standing Orders or other Council rules, requires the approval of the Cabinet.

1.2 When referring or reserving a matter to the Cabinet under subparagraphs (c) (d) (e) of paragraph 1.1 above, the Leader or, as the case may be, the Cabinet Member may do so on a one off basis or as part of a general/ standing arrangement.



**Brighton & Hove City Council****POLICY & RESOURCES COMMITTEE****4.00pm 3 April 2008****HOVE TOWN HALL****MINUTES**

Present: Councillor Oxley (Chair); Councillor Mrs. Brown (Deputy Chair), Councillor Mrs. Mears (Deputy Chair), Councillors Elgood, Fryer, Hamilton, Hawkes, Kemble, Meadows, Mitchell (OS), Mrs Norman, Peltzer Dunn, Randall, Taylor and Theobald.

**PART ONE****ACTION****185. PROCEDURAL BUSINESS****(A) Declarations of Substitutes**

185.1 Councillor Fryer declared that she was attending the meeting as a Substitute for Councillor Wrighton.

**(B) Declarations of Interest**

185.2 Councillor Mears declared a personal and prejudicial interest in Item No's 207 and 218, in respect of the Open Market and stated that she would leave the meeting during consideration of the items.

**(C) Exclusion of Press and Public**

185.3 The Committee considered whether the press and public should be excluded from the meeting during the consideration of any items contained in the agenda, having regard to the nature of the business to be transacted and the nature of the proceedings and the likelihood as to whether, if members of the press and public were present, there would be disclosure to them of confidential or exempt information as defined in Section 100B(3) or 100 1 of the Local Government Act 1972.

185.4 **RESOLVED** – That the press and public be excluded from the meeting during consideration of the items appearing on Part 2 of the Agenda.

**186. Minutes of the meeting held on the 6 March 2008.**

186.1 **RESOLVED** – That the Minutes of the meeting held on the 6 March 2008 be approved and signed by the Chairman as a correct record of the proceedings.

**187. Chairman's Communications.**

187.1 The Chairman stated that he wished to take Item No.196 after the Members' letters in view of the interest in the matter, and then Item No.211 as the Chair of the Independent Remuneration Panel, Mr. Keane was in attendance.

**188. Callover**

188.1 **RESOLVED** – That with the exception of the items reserved (and marked with an asterisk), the recommendations and resolutions contained therein be approved and adopted without debate.

**189. Public Questions**

189.1 The Chairman noted that no public questions had been submitted for the meeting.

**190. REQUEST FOR REPORT OUTLINING OPTIONS TO RENEGOTIATE TERMS OF THE WASTE CONTRACT.**

190.1 Councillor Fryer introduced her letter and requested that a report be brought forward detailing what aspects of the waste contract could be renegotiated, in order to address concerns around recycling and the ability to achieve a zero waste strategy.

190.2 The Chairman stated that there was a need to recognise that the waste management contract had been signed by a number of parties and had been entered into, which meant that it could not be unilaterally re-negotiated. He noted that a review of the contract had been built into the agreement and therefore did not feel that a further report would be beneficial at this time.

190.3 **RESOLVED** – That the letter be noted.

The Chairman noted that the following three items all referred to the similar issue of the closure of post offices and therefore suggested that they be taken together in one debate.

**191. SAVING OUR POST OFFICES.****192. COUNCIL RUN POST OFFICES.****193. POST OFFICE.**

- 193.1 Councillors Randall, Mitchell and Elgood introduced their letters and expressed their concern over the number of closures and suggested that officers should contact colleagues in Essex to see if proposals there to maintain post office services could be replicated in Brighton & Hove.
- 193.2 The Chairman noted the concern and stated that he had asked officers to contact their counterparts in Essex and to report back on the options for Brighton & Hove.
- 193.3 **RESOLVED** – That the letters be noted and that both Members and the public be kept informed of the investigations being undertaken by officers so that their views could be taken into account.

**\*194. HOUSING GREEN PAPER.**

- 194.1 Councillor Mears introduced the report which outlined a range of options and opportunities offered in the Housing Green Paper for councils to play a more active role in the creation and continuity of local communities (for copy see minute book).
- 194.2 Members of the committee welcomed the report and noted that a further report would be brought forward in due course.
- 194.3 **RESOLVED** –
- (1) That the range of options and opportunities offered in the Housing Green paper be noted and that these are to be examined in detail in order to ascertain whether a sustainable case can be made for further development in order to support strategic housing and other priorities in the City;
  - (2) That it be noted that external financial and legal advice is being sought in order to support officers to undertake the detailed analysis of the practicalities of taking forward any Housing Green Paper options or opportunity; and
  - (3) That it be noted that the Chairman of Housing is committed to ensuring that a detailed report on this analysis of options be brought forward through the Council decision making process and the case made to enable the further development of any appropriate model.

**\*195. CARBON MANAGEMENT PROGRAMME.**

- 195.1 Councillor Mrs Norman introduced the report, which provided an update on the progress of the council's Carbon Management Programme (for copy see minute book).

195.2 **RESOLVED –**

- (1) That the Carbon Management Programme Annual Report be noted; and
- (2) That consideration should be given to increasing the Size of the Carbon Management Fund in due course.

**\*196. A NEW CONSTITUTION FOR BRIGHTON & HOVE.**

- 196.1 The Committee considered a report of the Director of Strategy & Governance, concerning the proposed new constitution for the city council (for copy see minute book).
- 196.2 The Chairman introduced the report and stated that a terrific amount of work had gone into producing the proposed new constitution, and he wished to convey his thanks to the respective Leaders of the Groups and those officers involved in bringing the constitution to the meeting. He believed that the constitution provided an open and transparent decision-making system which could be taken forward and noted that there would be some finessing to it over the next 6 months and year.
- 196.3 Councillor Elgood acknowledged the amount of work that had gone into bringing the constitution forward, however he still regretted the loss of the committee system. He was concerned about the lack of consultation in respect of the new constitution and would be bringing a number of amendments to the council meeting on the 24 April. He also noted that Green Group had submitted an amendment and he would be supporting that in due course.
- 196.4 The Chairman noted the comments and the fact that the question of when the council should move to a Leader & Cabinet model had been debated on a number of occasions. He was aware of the concerns held by Councillor Elgood and felt that some of these could be addressed during discussions prior to the council meeting.
- 196.5 Councillor Mitchell stated that she believed there was a need to move forward and wished to add her thanks to the officers, Group Leaders and the Leader for their work in developing the constitution. She also had some reservations about aspects of the constitution but hoped these could be resolved in due course.
- 196.6 Councillor Theobald stated that it was a complex document and not one that residents were really interested in, which was shown by the number of responses to date. He also wished to thank the officers for the work undertaken in enabling the constitution to be brought to the meeting.

- 196.7 Councillor Mears wished to give her thanks to the Leaders Group and officers for their work and stated that she believed it provided an open and transparent decision-making system.
- 196.8 Councillor Taylor stated that he could not support the recommendations of the report and that there would be a number of detailed amendments from the Green Group submitted to Council on the 24 April. Whilst he had intended to move an amendment today he felt it was appropriate to wait and therefore withdraw it at this time. He was concerned over the lack of consultation and ability for Members to debate the issues and felt that the process should be delayed.
- 196.9 The Chairman noted the comments and stated that discussions were still ongoing in respect of parts of the constitution but overall he felt the council had a constitution that it could adopt.
- 196.10 **RESOLVED TO RECOMMEND -**
- (1) That the work undertaken in preparing for a new constitution following the decision of Policy & Resources Committee on 29<sup>th</sup> November 2007 be noted;
  - (2) That the responses received to the statutory advertisement setting out proposals as approved by Council on 13<sup>th</sup> March 2008 as set out in Appendix 3 to the report be noted;
  - (3) That the draft New Constitution for Brighton & Hove as set out in Appendix 2 to the report including the size of committees as set out in paragraph 19 and Appendix 4 be noted and approved;
  - (4) That, in accordance with Section 29 of the Local Government Act 2000 and Section 71 of the Local Government and the Public Involvement in Health Act 2007, the adoption of a Leader and Cabinet Executive as detailed in the draft constitution set out in Appendix 2 to the report be agreed;
  - (5) That the new constitution should come into effect immediately following the Council's Annual General Meeting on 15<sup>th</sup> May 2008;
  - (6) That the newly established Governance Committee undertake a review of the constitution's operation after 6 full months of implementation and a detailed review of its impact after 12 full months and report its findings and any recommendations to Full Council;
  - (7) That both the actions taken to support the effectiveness of the new constitution and the transition arrangements proposed as set out in the report be noted;

- (8) That the meeting timetable set out in Appendix 5 to the report be approved;
- (9) That the Chief Executive and the Monitoring Officer (jointly or separately) be authorised to take all steps necessary or incidental to the implementation of the new constitution;
- (10) That the Head of Law be authorised to make minor alterations to correct any typographical, numbering or other presentational errors and to take all steps necessary to comply with the requirements of section 29(2) of the Local Government Act 2000 regarding publicity, inspection of the constitution etc.. and
- (11) That Full Council be recommended to approve the resolutions of the Committee as set out above.

**\*197. LOCAL INVOLVEMENT NETWORK (LINK) PROCUREMENT OF A HOST ORGANISATION.**

- 197.1 The Committee considered a report of the Director of Strategy & Governance, concerning the progress made in contracting a Host organisation to establish, maintain and support the Brighton & Hove Local Involvement Network (LINK), (for copy see minute book).
- 197.2 Councillor Taylor sought assurance that the award of the contract would include safeguards around the breadth of the programme.
- 197.3 Councillor Ken Norman stated that three organisations had been invited to tender and following evaluation it was recommended that CVSF should be awarded the contract. He believed that the assurance requested by Councillor Taylor would be met by the Host organisation.
- 197.4 **RESOLVED –**
  - (1) That the progress made so far on procuring a Host organization be noted; and
  - (2) That the appointment of the Brighton & Hove Community and Voluntary Sector Forum (CVSF) as the Host organisation for the Brighton & Hove LINK be approved.

**\*198. ICT FUND.**

- 198.1 Councillor Mrs Norman introduced the report which set out the proposals for the use of the 2008/09 ICT Fund to help achieve the council's business objectives (for copy see minute book).
- 198.2 **RESOLVED –** That the allocation of the ICT Fund as set out in the report be agreed.

**199. ASSET MANAGEMENT FUND 2008 – 2009.**

199.1 The Committee considered a report of the Director of Finance & Property, concerning the Asset Management Fund (AMF) 2008/09, which was a new capital fund to support property improvements (for copy see minute book).

199.2 **RESOLVED** – That the recommended AMF bids totalling £1.0m as itemized at paragraph 3.3 and detailed in Appendix A to the report be approved.

**200. HOUSING REVENUE ACCOUNT CAPITAL PROGRAMME 2008/09 AND 2009/10.**

200.1 The Committee considered a report of the Director of Adult Social Care and Housing, which sought approval from the Housing Revenue Account (HRA) capital programme for the next two financial years 2008/09 and 2009/10 (for copy see minute book).

200.2 **RESOLVED** –

(1) That the HRA capital programme of £16.271 million for 2008/09 and £12.173 million for 2009/10 be approved; and

(2) That the commencement of the tender process for essential structural works to Somerset House and Wiltshire House high rise blocks be approved.

**201. ADAPTATIONS CAPITAL BUDGET.**

201.1 The Committee considered a report of the Director of Adult Social Care and Housing, concerning a proposal to allocate funding for housing adaptations for disabled people in circumstances where alternative council funding was not available (for copy see minute book).

201.2 **RESOLVED** – That the Adult Social Care capital grant allocation from the Department of Health of £150,000 be allocated to the Adaptations capital budget in 2008-9 in addition to the funding already allocated, as set out in paragraph 4 of the report.

**202. PLANNED MAINTENANCE BUDGET ALLOCATION 2008-0 AND PROGRAMME OF WORKS FOR THE COUNCIL'S OPERATIONAL BUILDINGS.**

202.1 The Committee considered a report of the Director of Finance & Resources, which detailed the proposed 2008/09 allocation of improvement and repair works to civic offices, historic, operational and commercial buildings within the Corporate Planned Maintenance Budget of £500,000 (for copy see minute book).

202.2 **RESOLVED** – That the financial allocation to an annual programme of works to the operational buildings at an estimated cost of £4,128,810 as detailed in Appendices A and B to the report, in accordance with Financial Regulation A.5.6.7 be approved.

**\*203. CAPITAL PROGRAMME, 2008/09.**

203.1 The Committee considered a report of the Director of Children's Services, concerning the allocation of funding available in the Capital Programme under New Deal for Schools Modernisation, structural Maintenance, New Pupil Places and Schools Access Initiative cost centres for 2008/09 (for copy see minute book).

203.2 **RESOLVED -**

- (1) That the allocation of funding on the basis set out in paragraphs 3.1 to 3.31 of the report be agreed;
- (2) That the allocation of funding as shown in Appendices 3, 4, 5 and 6 be agreed.

**\*204. PROCUREMENT STRATEGY FOR THE HOUSING REVENUE ACCOUNT STOCK.**

204.1 Councillor Mears introduced the report, which sought approval for the revised procurement strategy for the council's Housing Revenue Account (HRA) stock and commencement of the procurement of long-term partnering agreements for the delivery of comprehensive repairs, maintenance and associated services to the housing stock (for copy see minute book).

204.2 **RESOLVED –**

- (1) That the revised procurement strategy for comprehensive long term partnering agreements for the repair and maintenance of the council's housing stock be agreed; and
- (2) That commencement of the procurement process by issuing the invitation to tender for the comprehensive, 10 year, long term agreements once the preparatory work has been completed be agreed.



**\*205. DECENT HOMES DOOR REPLACEMENT CONTRACT 2008-10.**

205.1 The Committee considered a report of the Director of Adult Social Care & Housing, which sought approval for delegated authority to award a two-year contract for the decent homes door replacement programme to the best value supplier, procured through the London Housing Consortia (LHC), in accordance with Contract Standing Order CSO 9.3 (for copy see minute book).

205.2 **RESOLVED** – That the Director of Adult Social Care & Housing be given delegated powers to approve the award of the decent homes door replacement contract 2008/2010, following financial due diligence and cost comparisons of the unit rates for the companies on the LHC framework, following consultation with the Chairman of Housing and Opposition Spokesperson.

**\*206. CYCLICAL REPAIRS AND RE-DECORATION TENDER FOR COUNCIL MANAGED HOUSING STOCK COMMENCING ON 16 MAY 2008.**

206.1 The Committee considered a report of the Director of Adult Social Care & Housing, which sought approval of the award of a fixed two-year contract to carry out external & internal communal redecorations and associated external minor fabric repairs to the council's housing stock on a programmed priority basis (for copy see minute book).

206.2 **RESOLVED** –

(1) That a contract be awarded to the best bid following appraisal and recommendations from the council's external advisors; and

(2) That the Director, Adult Social Care & Housing be given delegated powers, following consultation with the Chairman of Housing and Opposition Spokesperson to award the contract and take all other steps necessary for the implementation of the proposals.

**\*207. OPEN MARKET – UP-DATE AND CONSIDERATION OF PROJECT OPTIONS.**

207.1 Councillor Peltzer Dunn introduced the report, together with an extract from the proceedings of the Major Projects Sub-Committee meeting held on the 14<sup>th</sup> March 2008, which outlined the current status of the Open Market proposal and options for the future direction of the project (for copy see minute book). He believed the traders association had been very positive and hoped that with Hyde Housing Association's involvement the project could be brought to fruition.

**207.2 RESOLVED –**

- (1) That in view of the continued progress made by the project, Option 1 be approved as described in section 8 of the report where the lock out period ending on 19 April 2008 be extended by eight months to 19 December 2008;
- (2) That officers continue to support the Open Market Traders Association and Hyde Housing Association to prepare a development proposal with draft Heads of Terms and draft Development Agreement to be reported back to the Project Board;
- (3) That if the Open Market Traders Association and Hyde Housing Association have not brought forward draft Heads of Terms and draft Development Agreement for the redevelopment proposal that are acceptable to the council as landowner by the new deadline of 19 December 2008, then officers should move to Option 5, as described in section 8 of the report, and work with the stallholders and Hyde to develop a procurement package where the council would then seek a developer prepared to deliver the vision and work in partnership with the stallholders and Hyde; and
- (4) That an agreement in principle and subject to further information from the Open Market Traders Association, that the Board of the proposed Community Interest Company to be established by the Open Market Traders Association as a company limited by guarantee includes minority representation of the council and that no one interest should have majority representation.

**Note:** Councillor Mears having declared a personal and prejudicial interest in the matter withdrew from the meeting and took no part in the discussion or decision.

**\*208. NEW HISTORICAL RECORD OFFICE AND RESOURCE CENTRE – PROJECT UPDATE AND FUNDING OPTIONS.**

208.1 The Committee considered a report of the Acting Director of Cultural Services, which provided an update on the current status of the New Historical Record office project ('The Keep'), (for copy see minute book). The report also detailed the options and funding solutions that had been examined and sought agreement top the council becoming a project partner.

**208.2 RESOLVED –**

- (1) That the options and funding solutions that have been examined, as set out in the report be noted;
- (2) That the city council should now become a formal partner in The Keep Project as detailed in section 9 of the report, such approval confirming agreement by the council to fund up to 1/3 of the forecast cost (up to a maximum sum of £0.167m) to enable further development of the scheme up to Heritage Lottery Fund Stage 1 application stage;
- (3) That 'in principle' agreement to the council's longer term funding commitment to support the capital cost of delivering The Keep subject to (a) satisfactory resolution of the issues set out in Section 11 and 12 of the report and (b) the funding position being reviewed following the outcome of the Stage 1 Heritage Lottery application in December 2008 be agreed;
- (4) That agreement to officers working on the funding solutions outlined in paragraph 6.2 of the report to secure the council's maximum in principle contribution to this project of £5.345m which includes the development cost in (2) above be approved; and.
- (5) That it be noted that council officers would continue to work closely with colleagues at East Sussex County Council to explore the detailed delivery, project management, governance and finance arrangements for The Keep and that final confirmation of the council's longer term financial commitment to the project will require formal approval at a future meeting of the Culture, Recreation & Tourism and Policy & Resources Committees or their successor equivalents under the new constitutional arrangements.

**209. PROPERTY DISPOSALS UPDATE.**

209.1 The Committee considered a report of the Director of Finance & Resources, concerning the annual update on site disposals within the property non-operational (investment) and operational portfolio (for copy see minute book).

209.2 **RESOLVED** – That the implications of the current property climate, the progress achieved on disposals over the year 2007-08 and the report be noted.

**\*210. ROCK 'N' RIDE EVENT.**

210.1 The Committee considered a report of the Director of Environment, concerning the staging of Rock 'N' Ride in Stanmer Park on Saturday 30 August 2008, and the granting of landlord consent for the event (for copy see minute book).

- 210.2 Councillor Smith introduced the report and stated that it was a new event for the city, which he believed should be supported and would prove to be an exciting addition to the events taking place throughout the year. He also noted that further information had been given to the Culture, Recreation & Tourism Committee at its meeting in terms of the timings and issuing of tickets etc...
- 210.3 Members of the committee expressed some reservations with regard to the impact on the surrounding neighbourhood and how noise levels and numbers attending would be monitored. It was suggested that ward councillors should be fully briefed on the event organisation and the allocation of tickets and camping facilities etc...
- 210.4 The Director of Environment noted the concerns and stated that the Culture, Recreation & Tourism Committee at its meeting the night before had agreed in principle to the event going ahead, subject to the outcome of detailed negotiations with the promoter. She stated that there would be a number of aspects to be clarified and conditions to be met before the final approval for the event was given. She also noted that discussions had yet to be held with the tenanted farmer in terms of camping facilities.
- 210.5 The Chairman noted the concerns raised and suggested that the recommendations should be amended to reflect them and the updated information in respect of the event.
- 210.6 **RESOLVED –**
- (1) That “in principle” landlord’s consent for the staging of Rock ‘N’ Ride in Stanmer Park on Saturday, 30 August 2008 from 12noon to 11.00pm be granted;
  - (2) That landlord’s consent for camping in the tenanted farmer’s field, subject to the consent of the farmer, from 9.00am on the 30<sup>th</sup> August until 12noon on the 31<sup>st</sup> August 2008 be granted; and
  - (3) That “in principle” officers be authorised to enter into formal agreements with the promoter of the event and to determine conditions and fees as appropriate, provided that consent is forthcoming, and subject to ratification by the Director of Environment in consultation with the Chairmen of Culture, Recreation and Tourism.

**\*211. REVIEW OF MEMBERS' ALLOWANCES.****(a) &  
(b)**

211.1 The Committee considered a report of the Director of Strategy & Governance, concerning the recommendations of the Independent Remuneration Panel in respect of its review of Members' Allowances (for copy see minute book). The report also proposed that the allowance payable to the members of the Panel should be increased by the council's salary inflation of 2.2% from 2008 in recognition of their time commitment and role with effect from 16 May 2008, which was the day after Annual Council and in line with the effective date for the proposed increases in Members' Allowances.

The Committee also considered the report of the Independent Remuneration Panel on the review of Members' Allowances, which was due to be submitted to the Council meeting on the 24<sup>th</sup> April for consideration (for copy see minute book).

211.2 The Chairman welcomed Mr. Keane, Chair of the Independent Remuneration Panel to the meeting and invited him to introduce the Panel's report.

211.3 Mr. Keane thanked the Chairman and stated that he was pleased to present the report to the Committee. He stated that the Panel had undertaken its review having consideration to the proposed changes of decision-making in the Council and were of the view that a full review should be conducted over the next 18 months, should those changes come into effect. With this in mind, the Panel recommended that the Basic Allowance and Special Responsibility Allowances should be increased in line with the council's salary inflation of 2.2%. He noted that the Panel had met with the Leader to discuss the impact of the proposed changes and that the Panel would be keen to meet with Members during its next review. He also wished to pay tribute to the support of the officers to the Panel and to thank them for their work.

211.4 Councillor Randall referred to the question of childcare allowance for Members and queried whether there could be an opportunity to review how this was implemented as it was an important factor in enabling people to become councillors and for them to then undertake council duties.

211.5 Mr. Keane stated that the Panel would be more than happy to review the matter and to receive representations from councillors on the issue during their next review of allowances.

211.6 Councillor Meadows noted that there had been a change in the ability to claim travel allowance within the city and queried whether this could be revisited, as she felt the costs involved in travelling across the city had an effect on councillors' ability to serve their constituents.

- 211.7 Mr. Keane stated that the Panel would be willing to look at the matter and again would welcome representations from Members. However, he noted that the Basic Allowance paid to councillors was partly in recognition of such costs and that the council had previously approved the recommendation to only meet travel costs outside of the city.
- 211.8 The Chairman thanked Mr. Keane for his presentation and also asked that his thanks to the officers who support the Panel be recorded.
- 211.9 **RESOLVED TO RECOMMEND –**
- (1) That the recommendations of the Independent Remuneration Panel, as set out in its report which is listed as Item No. 211(b) on the agenda be recommended to Council for approval;
  - (2) That the Chief Executive be authorised to amend the Brighton & Hove Members' Allowances Scheme to reflect the foregoing, to submit to Council for adoption, and to issue the revised scheme following council approval.
  - (3) That the allowance payable to each of the members of the Independent Remuneration Panel be increased by the council's salary inflation of 2.2% for 2008 with effect from 16 May 2008, (i.e. the day after the Annual Council meeting and in line with the effective date recommended by the Panel for increases in Members' Allowances), in recognition of their time commitment and their important role.

**Note:** Councillors Hawkes and Meadows wished their names recorded as having abstained from voting on the item.

**\*212. MEMBER DEVELOPMENT – ANNUAL REPORT 2007/08.**

- 212.1 The Committee considered a report of the Director of Strategy & Governance, which detailed the progress made towards the South East Employer's Charter for Member Development and the various learning and development opportunities that had been provided during 2007/08 (for copy see minute book).
- 212.2 Councillor Ken Norman stated that he wished to place on record his thanks and appreciation of the work undertaken by officers in Democratic Services in support of Member Development, and in particular the Members Support Manager. He stated that the Member Development Working Group had regularly reviewed the progress towards the Charter and he hoped it would continue to meet and have cross-party support.

- 212.3 Councillor Taylor stated that Councillor Wrighton had asked that her thanks and appreciation for the support and work of the Member Support Manager and the Democratic Services Team be relayed to the committee. She believed the Working Group had been able to take matters forward and hoped that it would continue to meet.
- 212.4 The Chairman noted the comments and also asked that his thanks to the Member Support Manager be recorded.
- 212.5 **RESOLVED –**
- (1) That the content of the report and the intention of the council to submit for Charter accreditation in September 2008 be noted;
  - (2) That the development activities delivered in 2007/08 together with those planned for 2008/09 to assist in building member capacity be noted; and
  - (3) That an annual report on member development be provided each year to update all members on key achievements and priorities for further work.

**213. REPORT OF THE SUSTAINABILITY COMMISSION.**

213.1 The Committee considered a report of the Director of Strategy & Governance, concerning the proceedings of the Sustainability Commission meeting held on the 12 March 2008 (for copy see minute book).

213.2 **RESOLVED –** That the report be noted.

**214. REPORT OF THE MAJOR PROJECTS SUB-COMMITTEE.**

214.1 The Committee considered a report of the Director of Strategy & Governance, concerning the proceedings of the Major Projects Sub-Committee meeting held on the 14 March 2008 (for copy see minute book).

214.2 **RESOLVED –** That the report be noted.

**\*215. ARRANGEMENTS FOR THE MOVE TO A NEW CONSTITUTION.**

215.1 The Committee considered a report of the Director of Strategy & Governance, concerning the arrangements for the work of the Policy & Resources Committee to be undertaken, should the Council approve the new constitution at its meeting on the 24 April 2008 (for copy see minute book).

215.2 The Chairman noted that this was the last meeting of the committee and therefore wished to thank the Members and those officers supporting the committee for their work and participation over the year. He noted that there had been over 200 separate items considered at the various meetings.

215.3 Councillor Mitchell thanked the Chairman on behalf of the committee, for his stewardship of the committee and his willingness to work collectively on the new constitution.

215.4 **RESOLVED –**

(1) That the requirements of the Local Government and Public Involvement in Health Act 2007 (the Act) requiring Brighton & Hove City Council to move to new constitutional arrangements be noted;

(2) That the arrangements for how the work of the current Committee would be discharged under the proposed new arrangements be noted; and

**216. ITEMS TO GO FORWARD TO COUNCIL**

216.1 The committee considered whether any items should be submitted to the 24 April Council meeting for information in accordance with Procedural Rule 20.3a.

216.2 **RESOLVED –** That no items be referred to Council other than those identified by the respective report of the need to be submitted to Council for approval.



**PART TWO SUMMARY****217. PROPERTY DISPOSALS UPDATE – EXEMPT CATEGORY 3.**

217.1 The Committee considered a report of the Director of Finance & Resources, concerning the annual update on site disposals within the property non-operational (investment) and operational portfolio.

217.2 **RESOLVED** – That the implications of the current property climate, the progress achieved on disposals over the year 2007-08 and the report be noted.

**\*218. OPEN MARKET – UPDATE AND CONSIDERATION OF PROJECT OPTIONS WITH PARTICULAR REGARD TO THE LEASE OF 3,4,5 & 6 FRANCIS STREET, BRIGHTON TO FIELDS GARAGE (BRIGHTON) LTD. – EXEMPT CATEGORY 3.**

218.1 The Committee considered an extract from the proceedings of the Major Projects Sub-Committee meeting held on the 14 March 2008, together with a report of the Acting Director of Cultural Services, concerning the Open Market project and the lease of 3, 4, 5 & 6 Francis Street, Brighton.

218.2 **RESOLVED** – That the recommendations contained in the report be approved.

**\*219. BLACK ROCK REDEVELOPMENT - EXEMPT CATEGORY 3.**

219.1 The Committee considered an extract from the proceedings of the Major Projects Sub-Committee meeting held on the 14 March 2008, together with a report of the Director of Environment, concerning the progress to date in relation to the Black Rock Redevelopment project.

219.2 **RESOLVED** – That the recommendations contained in the report be approved.

**220. TO CONSIDER WHETHER OR NOT ANY OF THE ABOVE ITEMS AND THE DECISIONS THEREON SHOULD REMAIN EXEMPT FROM DISCLOSURE TO THE PRESS AND PUBLIC.**

220.1 The committee considered whether or not any of the above items should remain exempt from disclosure to the press and public.

220.2 **RESOLVED** – That item No's 217 – 219 inclusive contained in Part 2 of the agenda and the decisions thereon remain exempt from disclosure to the press and public.

The meeting concluded at 6.50p.m

Signed

Chair

Dated this

day of

2008

# CABINET

Agenda Item 8  
Brighton & Hove City Council

**Subject:** Petitions  
**Date of Meeting:** 12 June 2008  
**Report of:** Director of Strategy & Governance  
**Contact Officer:** Name: Martin Warren Tel: 29-1058  
E-mail: martin.warren@brighton-hove.gov.uk  
**Key Decision:** No  
**Wards Affected:** ALL

## FOR GENERAL RELEASE

### 1. SUMMARY AND POLICY CONTEXT:

1.1 To receive the following petition presented at Council on 13 March 2008 and any petitions presented directly to Cabinet.

8. (i) To receive the following petition presented at Council on the 13 March by Councillor Mitchell and signed by 1217 people:

*We the undersigned fully support the need to have some designated dog-free beaches as currently in place. We are for fair access to the beaches for all and oppose an all out ban on dogs on the beaches between April and September. We are for a crack down on fouling. We are against unnecessary dog restrictions on the promenade, the undercliff walk and at Hollingbury & Waterhall golf courses.*



|                         |  |   |                     |
|-------------------------|--|---|---------------------|
| <b>Subject:</b>         | <b>Deputations</b>                           |   |                     |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>                          |   |                     |
| <b>Report of:</b>       | <b>Director of Strategy &amp; Governance</b> |   |                     |
| <b>Contact Officer:</b> | <b>Name:</b>                                 | <b>Martin Warren</b>                      | <b>Tel:</b> 29-1058 |
|                         | <b>E-mail:</b>                               | <b>martin.warren@brighton-hove.gov.uk</b> |                     |
| <b>Key Decision:</b>    | No   |   |                     |
| <b>Wards Affected:</b>  | All  |   |                     |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

1.1 To receive the following deputation presented at Council on 13 March 2008 and any deputations presented directly to Cabinet.

9. (i) To receive the following petition presented at Council on the 13 March by Mr Karl Lester:

**Deputation concerning the proposals to ban dogs from all Brighton & Hove beaches in the high season and to unnecessarily restrict dogs elsewhere.**

**Mr Karl Lester (Spokesperson)**

“Since its inception in late February, ‘The Barking Mad Campaign Group’ has gathered over 2,100 signatories to our petition, including Celia Barlow MP, Caroline Lucas MEP and twenty of your goodselves, Councillors from all political parties.

We totally support the need for there to be some designated dog-free beaches as currently in place and we understand the need to have dog free zones in parks and to restrict dogs in cemeteries and children’s play areas. We accept that not everybody loves dogs and that there are genuine concerns over dog mess in our public places. But we absolutely oppose the sledgehammer proposals to ban dogs from all our beaches in the high season and to unnecessarily restrict and ban them from elsewhere in the city.

We are concerned that the current consultation has not been clear or well publicised. Many of the hundreds of people who we have spoken to in the last few weeks were totally unaware of these proposals and it shocked me personally that many Councillors were not aware of them either.

We are concerned that the recent council efforts to publicise the proposals have been misrepresentational. The full page notice in the February edition of 'City News' has the headline: 'Help us become a more Dog Friendly City' and has a graphic of a dog, a cute dog at that, and a heart shape. If this were an advert it would surely be guilty of misselling and would most likely be banned by the consumer watchdog, for there is nothing friendly about these proposals.

It would seem clear that the council's efforts to ensure proper public consultation have been woefully inadequate and have misrepresented the details of the proposals.

As tax-payers we reserve the right to enjoy our open spaces. We are deeply concerned that these proposals would severely impede our ability to adequately exercise our dogs. Indeed, Chris Laurence, who is the Veterinary Spokesman for the RSPCA, was quoted in 'The Argus' recently as saying: "For dogs, exercise means going somewhere where they can gallop around. A beach is a perfect place for this and banning them for five months of the year is just excessive."

The current proposals are not only unfriendly towards dogs, they are unfriendly towards families with dogs, of which there are many. And what of the many thousands who visit Brighton each year with their dogs? The Campaign is deeply concerned that a planned family trip to Brighton will leave reluctant owners with no alternative but to leave their beloved pets in hot stuffy cars or else leave Brighton and take their tourist pound elsewhere.

We totally support any effective measures to crack down on fouling, but feel the current proposals will only penalise the vast majority of law abiding and responsible citizens. Does the council really think that those who *do* allow their dogs to foul will take any notice of these new restrictions? Only the law abiding majority will suffer and that is both unfair and unjust.

The way to effectively tackle the problem of fouling is threefold:

- Education.
- Enforcement.
- Easy disposal of dog waste.

There are posters available from the 'Keep Britain Tidy' campaign that the council could display in public spaces. There should be dog wardens enforcing the current bye-laws on fouling. The council should continue its efforts to make it easy for us to dispose of dog waste by placing more bins and should also consider having dog bag dispensers in problem areas as other councils have introduced. The little known fact that the Environmental Health Department issues packs of free bags ought to be publicised more widely.

Let us all work together to keep Brighton and Hove truly dog and dog owner friendly. We urge you to scrap the current proposals and start a new public consultation on effective measures to reduce fouling, with 'The Barking Mad Campaign Group' as a contributor.

I thank you for your kind attention.”

## **RESPONSE FROM COUNCILLOR THEOBALD**

“When you say here we are concerned that current consultation has not been clear or well publicised, well I have to say this to you that when this came to the Environment Committee, to update our bye-laws we decided to consult and that was agreed.

The response to the consultation was very limited and indeed some of those who responded said we should go further. I then decided that was not sufficient, we needed to reconsult and we then put it in 'City News' and I have to say that I am absolutely delighted because if anything this really proves a point that 'City News' has really addressed the people because it had a very big response. Something that did not happen before. The consultation has not finished yet. Once that consultation has been finished, all the points will be noted down by officers and I will email a list of what people say. Many people agree with every word you say Mr Lester but there are people out there, with dogs, who do not agree with what you say.

Now once the consultation is over then a decision will be made but thank you very much for coming in and all that you have done to promote your cause in a very nice way.”





|                         |  |   |                     |
|-------------------------|--|---|---------------------|
| <b>Subject:</b>         | <b>Notice of Motion</b>                      |   |                     |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>                          |   |                     |
| <b>Report of:</b>       | <b>Director of Strategy &amp; Governance</b> |   |                     |
| <b>Contact Officer:</b> | <b>Name:</b>                                 | <b>Martin Warren</b>                      | <b>Tel:</b> 29-1058 |
|                         | <b>E-mail:</b>                               | <b>martin.warren@brighton-hove.gov.uk</b> |                     |
| <b>Key Decision:</b>    | No   |   |                     |
| <b>Wards Affected:</b>  | All  |   |                     |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

1.1 To receive the following Notices of Motion presented at Council on 13 March 2008 and 24 April 2008 and receive any Notice of Motion presented directly to Cabinet.

**11 (i) Notice of Motion proposed by Councillor Duncan and referred from the Council meeting held on 13 March 2008 under procedural rule 9.2**

**PROMOTING RESPONSIBLE DOG OWNERSHIP**

“This Council recognises the social and health benefits of responsible dog ownership, the harm caused by irresponsible dog owners failing to clean up after or control their animals, and expresses its support for preserving open access to public areas including (but not limited to) beaches and golf courses for dog owners acting responsibly.

This Council notes that:

- Dogs play an essential role in improving health, welfare and quality of life for many thousands of residents of and visitors to the city
- Proposals to ban dog walking on outlying beaches and open spaces in the city will effectively ban dog owners from accessing such spaces, since many such residents' only use of these facilities is during their daily walking of the dog
- Dog owners and walkers who fail to control their companion animals or clean-up after them are endangering the health and welfare of others. This is contrary to both national legislation and local bye-laws and should not be tolerated
- Any extension of the current ban on dogs on beaches between the two piers could force visitors to the city to leave their pets in vehicles with probable adverse consequences on the welfare of the animals concerned

This Council therefore:

- Expresses its opposition to proposals to extend the current summer ban on dogs between the two piers to all beaches within the city limits and require dogs to be on leads on other open spaces including Hollingbury Golf Course
- Resolves to take firm action against irresponsible owners who do not clean up after their dogs or control them properly in public places
- Supports the sentiment in the petition organized by local campaign group 'It's Barking Mad', the text of which follows, and which has been signed (as at Monday, March 3) by 576 people including a Member of the European Parliament, one of the city's Members of Parliament, three Prospective Parliamentary Candidates and 20 members of this council:

*"We fully support the need to have some designated dog-free beaches as currently in place. We are for fair access to the beaches for all and oppose an all out ban on dogs on the beaches between April and September. We are for a crack down on fouling. We are against unnecessary dog restrictions on the promenade, the Undercliff Walk and at Hollingbury & Waterhall golf courses."*

Proposed by: Cllr Ben Duncan

Seconded by: Cllr Ian Davey

Supported by: Cllr Amy Kennedy, Cllr Keith Taylor, Cllr Georgia Wrighton, Cllr Bill Randall, Cllr Pete West, Cllr Rachel Fryer

## 11 (ii)

### **BOTTLED DRINKING WATER**

“This council notes that the majority of restaurants in Brighton and Hove serve bottled mineral water, and that while most will provide tap water on request, some do not.

Tap water is of very good quality, up to 500 times cheaper than bottled water and emits around 300 times less CO<sub>2</sub> in processing than bottled alternatives. A glass of tap water has a carbon footprint of 0.3g of CO<sub>2</sub>, a bottle of mineral water has a carbon footprint of up to 185g of CO<sub>2</sub>. Much of the bottled water we drink is shipped in from overseas, and shipping has been shown to have emissions greater even than airfreight. The use of bottled water too often contributes to landfill where glass and plastic bottles used to provide the water are not recycled.

This council notes the “London On Tap” campaign run by Thames Water and the Mayor of London, and the competition to design reusable carafes for use in restaurants across the capital, and resolves to consider a similar initiative.

This council resolves to encourage restaurants, cafés and hotels in the city to provide tap water on request or as a matter of course, and to encourage the use of reusable carafes which encourage people to opt for the cheaper and more sustainable alternative to bottled water.

This Council asks that the relevant committee considers whether bottled mineral water should continue to be provided within the city council and whether instead to provide tap water to councillors, staff and visitors, and also to consider a review of the use of water coolers to ensure that water used is as far as possible locally sourced and sustainable.”

Proposed by: Cllr Warren Morgan    Seconded by: Cllr Gill Mitchell

Supported by: Cllrs Pat Hawkes, Jeane Lepper, Craig Turton,  
Christine Simpson.

**11 (iii)**

**Notice of Motion proposed by Councillor Randall and referred from the Council meeting held on 24 April under procedural rule 9.2**

**Free speech and the Older People's Council**

"This council applauds the excellent work of the Brighton and Hove Older People's Council (OPC).

It also notes the all-party support for local democracy expressed recently and often in the debate on the introduction of the cabinet system in Brighton and Hove.

In the spirit of this commonly expressed belief:

The council resolves to work with the Brighton and Hove Older People's Council to remove the clause from the OPC constitution that threatens with suspension any member who:

'Speaks or publishes any written work with the attention of affecting public support for a political party' or 'canvasses in the interests of any political party with the exception of delivering political party leaflets.'

Proposed by: Cllr Bill Randall

Seconded by: Cllr Ben Duncan

## **11 (iv)**

### **Notice of Motion proposed by Councillor Kitcat and referred from the Council meeting held on 24 April under procedural rule 9.2**

#### **Identity Cards**

“This council notes that the Home Secretary has announced that some foreign nationals will begin carrying ID Cards in November 2008 with some UK citizens to start receiving the cards in 2009. The introduction of these cards will have an effect upon all of the people of Brighton & Hove. This council believes that:

1. The disadvantages of such a scheme will outweigh any likely benefits to the people of Brighton & Hove;
2. The scheme will do little, if anything, to prevent terrorism, crime or fraud;
3. The national database that underpins the identity card scheme may facilitate criminal fraud, terrorism and potential state abuses of human rights;
4. The ID card and database proposals are likely to fundamentally alter the relationship between the state and the individual. According to Government estimates, the cost of the scheme will reach £5.5 billion, with independent commentators predicting substantially higher costs. Brighton & Hove residents will be required to pay an estimated £30 for a stand-alone ID card or £93 for a passport and ID card together.
5. The city's share of the scheme's £5.5 billion cost over ten years would amount to approximately £24 million equivalent to 40 additional police officers on our streets for the next ten years.

This council resolves to:

1. Affiliate to the 'No2ID' campaign, which already includes MPs and several political parties;
2. Make representations at every possible stage, reiterating this council's opposition to ID cards;
3. Take no part in any pilot scheme or feasibility work in relation to the introduction of national identity cards;

4. Make it a policy of the council to ensure that national identity cards would not be required to access council services or benefits unless specifically required to do so by law;

5. Only co-operate with the national identity cards scheme where to do otherwise would be unlawful;

6. Instruct the Chief Executive to write to the Home Secretary expressing these views and asking her to reconsider her decision to push forward with this scheme.”

Proposed by: Cllr Jason Kitcat

Seconded by: Cllr Bill Randall

|                         |   |   |                     |
|-------------------------|---|---|---------------------|
| <b>Subject:</b>         | <b>Targeted Budget Management (TBM) Revenue Outturn 2007/08</b> |   |                     |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>   |   |                     |
| <b>Report of:</b>       | <b>Director of Finance &amp; Resources</b>                      |   |                     |
| <b>Contact Officer:</b> | <b>Name:</b>  | <b>Nigel Manvell</b>                      | <b>Tel:</b> 29-3104 |
|                         | <b>E-mail:</b>  | <b>nigel.manvell@brighton-hove.gov.uk</b> |                     |
| <b>Key Decision:</b>    | <b>Yes</b>  | <b>Forward Plan Reference: CAB 0007</b>   |                     |
| <b>Wards Affected:</b>  | <b>All</b>  |   |                     |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

- 1.1 This report sets out the revenue outturn for 2007/08 for the General Fund, Section 75 Partnerships and Housing Revenue Account (HRA) as at the 31 March 2008, please note the outturn is subject to audit.

**2. RECOMMENDATIONS:**

- (1) To note the provisional outturn for the General Fund, Section 75 (S75) Partnerships and Housing Revenue Account for 2007/08 and the impact on reserves and balances.
- (2) To agree the contribution of £0.500 million to the Single Status reserve and the creation of a Car Parks Maintenance reserve of £0.400 million.
- (3) To agree the changes to the 2008/09 budget allocations as set out in paragraph 3.6 of the report and the use of unallocated general reserves as set out in paragraph 3.5.
- (4) To agree the carry forward of £0.799 million to 2008/09 relating to the Older People Mental Health Services S75 pooled budget, managed by Sussex Partnership Trust, subject to Joint Commissioning Board approval at their meeting on 16<sup>th</sup> June 2008.
- (5) To agree an additional contribution from the General Fund to the S75 Partnership pooled budget to meet the shortfall of £0.199 million against the Integrated Community Equipment Services S75 pooled budget managed by South Downs Health Trust.
- (6) To agree the proposed distribution of the unallocated Local Authority Business Growth Incentive Scheme (LABGI) funding as set out in Appendix 2.

### 3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:

3.1 Table 1 shows the 2007/08 forecast outturn position for council controlled budgets within the General Fund, including directorates and centrally managed budgets and the outturn on NHS Trust managed S75 Partnership Services.

| Forecast<br>Variance<br>Month 9<br>£'000 | Department                       | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|--|----------------------------------|--|--|---|---------------------------------------|
| 213                                      | Adult Social Care & Housing      | 38,285                                 | 38,226                                   | (59)                                      | -0.2%                                 |
| 23                                       | S75 Learning Disability Services | 20,582                                 | 20,610                                   | 28  | 0.1%                                  |
| 1,043                                    | Children & Young People's Trust  | 40,445                                 | 41,177                                   | 732                                       | 1.8%                                  |
| 1,989                                    | Finance & Resources              | 21,530                                 | 23,299                                   | 1,769                                     | 8.2%                                  |
| (81)                                     | Strategy & Governance            | 9,454                                  | 9,482                                    | 28  | 0.3%                                  |
| 96                                       | Environment                      | 32,531                                 | 32,094                                   | (437)                                     | -1.3%                                 |
| (14)                                     | Cultural Services                | 12,719                                 | 12,543                                   | (176)                                     | -1.4%                                 |
| 3,269                                    | Sub Total                        | 175,546                                | 177,431                                  | 1,885                                     | 1.1%                                  |
| (2,489)                                  | Centrally Managed Budgets        | 16,229                                 | 14,018                                   | (2,211)                                   | -13.6%                                |
| 780                                      | Total Council Controlled Budgets | 191,775                                | 191,449                                  | (326)                                     | -0.2%                                 |
| (202)                                    | NHS Trust managed S75 Servs      | 11,025                                 | 11,224                                   | 199                                       | 0.0%                                  |
| <b>578</b>                               | <b>Total Overall Position</b>    | <b>202,800</b>                         | <b>202,673</b>                           | <b>(127)</b>                              | <b>-0.1%</b>                          |

3.2 Details of individual directorate forecasts are given in Appendix 1. Overall the council, has achieved an underspend of £0.127 million after providing for a proposed additional contribution to the S75 Partnership of £0.199 million. The provisional outturn is after taking account of all other recommended provisions and reserves.

3.3 The outturn position is significantly better than previously forecast. Strong financial control to address the forecast overspend, prudent financial management, including the achievement of additional efficiencies and vacancy savings where possible, and improved income generation have all contributed to the turnaround.



### 3.4 Specific Reserves & Provisions

The improved financial position enables consideration of an additional contribution to the Single Status Reserve. We are currently establishing our financial liability and this will be subject to negotiation with staff and unions. The medium term financing of any potential liabilities would need to be considered in future budget setting rounds alongside any available earmarked reserves and potential capitalisation directions from the government (which, if successfully obtained, would enable some of the potential liability to be spread over a period of years). Given the uncertainty over the potential liabilities and the method of financing, an increase to the reserve of £0.500 million is recommended at this time.

It is also proposed that a specific reserve of £0.400 million is created in respect of car parks maintenance. Additional detail on use of the reserve is given in Appendix 1 within the Environment directorate section.

### 3.5 Unallocated General Reserves

The accounting regulations applicable for the 2007/08 financial year included a change to the way capital financing costs are dealt with. The change resulted in a one-off reversal of charges made in previous financial years for premiums and interest. Under the new arrangements, these charges must now be spread over future years. The reversal had no effect on the overall outturn of £0.127 million but has increased unallocated general reserves by £0.970 million.

Including the underspend for 2007/08 and the accounting adjustment, unallocated general reserves stand at £1.530 million.

The collection fund is the account into which all council tax and council tax benefit is paid. The council's share of a projected deficit on the collection fund was estimated at £0.300 million in early January. Since then, the deficit has increased by £1.070 million for two main reasons: first, in common with many authorities there have been a number of successful appeals on council tax bandings requiring refunds to be made to residents going back a number of years, and; second, due to an unanticipated rise in the number of properties with student exemptions. The overall deficit in 2007/08 represents 1.25% of the total collection fund. It is proposed to earmark resources from the unallocated general reserves to meet the increased deficit and ensure that there is no impact on the level of council tax in 2009/10.

The budget for 2008/09 included the creation of a £0.250 million Transformation Fund to provide recurrent funding to support service transformation both in terms of management capacity and learning & development. The first round of Value for Money Reviews have identified significant opportunities for improvement projects and transformation plans and it is proposed to provide additional one-off support to take these forward by earmarking £0.100 million from unallocated general reserves.

Taking into account the proposed allocations above, the revised unallocated general reserves will be £0.360 million.

### 3.6 Proposed Budget Changes 2008/09

Environment Committee at their meeting on 20 March 2008 agreed the award of tendered bus services for the period 2008 to 2012. It also agreed that the identified shortfall in the subsidised bus routes budget of £0.162 million be met from savings in the sustainable transport budget. A review of the concessionary fares budget, using newly available financial models provided by the Department of Transport to help assess reimbursement levels for the bus operators, has identified capacity within the budget to meet this shortfall in 2008/09 and beyond. It is therefore proposed to transfer £0.162 million budget from concessionary fares to subsidised bus routes.

The Government announced provisional allocations for the final year of the Local Authority Business Growth Incentive scheme (LABGI) on 2 April 2008. The allocation to Brighton & Hove City Council was £1.269 million. Budget Council in February 2008 agreed the allocation of £1 million to various schemes leaving £0.269 million unallocated resources. It is proposed to allocate the remainder as set out in Appendix 2.

The Living Without Violence project requires interim funding to continue as it has now been confirmed that the current funding stream has come to an end. The project is a high priority for the council but there is a gap before there is a suitable bidding opportunity for central government funding. It is proposed to provide gap funding upto a maximum of £0.100 million Local Public Service Agreement 2 (LPSA2) reward grant. The reward grant is due to be paid during 2008/09 and 2009/10. The total reward is as yet unknown but is anticipated to be in excess of £2.500 million. This is funding of last resort and should the project secure funding from alternative sources this allocation will not be provided.

### 3.7 NHS Trust Managed Section 75 Partnerships

The Older People Mental Health Service is managed by Sussex Partnership Trust under a Section 75 Partnership arrangement. The service had planned to introduce a new service, "Dementia at Home", to provide intensive home care to enable more people to remain at home and avoid expensive acute hospital and/or nursing home care. Due to recruitment and other logistical difficulties, the implementation of the service has been delayed resulting in an underspend against the service. It is proposed to carry forward the underspend of £0.799 million to provide financing for the service in 2008/09 subject to Joint Commissioning Board approval on 16 June 2008.

The Integrated Community Equipment Store is managed by South Downs Health NHS Trust. The service has been under considerable pressure over the year in respect of both health and social care equipment and service demands. Health commissioners (Primary Care Trust) have provided an additional £0.400 million to meet additional demands for health equipment. In respect of social care equipment and services, there is an overspend of £0.199 million relating to increased demand. South Downs Health NHS Trust is unable to meet the overspend from other services. Taking into account all factors, it is proposed to make an additional contribution to the S75 Partnership pooled budget of £0.199 million as detailed in Appendix 1 subject to satisfactory financial performance. The council will provide some additional funding in 2008/09 subject to improved performance and will work closely with the Commissioner and South Downs Health to improve financial controls and efficiency in this service.

The above proposals for S75 partnerships are included in the overall outturn position reported at 3.1 above.

#### **4. CONSULTATION**

4.1 No specific consultation was undertaken in relation to this report.

#### **5. FINANCIAL & OTHER IMPLICATIONS:**

Financial Implications:

5.1 Included within the body of the report

Legal Implications:

5.2 In reaching its decisions in relation to its budget, the council needs to have regard to a number of general points. It must provide the services, which, statutorily, it is obliged to provide. Where there is power to provide services, rather than a duty, it has a discretion to provide such services. It must observe its other legal duties, such as the duty to achieve best value and comply with the Human Rights Act 1998. It must act in accordance with its general fiduciary duties to its Council Tax payers to act with financial prudence. Finally, it must bear in mind the reserve powers of the Secretary of State under the Local Government Act 1999 to limit Council Tax & precepts.

Equalities Implications:

5.3 There are no direct equalities implications arising from this report.

Sustainability Implications:

5.4 There are no direct sustainability implications arising from this report.

Crime & Disorder Implications:

5.5 There are no direct crime & disorder implications arising from this report

Risk and Opportunity Management Implications:

5.6 There are no direct risk or opportunity management implications arising from this report

Corporate / Citywide Implications:

5.7 The Council's financial position impacts on levels of Council Tax and service levels and therefore has citywide implications.

## **6. EVALUATION OF ANY ALTERNATIVE OPTION(S):**

- 6.1 The proposed contribution to the Single Status reserve (£0.500 million) and the creation of a Car Parks Maintenance (£0.400 million) reserve are prudent actions based on current financial risk assessments. If these proposals were not approved, unallocated general reserves would increase by a corresponding amount.
- 6.2 If the earmarking of an amount (£1.070 million) of unallocated general reserves to support the collection fund deficit were not approved, alternative funds would need to be identified to cover the deficit to avoid future council tax levels being affected.
- 6.3 The £0.100 million allocation to the transformation fund if not made could delay service transformation projects/ value for money improvements. This is a modest amount that should support the speedier delivery of improvement projects and associated efficiency and productivity gains.
- 6.4 The proposed carry forward of £0.799 million in respect of S75 Older People Mental Health Services will be reported to the Joint Commissioning Board (JCB) for approval and is considered vital to ensure the setup and delivery of the new “Dementia at Home” service in 2008/09. Decisions regarding the utilisation of underspends on partnerships are taken jointly by the partners through the JCB. If this was not approved by the JCB and/or the Cabinet, the underspend would revert to both partners and would normally be shared in proportion to the partners’ contributions to the pooled budget. However, given the additional investment of over £1.9 million in this service in 2007/08, it is highly likely that this would be successfully disputed by the Primary Care Trust and that the underspend would revert to the Primary Care Trust in full.

The overspend on the Integrated Community Equipment Store (£0.199 million) has been reported for many months and the demands on the service are known to have increased. South Downs Health NHS Trust were expecting to manage this pressure but higher than anticipated costs on other S75 services has meant that financial recovery could not be achieved. Provider trusts are expected to deliver within budget provided there are no significant changes in demand. In this case, there is some evidence of a change in demand for social care equipment and the provider is highly likely to be successful in arguing the case for additional contributions from the commissioners (council and/or PCT). If the additional contribution was not approved, South Downs Health Trust is likely to seek redress under the terms of the S75 agreement.

## **7. REASONS FOR REPORT RECOMMENDATIONS**

- 7.1 The recommendations have been made in the context of the overall financial standing and future outlook of the council. The movements on specific reserves and the earmarking of unallocated general reserves represent prudent financial management and make best use of the limited financial resources available to the council.

### **SUPPORTING DOCUMENTATION**

#### **Appendices:**

1. Appendix 1 – Revenue Outturn Position by directorate

#### **Documents In Members' Rooms**

1. None

#### **Background Documents**

1. Financial outturn reports for 2007/08.



## Adult Social Care & Housing

| Forecast<br>Variance<br>Month 9<br>£'000 | Division          | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|--|-------------------|--|--|---|---------------------------------------|
| 37                                       | Director          | 279                                    | 311                                      | 32  | 11.5%                                 |
| 40                                       | Housing Strategy  | 4,767                                  | 4,761                                    | (6)                                       | -0.1%                                 |
| 136                                      | Adult Social Care | 33,239                                 | 33,154                                   | (85)                                      | -0.3%                                 |
| 213                                      | Total             | 38,285                                 | 38,226                                   | (59)                                      | -0.2%                                 |

\* This excludes £31.607 million in grant to the Section 75 Partnerships (see below)

Adult Social Care & Housing is reporting an underspend of £0.059 million, compared to an overspend of £0.213 million at Month 9.

Housing Strategy is reporting a small underspend of £0.006 million, which is an improvement of £0.046 million from Month 9. There is an underspend on the Homelessness budget of £0.345 million, mainly as a result of improved housing benefit collection levels and closure of a high unit cost accommodation unit. This underspend has been offset by significant pressures on Hostels as a result of essential repair works which reduced occupancy and increased staffing costs across the division.

Adult Social Care is showing an underspend of £0.085 million, which is an improvement of £0.221 million from Month 9. The main reason for this improvement is within Community Care reflecting the allocation of social care contingency funding. The Community Care budget shows an overspend of £0.104 million, with Physical Disabilities overspent by £0.403 million (being the full year effect of unachieved savings plan from 2006/07 and pressures within Homecare) and Older People Services are underspent by £0.344 million.

The above overspend has been offset by other mainstream budgets which are underspent by £0.189 million across Older People and Physical Disabilities.

## Children &amp; Young People's Trust

| Forecast<br>Variance<br>Month 9<br>£'000 | Division                           | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|--|------------------------------------|--|--|---|---------------------------------------|
| 103                                      | Director                           | 897                                    | 1,050                                    | 153                                       | 17.1%                                 |
| 362                                      | East, Early Years & NHS Comm Servs | 9,684                                  | 10,023                                   | 339                                       | 3.5%                                  |
| 39                                       | Central Area & School Support      | (7,207)                                | (7,155)                                  | 52  | 0.7%                                  |
| (43)                                     | Learning & Schools                 | 3,296                                  | 3,252                                    | (44)                                      | -1.3%                                 |
| (126)                                    | West Area & Youth Support          | 4,685                                  | 4,596                                    | (89)                                      | -1.9%                                 |
| 748                                      | Social Care                        | 27,996                                 | 28,419                                   | 423                                       | 1.5%                                  |
| (40)                                     | Quality & Performance              | 1,094                                  | 992                                      | (102)                                     | -9.3%                                 |
| 1,043                                    | Total                              | 40,445                                 | 41,177                                   | 732                                       | 1.8%                                  |

The directorate is reporting an overspend of £0.732 million, an improvement of £0.311 million since month 9. The main change is an improvement of £0.109 million on the corporate critical budget of foster care and child agency placements.

The total forecast overspend on foster care and child agency placements is £0.653 million, which is largely due to in-house foster placements of £0.406 million and leaving care of £0.276 million. The in-house foster placements variance was mainly caused by an increase in the number of residence order allowances. At the end of the financial year there were 153 residence order placements. The leaving care payments overspend largely related to additional accommodation costs.

Other major variances include overspends on legal fees (£0.124 million) and preventative payments for homeless families (£0.147 million), and a saving on Early Years Visitors of £0.150 million.



## Finance &amp; Resources

| Forecast<br>Variance | Division          | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|----------------------|-------------------|--|--|---|---------------------------------------|
| (152)                | Finance           | 5,629                                  | 5,480                                    | (149)                                     | -2.6%                                 |
| (86)                 | ICT               | 5,074                                  | 4,961                                    | (113)                                     | -2.2%                                 |
| 2,390                | Customer Services | 9,865                                  | 12,143                                   | 2,278                                     | 23.1%                                 |
| (163)                | Property & Design | 962                                    | 715                                      | (247)                                     | -25.7%                                |
| 1,989                | Total             | 21,530                                 | 23,299                                   | 1,769                                     | 8.2%                                  |

The overall Finance & Resources directorate position has improved by £0.220 million from the variance reported at month 9.

The Finance underspend was due in the main to vacancy management savings.

The ICT outturn reflects the continued increase of savings from the telecomms contract and migration of data lines to a new platform.

Customer Services are reporting an overspend of £2.028 million (previously £2.100 million) on concessionary fares, due primarily to a much higher growth in journey numbers than expected but increases in bus fares had also contributed. The reduction in the overspend is due to the reassessment of all the appeal determinations. In April 2008 the council, with Lewes and Adur District Councils, lodged a Judicial Review (JR) application to challenge the way the decision was made by the Secretary of State for Transport on the 2007/08 reimbursement appeal determination for Brighton & Hove Bus Company. There have been 22 Judicial Review applications lodged nationally, mostly by bus operators and the outcomes of these applications are unlikely to be known until much later this financial year. There was also an under-achievement of income predicted on land charges fee income of £0.330 million.

The overall Property & Design underspend is due in the main to additional back rent, and in-year expenditure savings. The further improvement in the position since month 9 is due to additional back rent for residential properties within the Preston Barracks site.

## Strategy &amp; Governance

| Forecast<br>Variance | Division                      | 2007/08<br>Budget | Forecast<br>Outturn | Forecast<br>Variance | Forecast<br>Variance |
|----------------------|-------------------------------|-------------------|---------------------|----------------------|----------------------|
| Month 9              |                               | Month 12          | Month 12            | Month 12             | Month 12             |
| £'000                |                               | £'000             | £'000               | £'000                | %                    |
| (53)                 | Director                      | 461               | 462                 | 1                    | 0.2%                 |
| -                    | Improvement & Organ Devel     | 1,507             | 1,535               | 28                   | 1.9%                 |
| (28)                 | Legal & Democratic Services   | 3,030             | 3,029               | (1)                  | 0.0%                 |
| -                    | Chief Executive's Policy Team | 667               | 667                 | -                    | 0.0%                 |
| -                    | Human Resources               | 3,334             | 3,334               | -                    | 0.0%                 |
| -                    | Executive Office              | 455               | 455                 | -                    | 0.0%                 |
| (81)                 | Total                         | 9,454             | 9,482               | 28                   | 0.3%                 |

The underspending of £0.081 million projected at month 9 has changed to a small overspend of £0.028 million against a budget of over £9 million. This change is explained as follows:

Within the Director's budget, costs associated with the new Constitutional changes were incurred.

Within Improvement and Organisational Development a business case for the early retirement of a member of staff was approved and the costs associated with this have been financed in 2007/08.

Within Legal and Democratic Services a budget carry forward has been authorised in respect of a new Document Management System, to help support the new constitutional changes and help ensure efficient and transparent governance.

## Environment

| Forecast<br>Variance | Division              | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|----------------------|-----------------------|--|--|---|---------------------------------------|
| Month 9<br>£'000     |                       |  |  |   |                                       |
| -                    | Director              | 221                                    | 229                                      | 8   | 3.6%                                  |
| (50)                 | Communications        | 513                                    | 389                                      | (124)                                     | -24.2%                                |
| (200)                | City Services         | 24,653                                 | 24,515                                   | (138)                                     | -0.6%                                 |
| -                    | Leisure               | 1,352                                  | 1,354                                    | 2   | 0.1%                                  |
| 492                  | Sustainable Transport | 440                                    | 326                                      | (114)                                     | -25.9%                                |
| (174)                | Public Safety         | 3,498                                  | 3,356                                    | (142)                                     | -4.1%                                 |
| 28                   | City Planning         | 1,854                                  | 1,925                                    | 71  | 3.8%                                  |
| 96                   | Total                 | 32,531                                 | 32,094                                   | (437)                                     | -1.3%                                 |

Communications has underspent by £0.124 million mainly due to employee underspends and additional income arising from an increase in internal orders placed during the last quarter, which had not been forecast at month 9.

City Services underspent by £0.138 million arising from efficiencies within CityClean as forecast at month 9.

Public Safety has underspent by £0.142 million through overachievement of licensing fees (note: this has not caused the trading account to enter into a surplus position) offset by unanticipated staffing costs from initiative projects, which were incurred in March.

City Planning has overspent by £0.071 million due to a reduction in the fee earning assumptions for Building control, additional temporary staffing in Development Control to maintain performance levels, and other additional staffing costs identified at year-end.

Sustainable Transport has underspent by £0.114million, an improvement of £0.606 million since the forecast at month 9.

The improvement on Sustainable Transport is as a result of:

- On-street Parking fees and permit income from controlled parking zones exceeded budget by £0.832 million, an income increase of £0.592 million over the forecast at month 9.
- Penalty Charge Notice income fell short of budget by £0.906 million, an increased shortfall of £0.062 million over the forecast at month 9. The number of Penalty Charge Notices issued in the year was 127,000 compared to 160,000 in 2005/06
- Other on-street parking budgets underspent by a total of £0.538 million against the budget due to a reduction in the level of bad debt provision required for Penalty Charge Notices, and underspends on equipment, maintenance and contractors costs.
- Off-street parking budgets overspent by £0.111 million of which £0.063 million related to underachievement of income on The Lanes/London Road car parks. A deterioration of £0.100 since month 9 occurred mainly due to The Lanes.
- Highways expenditure on repairs and associated costs along with income generated in excess of forecasts resulted in a £0.225 million underspend against budget, which had not been forecast at month 9.
- Other sustainable transport budgets overspent by £0.064 million.
- A contribution of £0.400 million is recommended to be made from the overachievement of sustainable transport income to a Car Parks Maintenance reserve in 2008/09, in order to improve car parks and associated business processes to enhance monitoring and arrest the deteriorating income position on off-street parking referred to above.

## Cultural Services

| Forecast<br>Variance<br>Month 9<br>£'000 | Division                   | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|--|----------------------------|--|--|---|---------------------------------------|
| 84                                       | Libraries & Museums        | 5,843                                  | 5,975                                    | 132                                       | 2.3%                                  |
| 3  | Arts & Creative Industries | 1,607                                  | 1,606                                    | (1)                                       | -0.1%                                 |
| -  | City Marketing             | 1,805                                  | 1,788                                    | (17)                                      | -0.9%                                 |
| (101)                                    | Economic Devlpmnt & Regen  | 3,154                                  | 3,039                                    | (115)                                     | -3.6%                                 |
| -  | Major Projects & Venues    | 310                                    | 135                                      | (175)                                     | -56.5%                                |
| (14)                                     | Total                      | 12,719                                 | 12,543                                   | (176)                                     | -1.4%                                 |

Cultural Services is forecasting an underspend of £0.176 million, an improvement of £0.162 million since month 9.

The overspend in Libraries (£0.048m) is attributed to late notification of charges in relation to actuarial and pension costs. The Museums overspend (£0.084m) is mostly due to income shortfalls at the Royal Pavilion.

The underspend in City Marketing since month 9 is due partly to delays in recruiting for maternity cover and increased income from conference accommodation bookings.

The Economic Development & Regeneration increased underspend is due largely to continued vacancy management savings and underspends in supplies and services across the service.

The large variance since month 9 in respect of Major Projects and Venues is due mainly to large credits on energy invoices, and higher than expected commission on the catering contract at the Brighton Centre. In addition there was a small overachievement in income from entertainments.

## Centrally Managed Budgets

| Forecast<br>Variance | Division                      | 2007/08<br>Budget | Forecast<br>Outturn | Forecast<br>Variance | Forecast<br>Variance |
|----------------------|-------------------------------|-------------------|---------------------|----------------------|----------------------|
| Month 9              |                               | Month 12          | Month 12            | Month 12             | Month 12             |
| £'000                |                               | £'000             | £'000               | £'000                | %                    |
| 150                  | Bulk Insurance Premia         | 3,205             | 3,219               | 14                   | 0.4%                 |
| (1,362)              | Housing & Council Tax Benefit | 73                | (1,251)             | (1,324)              | -1813.7%             |
| (1,187)              | Capital Financing Costs       | 8,450             | 7,077               | (1,373)              | -16.2%               |
| -                    | Levies & Precepts             | 186               | 186                 | -                    | 0.0%                 |
| (90)                 | Other Corporate Items         | 4,315             | 4,787               | 472                  | 10.9%                |
| (2,489)              | Total                         | 16,229            | 14,018              | (2,211)              | -13.6%               |

The bulk insurance premia overspend fell during the last quarter of the year. Lower than anticipated payments on insurance claims during the last 3 months of the financial year has offset the higher payments made earlier in the year resulting in the outturn being very close to budget.

The Housing & Council Tax Benefit forecast variance relates to three main issues:

As an incentive for local authorities to minimise the level of overpayments caused by local authority error, thresholds are built into the subsidy system. If the errors exceed an upper limit, zero subsidy is due on those overpayments but if the authority maintains errors below the lower limit it can claim 100% subsidy. Receipt of this additional subsidy is not assumed in the budget as the council is usually very close to the threshold limit. In 2007/08 errors were kept below the lower threshold which resulted in £0.405 million additional subsidy.

Additional subsidy has also been received in relation to 2006/07. The Housing Benefit subsidy claim for that year showed that the council had just exceeded the upper limit. However, the audit of the claim was completed at the end of November and following the audit, certain categories of local authority error were reclassified as eligible overpayments, which allowed the council to fall below the lower threshold and receive 100% subsidy. The net result of this is that the council achieved an extra £0.699 million in subsidy.

The remainder of the variance is due to actions taken with the service to increase overpayment recovery. The surplus was generated because certain housing benefit overpayments attract an element of subsidy, usually 40%, if they are recovered. Taken together with the recovered overpayment, the subsidy therefore gives rise to a net underspend.

The underspend on capital financing costs is due to an increase in investment income as a result of higher interest rates and higher cash balances available for investment (£1.313 million) and savings in interest payments (£0.060 million) due to rescheduling of long term debt (borrowings).

The movement on Other Corporate Items reflects the proposal to contribute £0.500 million to the Single Status reserve. This has been partly offset by funds released from unallocated general contingency.

## Section 75 Partnerships

| Forecast<br>Variance<br>Month 9<br>£'000 | Division                       | 2007/08<br>Budget<br>Month 12<br>£'000 | Forecast<br>Outturn<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>£'000 | Forecast<br>Variance<br>Month 12<br>% |
|--|--------------------------------|--|--|---|---------------------------------------|
| 23                                       | Council managed S75 Services   | 20,582                                 | 20,610                                   | 28  | 0.1%                                  |
| (202)                                    | NHS Trust managed S75 Services | 11,025                                 | 11,224                                   | 199                                       | 1.8%                                  |
| (179)                                    | Total S75                      | 31,607                                 | 31,834                                   | 227                                       | 0.7%                                  |

On council managed S75 Services (i.e. Learning Disability Services), the learning disability budget is showing an overspend of £0.028 million, after the agreed allocation of a non-recurrent social care risk provision from contingency. The various management actions taken during the year have achieved savings of £1.352 million against the financial recovery plan across Community Care and other Mainstream services.

#### South Downs Health Trust

With regard to Health Trust managed services, there is an overspend of £0.199 million relating to South Downs Health Trust and the cost pressures on the Integrated Community Equipment Store (ICES). This is a result of increased demands for both health and social care equipment and services. The Primary Care Trust has provided an additional contribution of £0.400 million to meet increased demands for health equipment and services. South Downs Health NHS Trust expected to achieve break-even for the year through delivery of a financial recovery plan to meet remaining cost pressures. However, due to continuing demands and higher than expected cost pressures on other services an overspend has resulted. Taking all factors into account, it is proposed to make an additional contribution of £0.199 million to meet the increased demand for social care equipment and services and thereby mitigate this overspend. In 2008/09 the council will provide reduced service pressure funding of £0.080 million subject to satisfactory financial performance and will work closely with the Commissioner and South Downs Health to improve financial controls and efficiency in this service.



### Sussex Partnership Trust

The outturn position is an underspend of £1.162 million primarily relating to Older People Mental Health Services. This is principally due to the start of the "Dementia at Home" service being later than planned and as a result the investment in this service will mainly occur in 2008/09. Adult Mental Health services was overspent by £0.375 million due to pressures on the community care budget. Substance Misuse is underspent by £0.011 million.

Where underspends occur on S75 pooled budgets, the partners are required to agree the utilisation of underspends. It has previously been reported to the Joint Commissioning Board that an underspend was likely in relation to the delayed start of "Dementia at Home" and that a carry forward would be recommended to enable the service to start up in 2008/09. It is therefore proposed to carry forward £0.799 million in this respect.

The Sussex Partnership Trust budgets are therefore shown as break-even, after inclusion of the proposed carry-forward of the £0.799 million.

## Housing Revenue Account (HRA)

| Forecast |                                 | 2007/08  | Forecast | Forecast | Forecast |
|----------|---------------------------------|----------|----------|----------|----------|
| Variance | Division                        | Budget   | Outturn  | Variance | Variance |
| Month 9  |                                 | Month 12 | Month 12 | Month 12 | Month 12 |
| £'000    |                                 | £'000    | £'000    | £'000    | %        |
| (514)    | Employees                       | 9,122    | 8,596    | (526)    | -5.8%    |
| (972)    | Premises – Repair               | 12,430   | 10,799   | (1,631)  | -13.1%   |
| (8)      | Premises – Other                | 2,094    | 2,197    | 103      | 4.9%     |
| (136)    | Transport & Supplies            | 2,016    | 2,051    | 35       | 1.7%     |
| 2        | Support Services                | 2,270    | 2,249    | (21)     | -0.9%    |
| 750      | Revenue contribution to capital | 3,176    | 4,440    | 1,264    | 39.8%    |
| (168)    | Capital Financing Costs         | 5,017    | 4,866    | (151)    | -3.0%    |
| (41)     | Subsidy Payable to Gen Fund     | 8,155    | 8,129    | (26)     | -0.3%    |
| (1,087)  | Net Expenditure                 | 44,280   | 43,327   | (953)    | -2.2%    |
| (2)      | Dwelling Rents (net)            | (38,895) | (38,903) | (8)      | 0.0%     |
| (41)     | Other rent                      | (1,173)  | (1,235)  | (62)     | -5.3%    |
| (113)    | Service Charges                 | (3,202)  | (3,306)  | (104)    | -3.2%    |
| (29)     | Supporting People               | (527)    | (560)    | (33)     | -6.3%    |
| 94       | Other recharges & interest      | (612)    | (762)    | (150)    | -24.5%   |
| (91)     | Net Income                      | (44,409) | (44,766) | (357)    | -0.8%    |
| (1,178)  | Total                           | (129)    | (1,439)  | (1,310)  | 1015.5%  |

The underspend has increased by £0.132 million since month 9 to £1.310 million.

The main variances are the efficiencies realised in the Repairs budget totalling £1.631 million, which have been partly reinvested in the capital programme through an increased Revenue Contribution to Capital of £1.264 million.

The underspend for repairs has increased by £0.659 million since month 9 mainly due to increased efficiencies in the service contracts of £0.385 million and due to the capitalisation of the cyclical decorations programme of £0.274 million (an accounting adjustment).

The Premises – Other costs increased by £0.111 million, which was mainly due to an increase in leaseholders' insurance costs. These additional costs will be passed onto leaseholders in the following financial year.

The increase in Transport and Supplies since month 9 is mainly due to an increase in the provision for bad debts as a result of increased debt write offs during 2007/08 following a review of write off procedures.

The capitalisation of repairs staff salaries (shown under Other recharges & interest) increased by £0.240 million to reflect the increased investment in the capital programme.

The HRA minimum recommended level of balances is £2.2 million. The provisional outturn increases the HRA level of revenue balances to £5.650 million, of which £3.450 million is available for use. These available reserves will be set aside to invest in the new long term partnering contracts and other programmes with demonstrable efficiencies ensuring the council achieves maximum value for money in order to meet Decent Homes in the future.

## Proposal for Unallocated LABGI Funds

| Item   | £m    |
|--|-------|
| <p><b>Brighton &amp; Hove markets – research study</b></p> <p>A coherent market strategy will ensure that all markets add economic benefits and mitigates the potentially negative impacts on localities and small business. It will support the council’s strategic goals contained in the Sustainability Strategy, the Economic Strategy and the 2020 Community Strategy. It will have due regard for the work around the Open Market. A LABGI contribution is sought to produce a three year strategy and an implementation plan including interim evaluation to ensure that the aims of the strategy are being achieved.</p> | 0.010 |
| <p><b>Open Market redevelopment project</b></p> <p>Redeveloping the Open Market would generate additional value to the local economy. The Open Market redevelopment project is the only capital project yet to receive continuation funding as a result of the closedown of the local Area Investment Framework in April 2008. The Economic Development &amp; Enterprise Board therefore recommended that the project should be supported if any additional LABGI funding was made available.</p>  | 0.050 |
| <p><b>Management and delivery of the City Employment and Skills Plan</b></p> <p>Request for additional LABGI funding to support administration and project costs incurred through delivery of the four key strategic priorities of the CESP: Supporting the creation, retention and development of local business &amp; enterprise; Increase the employment rate; Develop &amp; improve skills for work; Develop the infrastructure &amp; intelligence to support the delivery actions of the CESP.</p>  | 0.030 |
| <p><b>Futures model development</b></p> <p>In addition to the LABGI-funded co-ordinator, the ED team seeks funding to support direct training and further progression of the Futures model, in the first instance around Tourism Futures and in support of the numerous small businesses within that sector.</p>   | 0.030 |
| <p><b>Business Retention and Inward Investment Study implementation</b></p> <p>The BRII Study will identify the economic sectors in Brighton and Hove that have capacity to grow and boost economic output in the city. Implementing the recommendations of the BRII study will require a range of interventions for and with the business community in order to support local growth in an increasingly competitive global market.</p>  | 0.060 |

|  |              |
|--|--------------|
| <p><b>Business welcome packs and information system</b></p> <p>The packs are an important requirement for the ED team which will support the BRll study. The welcome packs will ensure businesses are linked to available services and support within the city. There are two main target groups for the welcome packs: -</p> <p>1) Companies that are considering investment in Brighton &amp; Hove. These enquiries are generally received directly or through Seeda.</p> <p>2) Companies that have recently located in the city. Subscription to an appropriate data system is required in order to identify and engage new businesses using the welcome packs.</p> | 0.018        |
| <p><b>Promoting Sustainable Economic Development</b></p> <p>In support of the council's aim to promote sustainable economic development, the ED team require funding to support business retention and growth through the Sustainable Business Partnership. Work areas include environmental audits and training, and result in boosting company profits and growth potential through efficiency savings.</p>  | 0.010        |
| <p><b>Centre for Cities Research relating to Brighton &amp; Hove Policy</b></p> <p>The Centre for Cities, a respected London-based think tank, is proposing to include Brighton and Hove in some action-focused research on maintaining growth in small cities. In return for their work with us, and the policy advice that comes with it, we are asked to make a small contribution to the costs of the study</p>  | 0.005        |
| <p><b>Sussex Economic Summit</b></p> <p>Request for LABGI funding to support the Sussex Economic Summit planned for late spring/ early summer this year. The aim of the event is to share economic strategies in the light of the new LAAs and the outcome of the Sub-National Review, explore the potential for joint working across local authority boundaries and develop a Pan Sussex strategic approach for driving forward economic development across the area.</p>   | 0.005        |
| <p><b>Planning Projects – Major Projects, Community Stadium</b></p> <p>Planning issues around the Community Stadium project must be addressed efficiently and in a co-ordinated manner which respects the project milestones. In addition to advising on the planning matters related to implementation of the stadium, an additional need has arisen to address a number of prospective planning applications related to the project. Accordingly, there is a need for some additional consultative work and a short to medium term appointment</p>   | 0.051        |
| <p><b>Total</b></p>  | <b>0.269</b> |



|                         |   |   |  |
|-------------------------|---|---|--|
| <b>Subject:</b>         | <b>Targeted Budget Management (TBM) Capital Outturn 2007/08</b> |   |  |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>   |   |  |
| <b>Report of:</b>       | <b>Director of Finance &amp; Resources</b>                      |   |  |
| <b>Contact Officer:</b> | <b>Name: Stuart Taylor</b>                                      | <b>Tel: 29-1074</b>                     |  |
|                         | <b>E-mail: stuart.taylor@brighton-hove.gov.uk</b>               |   |  |
| <b>Key Decision:</b>    | <b>Yes</b>  | <b>Forward Plan Reference: CAB 0008</b> |  |
| <b>Wards Affected:</b>  | <b>All</b>  |   |  |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

- 1.1 This report sets out the capital outturn for 2007/08.
- 1.2 This report also highlights programme slippage, details budget changes and seeks approval for carry forwards to the 2008/09 programme.

**2. RECOMMENDATIONS:**

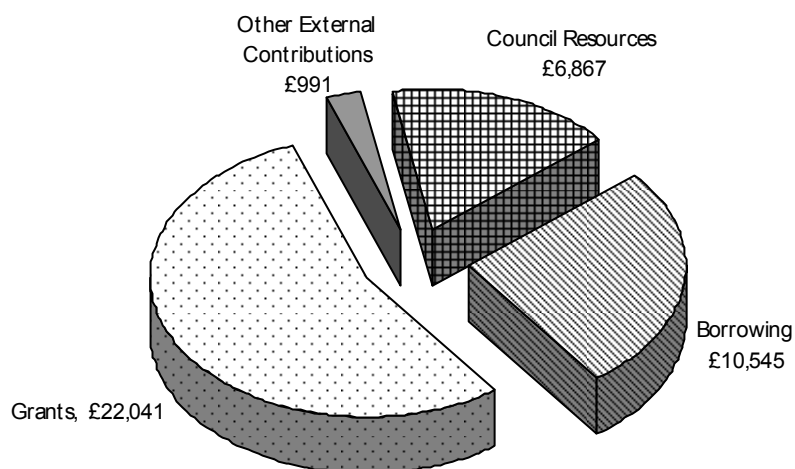
- (1) Approve the changes to the capital budget, as set out in Appendix 1
- (2) Note the programme slipped by 3.48%, as set out in paragraph 3.3.
- (3) Approve the carrying forward of 2007/08 slippage (£1.407 million) into the 2008/09 capital programme, to meet on-going commitments on these schemes.

**3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:****3.1 Capital Budget 2007/08**

On 7 February 2008, Policy & Resources Committee considered the month 9 capital monitoring report and agreed a revised capital budget of £44.939 million.

Appendix 1 to this report shows in detail the proposed changes to that budget since month 9, resulting in a final proposed 2007/08 capital budget of £40.444 million. Chart 1 shows the resources that make up that budget.

**Chart 1**  
**Capital Resources**  
**£ '000**



### 3.2 Capital Outturn

The table below shows the capital outturn for 2007/08

| Department          | Budget month 9 | New schemes | Existing schemes – resource changes | Budget re-profiling | Revised budget | Actual Outturn | Slippage into next year | Saving / (shortfall) |
|---------------------|----------------|-------------|-------------------------------------|---------------------|----------------|----------------|-------------------------|----------------------|
|                     | £'000          | £'000       | £'000                               | £'000               | £'000          | £'000          | £'000                   | £'000                |
| Cultural Services   | 1,298          | 0           | (6)                                 | (104)               | 1,188          | 1,088          | 100                     | 0                    |
| Finance & Resources | 6,190          | 41          | 10                                  | (1,235)             | 5,006          | 4,697          | 309                     | 0                    |
| ASC & HRA           | 16,731         | 13          | (124)                               | (1,241)             | 15,379         | 14,599         | 596                     | 184                  |
| CYPT                | 7,557          | 120         | (27)                                | (320)               | 7,330          | 7,108          | 165                     | 57                   |
| Environment         | 9,881          | 75          | 553                                 | (1,290)             | 9,219          | 8,982          | 237                     | 0                    |
| Sub-total           | 41,657         | 249         | 406                                 | (4,190)             | 38,122         | 36,474         | 1,407                   | 241                  |
| Schools DFC         | 3,282          | 0           | (237)                               | (723)               | 2,322          | 2,322          | 0                       | 0                    |
| <b>Total</b>        | <b>44,939</b>  | <b>249</b>  | <b>169</b>                          | <b>(4,913)</b>      | <b>40,444</b>  | <b>38,796</b>  | <b>1,407</b>            | <b>241</b>           |



The 2007/08 capital outturn is £38.796 million. A further £1.407 million of the budget is needed to complete these projects and is requested to be carried forward to the 2008/09 programme.

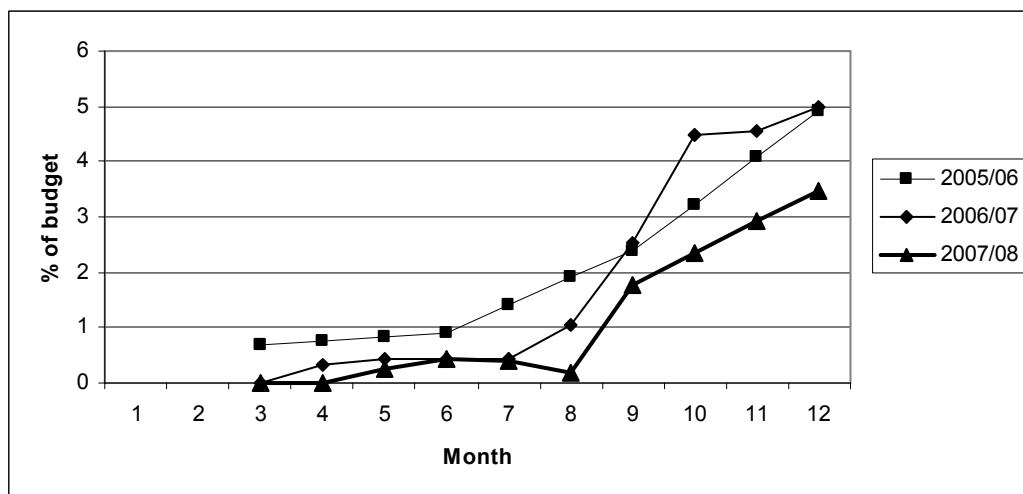
Net savings have been made of £0.241 million. This relates to two areas of the programme:

- Housing stock programme £0.184 million  
Cash incentive £0.080 million – there was no take-up of scheme in 2007/08. A further £0.080 million allocation has been made in 2008/09 budget, so this saving is to be returned to HRA reserves for future re-allocation.  
ICT fund £0.104 million - following the decision to retain the housing stock, a new ICT strategy has been in development. It has not therefore been appropriate to purchase individual solutions without fitting them into the overall strategy. This underspend will therefore be returned to HRA reserves for future re-allocation.
- Children’s Centres £0.057 million  
Savings were identified in order to allow this ring-fenced grant to be re-allocated towards the nursery class at Moulsecoomb Primary School in 2008/09. The grant can be carried forward for use in 2008/09 without the loss of funding.

### 3.3 Capital Slippage

The council endeavours to deliver its capital programme on time and within budget and as such monitors against a challenging target of spending at least 95% of the approved capital programme each year.

The graph below shows how forecasts of slippage compare to previous years



Total outturn slippage amounts to £1.407 million or 3.48% of the budget. No resources have been lost as a result of this slippage. Details of schemes with significant slippage are provided at appendix 2.

### 3.4 Requests for budget re-profiling

Delays to some projects came about as a result of factors outside of the council's control. Where this occurred, departments have requested revision of these budgets.

Departments have requested the re-profiling of £4.913 million from this year's budget, into next. Explanations are provided at appendix 3. This re-profiling will not result in the loss of any capital resources.

### 3.5 Prudential indicator for capital expenditure

Each year, the council sets a number of prudential indicators that show its capital investment plans are affordable and that borrowing levels are sustainable and prudent. For 2007/08, these were set by the council on 22<sup>nd</sup> February 2007. One of these indicators is 'capital expenditure' and in February the council set this at £43.971 million for 2007/08. This indicator helps us to demonstrate that our capital expenditure plans are affordable.

The Capital Investment Programme report, also approved in February, demonstrated how it was fully funded and affordable. The revenue effects of this programme were fully considered as part of the revenue budget setting process. This report advises Members that the capital outturn has not resulted in the council exceeding its capital expenditure indicator.

## 4. **CONSULTATION**

4.1 No specific consultation has taken place.

## 5. **FINANCIAL & OTHER IMPLICATIONS:**

Financial Implications

5.1 These are addressed in the main body of this report.

Legal Implications:

5.2 In reaching its decisions in relation to its budget, the council needs to have regard to a number of general points. It must provide the services that it is statutorily obliged to provide but where there is power to provide services, rather than a duty, it has discretion to provide such services. It must observe its other legal duties, such as the duty to achieve best value, to comply with the Human Rights Act 1998 and in relation to equalities. It must also act in accordance with its general fiduciary duties to its council taxpayers to act with financial prudence.

More specifically in relation to its capital budgets, under the Local Government Act 2003 the council is required to set a number of current and forward indicators to demonstrate that planned levels of capital investment are affordable (in terms of council tax and housing rents) and prudent and sustainable over the medium term. In addition, section 3 of the 2003 Act requires the council to determine how much money it can afford to borrow. For decisions which affect capital budgets, the indicators and borrowing limit need to be taken into account in the decision making process.

**Equalities Implications:**

5.3 There are no direct equalities implications arising from this report.

**Sustainability Implications:**

5.4 There are no direct sustainability implications arising from this report.

**Crime & Disorder Implications:**

5.5 There are no implications for the prevention of crime and disorder arising from this report.

**Risk and Opportunity Management Implications:**

5.6 There has been no specific risk assessment for this report.

**Corporate / Citywide Implications:**

5.7 None

**6. EVALUATION OF ANY ALTERNATIVE OPTION(S):**

6.1 It would be possible to consider redirecting slippage and re-profiling requests to other priorities. This is not recommended in this report as the resources were allocated to schemes by previous Member decisions and are required in order to complete the schemes the council has committed to. Some resources are also ring-fenced for a specific purpose by the sponsor.

**7. REASONS FOR REPORT RECOMMENDATIONS**

7.1 The budget changes are requested in order to begin or complete capital investment projects previously agreed by Members.

7.2 The slippage and re-profiling requests are required to be carried forward into 2008/09 in order to complete capital investment projects already committed to.

**SUPPORTING DOCUMENTATION**

**Appendices:**

1. Details of all budget changes
2. Reasons for significant slippage
3. Explanation of reasons for requested budget re-profiling

### **Documents In Members' Rooms**

1. None

### **Background Documents**

1. Information provided by directorates. Data provided from the council's General Ledger system. Files held within Financial Services and Strategic Finance, Finance & Resources

## Budget Changes

| Scheme   | £'000 | £'000         | Explanation  |
|--|-------|---------------|--|
| <b>Revised budget at 31 December 2007</b>            |       | <b>44,939</b> |  |
| <b>New schemes approved</b>                          |       | <b>249</b>    |  |
| Carbon Management Programme                          | 54    |               | Costs of in-year allocations from Carbon Management Fund. Budget Council 22/02/07  |
| Falmer City Academy Outline Business Case            | 120   |               | Costs met from DCSF grant. Project agreed Policy & Resources Committee 07/02/08  |
| Haybourne Road Traffic Calming                       | 62    |               | Latest phase of EB4U funded works to reduce anti-social behaviour and security concerns within alleyways running along backs of properties |
| Loans to Leaseholders                                | 13    |               | Being the annual transfer of right-to-buy leaseholders service charges to the capital programme  |
| <b>Existing Schemes - Change in Resources</b>        |       |               |  |
| Children's Play Programme Capital                    | -21   |               | Big lottery fund grant underspend, to be switched for use on revenue in 2009/10  |
| Cycling Demonstration Town                           | 413   |               | Use of Cycling Demonstration Town grant from Cycle England for agreed programme of works   |
| Bristol Estate Studio Space                          | -8    |               | Project underspend resulting in less ring-fenced Area Investment Fund grant being required   |
| Hove Central Library DD&A                            | 2     |               | Contribution from the revenue budget to finance project variation  |
| New Voice and Data Capability                        | 8     |               | Contribution from the revenue budget to finance project variation  |
| Hebrew Cemetery Extension                            | -2    |               | Balance of external funding not required is re-payable to funder   |
| Royal Pavilion Stoneworls Partnership                | 1     |               | Additional use of borrowing to meet minor outturn variation  |
| New Community Centres Annex                          | -4    |               | Project completed. Ring-fenced funding not available for redistribution  |
| Citywide Personal Skills Centres                     | -10   |               | Costs due to be met from a contribution from Blatchington Mill have now been met directly by the school                                    |
| NDS1 on  | -8    |               | Year-end adjustment to account for actual schools contributions received compared to budgeted  |
| Drawdowns on   | -9    |               | Project delivered under budget. Balance of unsupported borrowing not required  |
| Devolvement Capital Adjustments                      | -237  |               | Annual adjustment to capital devolved to schools, to take account of sums paid over to schools but not defrayed by them at 31st March      |
| PE & Sport Initiative                                | -9    |               | Ring-fenced New Opportunities Fund grant balance to be switched for use in revenue   |
| Estate Development                                   | -120  |               | Reduction of budget and revenue contributions to capital following identification of some costs being revenue in nature                    |
| Horsdean Site Amenity Works                          | 30    |               | Use of additional government grant   |
| Marina to Ovingdean Coast Protection Scheme          | 64    |               | DEFRA approved increase to total project cost  |
| Local Transport Plan                                 | 12    |               | Highways section 106 sums  |
| Providence Place Amenity Space                       | -2    |               | Balance of section 106 funding after works completed. May be possible to re-allocate to related works in future                            |
| Air Street Lighting Improvements                     | -2    |               | Section 106 funding no longer required. To be re-allocated at future date under terms of agreement towards related works                   |
| Preston Park Improvements                            | 2     |               | Use of additional ring-fenced section 106 receipts   |
| Central Brighton Parking Scheme                      | -8    |               | Project completed. Balance of borrowing not required   |
| Extension of Westbourne Parking                      | 12    |               | Additional unsupported borrowing to be repaid from parking income  |
| Trafalgar Street Enhancement                         | 20    |               | Cycle England contribution   |
| NDS Modernisation 2007/08                            | 30    |               | Schools contribution   |
| Madeira Drive Regeneration                           | -11   |               | Lower than anticipated internally recharged professional fees. Less general grants usage therefore required                                |
| DEFRA Waste Performance & Efficiency                 | 2     |               | Contribution from the revenue budget to finance project variation  |
| Improving the Care Home Environment for Older People | 3     |               | Contribution from the revenue budget to finance project variation  |
| Enforcement Cameras 143 - 150 North St               | 1     |               | Contribution from the revenue budget to finance project variation  |
| Hangleton CCTV                                       | 8     |               | Contribution from the revenue budget to finance project variation  |
| Pelham Terrace Crossing Works                        | 12    |               | Contribution from the revenue budget to finance project variation  |
|  |       | <b>169</b>    |  |

## Budget Changes

|   |      |        |                |
|---|------|--------|----------------|
| <b>Budget re-profile</b>                            |      |        |                |
| Replacement Library Management System               | -104 |        | See appendix 3 |
| External Improvement Works to Allen Centre          | -29  |        | See appendix 3 |
| Re-roofing Works to Knoll House                     | -45  |        | See appendix 3 |
| Geographical Information Systems                    | -57  |        | See appendix 3 |
| Citizens Relationship Management                    | -87  |        | See appendix 3 |
| Mobile & Flexible Working                           | -52  |        | See appendix 3 |
| Improving Information Management                    | -36  |        | See appendix 3 |
| Extension of City Mortuary                          | -238 |        | See appendix 3 |
| Disability Discrimination Act – Access Improvements | -215 |        | See appendix 3 |
| Ovingdean Grange Farm                               | -51  |        | See appendix 3 |
| Kensington Street                                   | -19  |        | See appendix 3 |
| New England House Lift Refurbishment                | -42  |        | See appendix 3 |
| Woodvale Spire Structural Repairs & Refurbishment   | -81  |        | See appendix 3 |
| Corporate Fire Precautions & Fire Alarm Systems     | -168 |        | See appendix 3 |
| Repl  | -115 |        | See appendix 3 |
| Prive   | -445 |        | See appendix 3 |
| Disal   | -173 |        | See appendix 3 |
| Hous  | -30  |        | See appendix 3 |
| Housing Stock - Door Entry Systems                  | -49  |        | See appendix 3 |
| Housing Stock - General Refurbishment               | -544 |        | See appendix 3 |
| Honey Croft Children's Centre                       | -57  |        | See appendix 3 |
| Royal Spa Early Years Childcare                     | -48  |        | See appendix 3 |
| Mobile Play Project                                 | -58  |        | See appendix 3 |
| Moulsecocomb Children's Centre - Nursery Class      | -61  |        | See appendix 3 |
| Schools Access Initiative                           | -96  |        | See appendix 3 |
| Devolved Capital to Schools                         | -723 |        | See appendix 3 |
| Downland Initiative                                 | -204 |        | See appendix 3 |
| Extension of Communal Bins Scheme                   | -615 |        | See appendix 3 |
| Playground Improvements                             | -138 |        | See appendix 3 |
| Bandstand Restoration Project                       | -124 |        | See appendix 3 |
| Ocean Hotel Saitclean Crossing Works                | -25  |        | See appendix 3 |
| Peace Statue Toilets                                | -86  |        | See appendix 3 |
| Volks Railway Shed                                  | -98  |        | See appendix 3 |
|   |      | -4,913 |                |

Revised budget at 31 March 2008

40,444

Director comments on the impact on service delivery resulting from slippage over £50,000

|                        |                         |                      |             |
|------------------------|-------------------------|----------------------|-------------|
| Department:            | ASC & HRA               |                      |             |
| Project Name:          | Housing Stock Programme |                      |             |
| Budget 2007/08:        | £11,311,210             | Outturn expenditure: | £10,767,280 |
| Slippage into 2008/09: | £543,930                |                      |             |

### **1. Estate Development**

The Estate Development Budget (EDB) funds a large variety of works that enhance the immediate environment for council tenants. The expenditure comes from both the revenue and capital budget depending on the nature of the works. The programme of works is agreed each year at Housing Area Panel meetings (which consists of Member, officers and tenants representatives).

The £0.133 million to be carried forward in to 2008-09 is made up of approximately fifteen projects, which could not be completed during the 2007-08 financial year. The delays were due to a variety of reasons ranging from continuing consultation with the residents and tenants and waiting for decisions on planning permission. Orders have now been placed for three of the jobs, accounting for approximately £0.070 million of the underspend, and it is anticipated they will be complete within the next four months. The remainder of the programme will be completed by the end of the financial year 2008-09.

### **2. Disabled Adaptations**

The full HRA adaptations budget was approved in November 2007. Orders for works with a total value covering the whole of the budget were placed with our approved contractors. However, in the event, although these contractors worked hard to deliver the programme, limitations in their capacity meant that it was not possible for them to carry out all of the scheduled adaptations by the end of the financial year.

The waiting period for adaptations has been extended for some tenants. This has resulted in a backlog of demand, and a year-end commitment of £0.311 million. It is therefore proposed that the whole of the underspend be allocated to 2008/09.

### **3. Newstead Flats refurbishment**

Due to tendering issues and discovery of additional works it has been decided that new tenders should be sought. Seeking new tenders has impacted on the ability to complete this project in 2007/08.

This project has now started on site and will be completed by July 2008.

### **4. Carden Road Flats External Repairs**

The contract was retendered owing to the original tender omitting to specify properties that are part of the block, but on an adjacent street. These works affect leased shops and flats, therefore further statutory leaseholder consultation was necessary to progress the tender. This has delayed execution of the work into 2008/0

Director comments on the impact on service delivery resulting from slippage over £50,000

|                        |                                 |                      |            |
|------------------------|---------------------------------|----------------------|------------|
| Department:            | Children & Young People's Trust |                      |            |
| Project Name:          | NDS Modernisation               |                      |            |
| Budget 2007/08:        | £1,689,450                      | Outturn expenditure: | £1,587,700 |
| Slippage into 2008/09: | £101,750                        |                      |            |

As reported at TBM 9 the NDS Modernisation funding was resourcing a number of projects that were at various stages of development and delivery. Some work had to be programme during the recent Easter holiday. While the majority of work was completed and paid for in 2007/2008 some work will complete in the early part of the new financial year. As a result, we wish to carry forward £0.102 million of slippage to meet these commitments.



## Request to re-profile capital project budgets

Below is a table of budget re-profiling requests. These are projects where a need to adjust the budget profile has arisen, usually due to outside factors. Where the a change of £0.100 million or greater is requested, a more detailed explanation has been provided.

| Capital budget re-profiling requests                |                   |  |
|---|-------------------|--|
| Project name  | Budget Re-profile | Explanation  |
| Replacement Library Management System               | £104,250          | See below – Ref I  |
| External Improvement Works to Allen Centre          | £29,190           | Specification changes once on site and adverse weather   |
| Re-roofing Works to Knoll House                     | £45,000           | Scope & nature changed following severe weather at the end of 2007, highlighting unknown defects   |
| Geographical Information System                     | £57,030           | In year 1, scoping the phases of work identified need to adjust budget profile, as well as payment withheld due to some sub-standard work                          |
| Citizens Relationship Management                    | £86,560           | Proposed extension to use GIS functionality & customer self service to be developed next year (see above)  |
| Mobile and Flexible Working                         | £51,520           | No business case found for Wireless Broadband Infrastructure in City. Now to be used in mobile & flexible working programme linked to wider accommodation strategy |
| Improving Information Management                    | £36,050           | CareFirst v6 implementation costs less than expected. Ring-fenced grant required to meet scheme costs in 08/09   |
| Extension of the City Mortuary                      | £237,810          | See below – Ref II   |
| Disability Discrimination Act – Access Improvements | £214,510          | See below – Ref III  |
| Ovingdean Grange Farm                               | £50,690           | Agents fees expected in-year now due in 08/09. In-going tenants later than expected notification of repairs  |
| Kensington Street                                   | £19,280           | On-going Party Wall Act and rights of light issues where we will incur legal fees  |
| New England House Lift Refurbishment                | £42,400           | Lift design requires specialist expert input. Council had difficulty recruiting to Senior Mechanical and Electrical Engineers post                                 |
| Woodvale Spire Structural Repairs & Refurbishment   | £80,530           | Timing of works needed to avoid adverse weather and the cemeteries busiest periods to avoid running a reduced service  |
| Corporate Fire Precautions & Fire Alarm Systems     | £168,140          | See below – Ref IV   |

## Appendix 3

|  |                   |   |
|--|-------------------|---|
| Replacement Financial Information System     | £115,170          | See below – Ref V   |
| Private Sector Housing Renewal               | £444,890          | See below – Ref VI  |
| Disabled Facilities Grant                    | £173,310          | See below – Ref VII   |
| Housing Stock - Mechanical & Engineering     | £30,000           | Planning delays and concerns over value for money of quotes received for St James House works   |
| Housing Stock - Door Entry Systems           | £49,000           | Insufficient tenders received for Walton Bank, resulting in the need to retender  |
| Housing Stock - General Refurbishment        | £544,070          | See below – Ref VIII  |
| Honey Croft Children's Centre                | £57,190           | Heavy rainfall and subsequent water penetration delayed completion  |
| Royal Spa Early Years Childcare              | £48,130           | Contractor went into liquidation  |
| Mobile Play Project                          | £58,000           | Vehicle delivery delayed and graphics work re-done due to being below standard expected   |
| Moulsecomb Children's Centre – Nursery Class | £61,420           | Buffer Bear nursery closure has changed scope of early years provision in Moulsecomb area. Works in 08/09 will link in with Moulsecomb Primary School |
| Schools Access Initiative                    | £95,540           | Notification from schools came through later in the year  |
| Devolved capital to schools                  | £722,870          | See below – Ref IX  |
| Downland Initiative                          | £204,350          | See below – Ref X   |
| Extension of Communal Bins Scheme            | £615,000          | See below – Ref XI  |
| Playground Improvements                      | £138,100          | See below – Ref XII   |
| Bandstand Restoration Project                | £123,710          | See below – Ref XIII  |
| Ocean Hotel Saltdean Crossing Works          | £24,810           | Awaiting the developer providing a number of on street parking spaces within existing verges around the site  |
| Peace Statue Toilets                         | £86,310           | Surveyor work on hold awaiting results of the asbestos and electrical surveys   |
| Volks Railway Siding Sheds                   | £98,430           | Cost of repair found to be uneconomical. Further consideration needed to ensure VFM and meeting Railway Inspectorate safety requirements              |
| <b>TOTAL</b>                                 | <b>£4,913,260</b> |   |

|        |   |
|--------|---|
| Ref: I | Project Name: Replacement Library Management System |
|--------|---|

The company supplying the software have failed to deliver to specification, necessitating further development time on their part. They also failed to put in place adequate facilities management, resulting in the Service Level Agreement performance measures not being met. This caused serious disruption to services. As a result, payment is being withheld until we are satisfied that their software and facilities management are complete and performing to expected standards.

Service delivery was seriously disrupted between December 2007 and February 2008. An alternative broadband connection via our corporate Internet feed had to be put in place for a couple of months to replace the inadequate one that our supplier had provided. Extra staffing was needed to deal with the long customer queues caused by the slow system and the lack of proper self-service facilities.

|         |  |
|---------|--|
| Ref: II | Project Name: Extension of the City Mortuary |
|---------|--|

Structural survey work identified additional requirements which set back the project timetable, including 'party wall' issues that have required getting the consent of multiple neighbouring tenants. The knock on effect was then that the structural elements of the project would have to be undertaken after the winter months, in order to avoid disruption to the operational requirements during the mortuary's busiest period of the year.

|          |   |
|----------|---|
| Ref: III | Project Name: Disability Discrimination Act – Access Improvements |
|----------|---|

This is a rolling programme of works linked into meeting the BVPI 156 (% of publicly accessible buildings) target. The purpose of this budget is to provide funding to remove prioritised physical and sensory barriers to Council services. Works are not always the smart, cost-effective answer to overcome barriers; management procedures or providing the service in a different way may overcome a barrier at a reduced cost.

The appointment of a Technical Access Manager has brought skills to the Council that have enabled new innovative solutions to be applied to the removal or avoidance of service barriers.

Due to alternative and cost effective solutions, not all of the allocated funds were spent by the end of the financial year. However the BVPI target for 2007/08 of 65% has been achieved.

The rolling nature of the DDA programme means that projects and funding will be carried over into 2008/09

| Year    | Target | Actual Score |
|---------|--------|--------------|
| 2005/06 | 53.6%  | 53.94%       |
| 2006/07 | 60%    | 60.00%       |
| 2007/08 | 65%    | 65.45%       |
| 2008/09 | 70%    |              |

to ensure that the required access adjustments are made to services and infrastructure and that the BVPI target for 2008/09 is met.

|         |   |
|---------|---|
| Ref: IV | Project Name: Corporate Fire Precautions & Fire Alarm Systems |
|---------|---|

Despite repeated efforts the Council had difficulty in filling the vacant Senior Mechanical and Electrical Engineers post. This post was filled on 15th February 2008. As a result external consultants were employed to deliver this project within the financial year. The consultant slipped from the original programme timetable due to their own work pressures and the resultant problems allocating sufficient resources.

It is anticipated that works will commence in May 2008.

|        |  |
|--------|--|
| Ref: V | Project Name: Replacement Financial Information System |
|--------|--|

Following implementation of the replacement system, Authority Financials, in December 2006 there have been a number of system performance issues to address. Some of these were addressed in a major upgrade (v8.1) installed in December 2007, however, there are still a number of outstanding issues which have been notified to the supplier. Until these are resolved, forward development of the system, particularly interfaces, the debtors module and some aspects of reporting, is being held up and therefore re-profiling of the budget is required.

|         |  |
|---------|--|
| Ref: VI | Project Name: Private Sector Housing Renewal |
|---------|--|

Expenditure under this cost centre is dependent upon the completion of works by individual applicants following approval of applications for Housing Renewal Assistance. The rate at which applications are received and the timescale for completion of works are therefore outside the control of the council.

|          |   |
|----------|---|
| Ref: VII | Project Name: Disabled Facilities Grant |
|----------|---|

Expenditure on this budget is dependent upon private sector grant applicants arranging for works to be undertaken following a process of preliminary assessment and prioritisation by the OT Assessment Team, detailed needs assessment and specification of a bespoke adaptation within the Housing Adaptations Team and the processing of a detailed means tested grant application. The council has no effective control over the time in which the adaptation works are carried out following grant approval.

|   |
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| Ref: VIII    Project Name:    Housing Stock - General Refurbishment |
|---|

#### Citywide Door Replacement

The original London Housing Consortia (LHC) framework expired in January 2008. It was decided to use the new framework commencing January 2008 to enable further value for money. Additionally, the new framework included an improvement to the locking mechanisms of external doors.

All works within the scheme are still expected to meet the original target for completion in 2009/10.

#### Denton Drive Walkway

A change in specification achieved a reduction in costs for this scheme. This change has resulted in a delay to the progress of the tendering process. The contractors are now on site and are due to complete within the first quarter of 2008/09.

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| Ref: IX    Project Name:    Devolved capital to schools |
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Devolved Formula Capital is a financial resource that is devolved to schools by the Local Authority. Part of the terms of this Department of Children, Schools & Families grant provides schools the option to accrue the money for a maximum of 3 years. However, accrued funds are normally retained by the Local Authority. The outstanding balance represents the funds that schools have chosen not to take this year. These outstanding budgets are being re-profiled to 2008/09.

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| Ref: X    Project Name:    Downland Initiative |
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Progress has been made with the East Brighton easy access trail, but has been slower than expected due to needing to reach agreement with English Heritage on Whitehawk Hill. There is a wider reaching plan for that area that we are working on with the Brighton & Hove Archaeology group, with the top of Whitehawk hill being a scheduled ancient monument.

The Falmer to Woodingdean cycle route works will include financial support from the Local Transport Plan, but the recent priority for LTP spending on cycle routes has been the Hove area, in order to ensure matched funding for the Cycling Demonstration Town grant. Delays have also been experienced due to the complexities of working with our partners in East Sussex County Council, as well as having to take full account of the new Community Stadium factors in the works.

The table below shows the expected revised spending profile.

| 2007/08<br>£ | 2008/09<br>£ | 2009/10<br>£ | 2010/11<br>£ |
|--------------|--------------|--------------|--------------|
| 96,000       | 75,000       | 75,000       | 54,500       |

The Stanmer easy access route has been completed under budget. Work will continue throughout the autumn, winter and spring of year 2 on the East Brighton easy access trail and work will be carried out on Falmer to Woodingdean cycle route to make it accessible by walkers, horse riders and off-road cyclists.

|         |   |
|---------|---|
| Ref: XI | Project Name: Extension of Communal Bins Scheme |
|---------|---|

This project was originally approved at Environment Committee on 13<sup>th</sup> September 2007. At that meeting Members agreed

- 1) That the Chairman of the Environment Committee works with the Opposition Spokesperson for Environment and the spokesperson/ representative from the Green and Liberal Democrat Groups to oversee a process of consultation with residents in the areas where it is proposed to implement an extension of the Communal Bin Scheme. These discussions to involve the ward councillors representing the 10 wards affected as necessary.
- 2) That the results of the consultation are reported back to the Environment Committee for a decision on further extensions to the scheme.
- 3) That the unions continue to be fully informed and consulted as part of this process.

This extended period of consultation has impacted upon the project implementation timetable, resulting in the budget not now being spent until 2008/09.

The consultation period has just ended. Officers are now collating the information and anticipate reporting back to Members in May/June.

It is likely that any proposed project will start being implemented in February 2009.

|  |
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| Ref: XII    Project Name:    Playground Improvements |
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A tender was let to install play equipment purchased for Hove and Hollingbury playgrounds with an anticipated contract start of February 2008. However, on receipt the tenders needed some amendment and reconfiguration, as the budget was exceeded. The playgrounds tenders have been reconfigured to accommodate these changes and re-tendered.

The project will now start on the ground after the Easter school holidays with a completion date in mid June for Hove Park and beginning of August for Hollingbury Park. The extended delay to the second play area is beyond our control as the same contractor won the tender for both sites and is unable to install both sites at the same time.

The existing play equipment has been left in situ and is useable and safe although not to the standard expected.

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| Ref: XIII    Project Name:    Bandstand Restoration Project |
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The budget for 2007/08 was based on a cost plan compiled for the HLF application which estimated professional fees at 20% of the total budget. Once tenders started to come in, it was apparent that fees could well be lower than this.

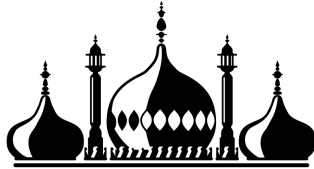
It was envisaged that the majority of professional fees would be met by the end of March 2008. Although the main body of work has been completed by the architects and landscape designers, other consultancy work is now expected to fall in 2008/09.

It should be noted that although savings are expected to be realised in professional fees, additional costs are likely to be incurred as a result of a significant increase world wide in the price of raw materials since the original budget estimate.

Due to the nature of historic building restoration projects, the precise costs are not yet clear. The combined effect of timing issues and some savings on fees requires a re-profiling of some of the budget into 2008/09, where a budget review will be undertaken once the tenders are returned.







**Brighton & Hove  
City Council**

Corporate Plan  
2008 - 2011

**FOREWORD BY  
COUNCILLOR MARY MEARS,  
LEADER OF THE COUNCIL**

I am delighted to be able to introduce Brighton & Hove City Council's Corporate Plan for 2008/11.

This plan sets out our programme for the next three years, and the targets we are committing to meet in each area of work. We will improve services for residents, while continuing to slow the rise in council tax.

The past year has given us a good foundation to build upon. The independent Audit Commission gives the Council three out of a possible four stars and says we are improving well. Children's services and adult social care services are among the best performing in the country and our annual resident survey showed that more local people feel we are doing a good job.

Over the next three years, we will **protect the environment while growing the economy**. Maintaining the strength of the city's economy in an uncertain economic climate is a key priority for us.

We will **make better use of public money**. The Council will spend over £2 billion of public money during the three years of this plan and we owe it to our residents to ensure that this is spent as efficiently and effectively as possible.

We also want to ensure that everyone in the City can share in its prosperity, and will be working to **reduce inequality by increasing opportunity**. Our ground-breaking Reducing Inequality Review has given us an invaluable insight into deprivation in the City and has provided us with the evidence base necessary to address many of the issues that it has raised.

We believe that no-one has the right to disrupt and disturb the lives of others, so we will be putting greater emphasis on **fair enforcement of the law**, including work to make people feel safer around the city at night, and to reduce disorder and anti-social behaviour.

This will be an **open and effective council**, which will provide new opportunities for public involvement and will operate a new constitution that will improve public access to the decision-making process.

We have committed to deliver real improvements on the issues that are most

important to our residents - lower tax rises to protect those on fixed incomes; choice and value for money in core council services; affordable and decent housing; clean and safe public spaces; and making sure that everyone is able to share in the success of this great City. I am very much looking forward to tackling the challenges ahead.

[SIG]

**INTRODUCTION BY  
ALAN McCARTHY,  
CHIEF EXECUTIVE**

The Council has clear ambitions to be excellent. Excellent in terms of delivering the aspirations set out in this Corporate Plan but also in making a genuine difference to lives of people in Brighton and Hove.

To do this the Council must work in harmony with the City. This means that we need to understand fully the City and its needs. Through the pioneering work that the Leader has referred to in her introduction around inequality and our innovative use of research and statistics, we probably know more about the City and its residents now than we have

ever known before. We must use this knowledge to map out the future needs and shape of Brighton and Hove. We must design services around its needs, whether they be city-wide or tailored to particular communities, families or individuals, providing choice wherever possible. We must ensure that all within our communities are given the opportunity to improve their quality of life as the City grows in prosperity.

The Council itself has to be an organisation fit to rise to this task. Our staff need to be valued and developed to enable them to adapt continually to the challenges that providing services within Brighton and Hove presents. To be in tune with the City they must also reflect its rich diversity. We must adopt ways of working that concentrate on the themes set out above to ensure we can plan for the future, deliver efficient basic services and focus on those who need particular help.

We cannot do this alone. We need to work closely with all our partners in the City; public, private and the community and voluntary sector. We all have to work in harmony.

Our success will be measured by how well we deliver on the aspirations set out in this

Corporate Plan and the targets in the Local Area Agreement that we have developed with our partners.

It is an exciting prospect and one that the Council is looking forward to delivering.

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**PRIORITY ONE  
PROTECT THE ENVIRONMENT WHILE GROWING  
THE ECONOMY**

**Maintaining economic growth in the city is vitally important. Growth will provide new opportunities in the city for those currently out of work, or for those who want to find higher-skilled jobs. Changing population patterns mean the city will need to create eight thousand new jobs over the next ten years just to maintain its current employment rate. To improve on our current employment rate, we will need even more.**

**In creating opportunities for growth, we understand the responsibility we have for improving and protecting our special natural and urban environment. We want to make Brighton & Hove a city where people can get around easily, and where better urban spaces encourage people to walk and stay. We also want to reduce the city's carbon footprint, and play a full part in tackling the international challenge of climate change.**

## 1.1 Keeping our city moving

Brighton and Hove depends on its infrastructure. Its location constrains it between the Downs and the sea, and can make transport between outlying areas difficult. New land for building is at a premium, and a growing economy needs new houses and the right space for business. The Local Development Framework, which we will publish in 2009 and will replace the Local Plan, will set out how we propose to use land in the city over the next twenty years, balancing the tensions between development and protection of our unique heritage.

To help our residents and support the general economy, we need to improve transport in and around the city. We will work with bus and train companies, as well as the Highways Agency, to improve transport for residents, commuters and tourists. As part of the *Public Life Public Space* study and the Local Transport Plan, we will be working on making our public spaces safer, more distinctive and more inspiring, introducing better signposts for pedestrians and more shared surfaces like New Road.

In the next three years we will:



- Provide safer and better roads and transport routes by delivering the Local Transport Plan investment programme
- Change attitudes around travel to school, to reduce unnecessary car journeys
- Start work on the new Rapid Transit System to speed up cross-city public transport
- Improve public spaces with better signposting and a more welcoming street scene for all users
- Retain and build upon our status as a cycling demonstration town

We will have succeeded if, by 2011:

- People have better access to services by public transport, walking and cycling
- Rush hour car journeys are shorter
- Fewer people are killed or seriously injured in road traffic accidents

## **1.2 Preserving and improving our urban and natural environments**

We have a responsibility to maintain and enhance our city not just for our current residents, but for future generations of residents and visitors. This means taking action now to protect the urban environment, keeping streets clean, preserving our architectural heritage and ensuring that derelict sites are redeveloped quickly. We will also protect and enhance our parks and green spaces, and will work with the new National Park Authority, when created, to safeguard the city's Downland for future generations.

For the longer-term, we also need to mitigate and adapt to challenges of global climate change, which potentially present serious risks to us as a coastal city. The Council, through its carbon management programme, is taking a lead on reducing CO2 emissions from its own activities. The next stage of work is to encourage businesses and households in the city to reduce emissions through energy efficiency and building a more environmentally sustainable economy.

In the next three years we will:

- Encourage more efficient use of private vehicles and fleets, and work with business and schools to help them do the same
- Reduce carbon emissions and deliver energy and financial savings through our Carbon Management programme
- Make our streets cleaner by introducing communal bins
- Strengthen the park ranger service
- Complete the stonework restoration at the Royal Pavilion

We will have succeeded if, by 2011:

- There are fewer derelict plots of land
- CO2 emissions per head and CO2 emissions from council activities have reduced
- Our streets are cleaner
- More wind, solar and other sustainable energy is installed locally
- More people are happy with the state of our streets and parks

### **1.3 Growing our economy**

We will work to maintain economic growth in the city, and to ensure that growth is sustained into the long term. We will protect our unique retail experiences in the Lanes and the North Laine, while expanding the retail sector elsewhere in the city. We will secure a new and much improved Brighton Centre and support delivery of other major projects such as the i360 and the Brunswick Marina development.

We want to continue to diversify our economy beyond tourism and related industries, giving space for businesses to start and to grow. As part of that we will continue to support the city's thriving cultural industries, which provide nearly 16,000 jobs. We will work with business support organisations and the city's universities to help new high-growth businesses establish themselves. We will endeavour to retain existing business in the City and secure new business through inward investment. We will match skills and training opportunities in the city with the needs of the economy.

In the next three years we will:

- Increase the space available to cultural and creative industries, to support growth in the cultural sector

- Support business investment in the city by creating and implementing an inward investment strategy
- Work with local businesses to provide the skilled workforce they need
- Support retail and conference business by starting work on a new Brighton Centre

We will have succeeded if, by 2011:

- More of the city's businesses are growing
- Key milestones on a new Brighton Centre have been achieved
- The city's wealth per head has grown
- More tourists are coming to the city, and tourist income has increased

## **1.4 Excellent cultural opportunities for all**

The city's broad and diverse culture is central to our economic and regeneration agendas. It is a major element of our economy and helps to shape our urban landscape. We want all people in the city to be able to take part in the cultural and sporting activities it offers.

Participating in cultural or sporting activity expands people's life chances, improves their physical and mental health, and enables people to share in the life of the city.

Culture and sport is particularly important in the education and support of our young people, both within and alongside formal education. For residents of all ages, access to literature and cultural activities can change lives, broadening horizons and promoting understanding of ourselves and others.

In the next three years we will:

- Increase and diversify participation in cultural and sporting activities
- Develop an inspiring programme of activities leading up to the 2012 London Olympics
- Work through museums and local libraries to support early years learning

- Regenerate at least three community libraries, enabling them to act as hubs for community services
- Provide new spaces for professional and amateur sport at the Community Stadium and Brighton International Arena

We will have succeeded if, by 2011:

- More people are engaged in and enjoying the arts
- Our library service is more popular and better-used
- More children go on organised museum visits
- More people are involved in sport and physical activity

## **1.5 Providing the homes that people need**

More homes, and more affordable homes are desperately needed, but building land is scarce. Traditional approaches will not meet the need for housing our residents.

We will be working with all our partners to produce a comprehensive answer to housing shortages and poor quality housing. Our work will unlock the value of currently under-used land, while providing new and better-quality homes, available to all at affordable prices. If economic uncertainty turns into recession, we will do what we can to help residents stay in their homes and avoid being made homeless.

In the next three years we will:

- Provide more family homes, including homes adapted for children with disabilities
- Improve the quality and availability of social housing
- Reduce homelessness and the use of temporary accommodation
- Provide accommodation for gypsies and travellers, by opening a permanent travellers' site



- Work with the fire service to provide smoke detectors and fire safety visits to more homes

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We will have succeeded if, by 2011:

- We have provided more homes
- More council houses are classified as 'decent'
- More empty properties have been brought back into use

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## 1.6 Supporting people into work

Work improves people's life chances, grows the city's economy, and reduces poverty and inequality. People with stable jobs have higher disposable incomes, and being in work brings benefits for mental and physical health and the communities in which we live.

Some people in the city have difficulty getting into work, through poor health or lack of skills. With our partners across the city, we will support the most disadvantaged into stable employment, and ensure that good job progression routes are available within the city. As part of our education programmes, we will increase access to learning for adults.

In the next three years we will:

- Help more people to get into work and reduce dependency on benefits
- Use the construction phase of major projects to develop local skills and business
- Develop apprenticeships that are relevant to the skills needs in key sectors of the economy
- Develop training and employment agreements with employers

- Work with employers to sustain and improve models of employer engagement

We will have succeeded if, by 2011:

- Fewer working age people are on out of work benefits
- A higher percentage of the city's population are in work
- More disabled people and people with mental health problems are in long-term paid work

**PRIORITY TWO  
BETTER USE OF PUBLIC MONEY**

**The Council spends over £700m of public money each year, and it is our responsibility to ensure that it is well spent. We will set council tax rates as low as we can, bearing in mind the need to support essential services and invest in the city's long term success.**

**We will manage our existing financial and property resources carefully, redeveloping or selling surplus or underperforming assets. We will actively pursue those who do not pay money that they owe.**

**We will also keep the costs of delivering services under careful review to give each pound that is spent maximum impact. At the same time, we will continue to maximise the external funding we receive from Europe, the National Lottery, central government and other sources, to deliver specific projects that support the needs of the city.**

## **2.1 Providing services that are good value for money**

We have an obligation to use taxpayers' money wisely and to show how we are using it to deliver for the city. We are committed to slowing the rate of increase in council tax.

We will systematically review all our services, identifying areas where we can reduce costs without compromising on the quality of the outcomes we achieve. We will do this by learning from other organisations, making best use of technology and minimising bureaucracy. We will ensure best practice procurement is adopted throughout council services. Where we can we will work with other partners to share costs, promote innovation and reduce duplication.

We will make it easier for citizens to contact us and get the information and advice they need and reduce the number of times that citizens need to interact with us on the same issue.

In the next three years we will:

- Deliver a Council wide programme of value for money reviews of all services

- Introduce a new business planning framework and approach to risk and opportunity management
- Implement our “Access Vision for our Citizens”

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We will have succeeded if, by 2011:

- We have delivered year on year reductions in the rate of increase in council tax
- We have delivered 3% efficiency savings every year
- The Audit Commission judge us as “performing well” in how we use our resources
- We have increased levels of customer satisfaction with the Council in priority areas

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## **2.2 Protecting the Council's financial position**

The Council has to work within tight financial constraints. Our medium term financial strategy (MTFS) sets out how we will work within those constraints to deliver our priorities. It identifies the financial risks we face and how we can best manage them. A Summary of the MTFS is contained later in this Plan.

We will invest the council's cash wisely, continually checking that we have got the right balance between risk and returns and will make sure we minimise the costs of borrowing. We will take a robust but fair approach to collecting money owed to us and to protecting the council from fraud. We will do this in a joined up way across all council services.

We will lobby central government on the distribution of formula grant and on funding for new responsibilities to protect the council's financial position.

In the next three years we will:

- Update the MTFS and review our reserves annually
- Set prudent limits on how much we borrow

- Implement our policies on Anti-Fraud & Corruption, Treasury Management and Debt Collection & Recovery

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We will have succeeded if, by 2011:

- We have maintained our reserves in line with best practice guidelines
- Achieved our income collection and recovery targets
- Maximised our investment returns within the appropriate risk limits set out in the investment strategy

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## **2.3 Responsible Financial Management**

Strong and effective financial management is key to delivering the council's priorities and ensuring the financial stability of the council.

We will closely monitor our financial position to make sure we control our costs and will be transparent in our reporting of how well we are doing. We will set out clear standards for how we expect our staff to manage budgets and provide them with the right training and support to meet those standards. We will take a long term view of costs and benefits when we make major investment decisions or enter into substantial contracts.

We will continually monitor our internal controls and set out our framework and actions in our Annual Governance Statement.

In the next three years we will:

- Improve financial management standards across the council
- Modernise how we manage and report on our budgets using our new financial information system
- Further integrate our business and financial planning processes

We will have succeeded if, by 2011:

- We have managed our overall spending to within 1% variation of our net budget
- Our services have successfully worked within their cash limited funding allocations

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## **2.4 Ensuring the best use of our property & land assets**

The council is a major owner and occupier of land and buildings. Our Asset Management Plan & Corporate Property Strategy provide a framework for assessing the costs and benefits of holding particular assets, and making sure they are fit for purpose.

We will regularly review our property portfolio to ensure that each asset is contributing to our corporate objectives and is accessible and safe for our staff and service users. We will continue to look for shared property solutions with other public agencies wherever suitable opportunities arise and support a joint estates strategy with our Health partners.

We will seek to make efficient use of our buildings in terms of space and energy consumption.

In the next three years we will:

- Identify sites that are underused or surplus to requirements and make plans to redevelop or dispose of them to meet our corporate objectives

- Reduce our dependency on office accommodation by supporting effective mobile working for appropriate staff
- Identify poorly performing buildings by reviewing our operational property assets in terms of condition, suitability and capacity
- Seek sustainable solutions to our new build and maintenance works programmes, improving energy efficiency and increasing materials recycling

We will have succeeded if, by 2011:

- We have achieved a minimum of £1m in capital receipts per annum by the targeted disposal of under-performing assets
- We have achieved an overall 10% reduction in the current floor space used by each full-time equivalent member of staff
- We have achieved energy efficiency savings of 5% each year

**PRIORITY THREE  
REDUCE INEQUALITY BY INCREASING  
OPPORTUNITY**

Despite the city's economic growth and considerable investment in regeneration by the city council, too many of our citizens are still disadvantaged by lack of skills, poor health, poor employment opportunities and difficulties accessing services. Our approaches will focus on preventing people falling into disadvantage in the first place and proactively working to equip people with the opportunities to rise out of it.

Much good work has been carried out but funding for many initiatives is now coming to an end. We have undertaken major new research on deprivation in the city, which has shown that deprivation is much more dispersed through the city than had previously been thought. It also showed that worklessness is one of the fundamental elements of deprivation in the city today. We will therefore increase people's opportunities for work, support those already working to stay in work and progress, and collaborate with other authorities to alleviate poverty wherever it is found.



### **3.1 Giving our children the best start in life**

We want our children to grow up with the skills and resilience to succeed and grow into responsible and active citizens. We will support vulnerable families through early identification of need and delivery of integrated services. We will provide cultural and learning opportunities that enable children, young people, and adults to aim high and achieve their ambitions.

We will back parents and families to bring up their children by providing good information and advice. Our integrated children's services will provide the most vulnerable families with the right support and targeted services when needed.

We will work with parents and families to achieve the right balance between keeping children and young people safe and allowing them the freedom they need to have new experiences and to enjoy their childhood and teenage years.

In the next three years we will:

- Review and improve our services for children at risk and with special needs or disability

- Make services more accessible by building more children's centres across the city
- Improve early assessment and support for children who need them
- Ensure that the city has sufficient flexible and accessible childcare to allow parents to work and train
- Deliver a range of positive activities for young people
- Improve young peoples' reading levels by implementing a city reading strategy
- Help keep children safe on our roads with Bikeability cycle training, road safety education, and publicity

We will have succeeded if, by 2011:

- Obesity in primary schools has reduced
- Children's social care assessments are carried out quickly
- Our services for disabled children have improved
- Bullying in schools has reduced
- More children are trained in cycle safety

### **3.2 Providing excellent education for all**

We are uncompromising in our ambition for our children and adult learners and want all schools to be at the heart of the communities they serve. We will give adults more opportunities for formal and informal learning.

We will continue to work with head teachers to ensure that every school is a good or outstanding school and that all pupils meet the highest possible standards. We believe that all children and young people, including those with special educational needs or a disability, should have access to educational and social opportunities within the mainstream system alongside high quality specialist provision. We will work closely with all schools to meet the needs of children with behavioural, emotional and social difficulties and we will work to reduce exclusions.

We will also work in partnership with schools, colleges and training providers to deliver high quality education and training to 14-19 year olds so that they have the opportunity to achieve their potential and, as young adults, take their full place in society as confident citizens.

In the next three years we will:

- Develop a capital programme for the rebuilding and refurbishment of primary and secondary schools
- Build an Academy at Falmer providing excellent educational opportunities and specialising in entrepreneurship and sport
- Improve support to children and young people with behavioural, emotional and social needs
- Review special needs provision and promote inclusive practice
- Improve museum education services for children and adults through the Museum Renaissance Programme
- Increase public access to excellent online information and learning in public libraries

We will have succeeded if, by 2011:

- All our schools are judged 'good' or 'outstanding' by OFSTED
- Our learners have better numeracy skills
- More of our children obtain good level 2 qualifications
- Migrants' English language skills have improved
- Public ICT in libraries is more available and more popular

### **3.3 Improve the health of our residents**

Improving the health of the city's residents is not just a matter for the NHS – poor health is a major cause of deprivation in the city. The city council will be working closely with the NHS and others to support people with health problems, and to create a healthy environment that prevents problems from arising. In particular, we will encourage people to live healthy and active lives, improving diet and increasing participation in sport.

With better support, many of those currently on health-related benefits could be in work. Of particular concern is the mental health of our citizens, which is one of the main causes of health-related benefit claims. This will be a focus of our work over the coming three years.

In the next three years we will:

- Provide mothers with the help they need to breastfeed
- Support participation in sport, particularly among the young
- Improve support in the community for those with mild mental health problems
- Provide better health information in our libraries, and expand the Books on Prescription scheme

- Help more older people to maintain independence through better rehabilitation and intermediate care
- Improve air quality by reducing transport emissions

We will have succeeded if, by 2011:

- More drug users are in effective treatment
- Mental health services, particularly for children and adolescents, have improved
- Fewer people in the city smoke
- Alcohol-related hospital admissions rates have reduced
- Cholesterol and blood-pressure screening is more widespread
- Fewer people are killed or seriously injured in road traffic accidents

### **3.4 Working together to target the most vulnerable**

A major piece of research on the city has shown that old solutions are not enough to tackle the multiple problems that some of our most disadvantaged citizens face. In a city where deprivation is dispersed – concentrated in some areas, but present everywhere – neighbourhood-based approaches on their own cannot work. Our new approach focuses on the individuals and families suffering disadvantage.

While provision of good neighbourhood services is important and will continue, we will be bringing together public, private and voluntary sector work to provide better joined-up services for the most vulnerable families and households.

In the next three years we will:

- Provide more self-directed support, so individuals can control their own care
- Help more vulnerable adults and older people to live in their own homes and to claim the benefits they are entitled to
- Help those on benefits save money through greater fuel efficiency

- Target citywide problems such as worklessness and mental health by working better with our partners

We will have succeeded if, by 2011:

- More 16-18 year olds are in education, employment or training
- Fewer children are in poverty
- More people receive self-directed social care support
- Fewer teenagers fall pregnant
- Suicide rates have reduced

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**PRIORITY FOUR  
FAIR ENFORCEMENT OF THE LAW**

**We want to make Brighton and Hove a city where people are safe and feel safe, no matter where they are. No-one has the right to curb others' peaceful enjoyment of our city, so we will work with police to get results on anti-social behaviour, and we will reduce fear of crime.**

**We are proud of our city's tourist trade, but we will not allow visitors to abuse our hospitality and inconvenience our residents. We will encourage people to be responsible, not through regulation and lecturing, but through firm action and consistent enforcement.**

## **4.1 Reduce crime and anti-social behaviour**

The city has made good progress in reducing crime and anti-social behaviour in recent years. Firm policing and early interventions have reduced serious violent crime, while work behind the scenes to tackle potential offenders has also been successful. Our residents tell us that fear of crime is reducing, and we will continue our work with the police in this area.

Over the next three years, we will be undertaking focused work around young people with the potential to be involved in crime or anti-social behaviour. Effective, accessible, early interventions work best, and we will involve children and young people in the design and delivery of activities and services.

We are also working to reduce the likelihood of crime in our public spaces, through better urban design and better lighting.

In the next three years we will:

- Deliver a parenting strategy that sets out different levels of support from prevention through to compulsory engagement and enforcement

- Involve communities in reducing crime and antisocial behaviour in social housing
- Improve support to survivors of domestic violence

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We will have succeeded if, by 2011:

- Fewer people are concerned about anti-social behaviour
- The reoffending rate of persistent offenders has fallen
- There are fewer repeat incidents of domestic violence
- The number of under-17s entering the criminal justice system has fallen
- The number of arson incidents has reduced
- The number of crimes involving assault with injury has dropped
- The number of class A drug-related offences has fallen

## 4.2 Fair enforcement

Our visitors and residents need us to protect them from public health risks and environmental hazards. We have already improved public awareness of food safety with our innovative *Scores on the Doors* scheme, and over the next three years we will continue to match rigorous enforcement of safety rules with better information for the public and businesses.

We will work with the NHS to reduce stress at work and assess the health implications of what we do. We will also take action on wider health risks, monitoring air quality and taking steps to improve it.

We will review alcohol licences where we believe alcohol is causing violence or anti-social behaviour, and we will work with police to close the worst offending premises. Our new approach to licensing in the city centre will restrain growth in new pubs and bars.

Over the next three years, we will:

- Reduce noise problems by swift investigation and action on complaints
- Continue with high-profile enforcement of food and health and safety rules

- Maintain our excellent record on environmental health improvements

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We will have succeeded if, by 2011:

- We complete more than 98% of our programmed food inspections, and all our pollution control inspections
- We meet national guidelines on health and safety interventions
- We investigate all noise complaints, and resolve 90% with two months
- We send out noise patrols for more than 100 nights a year

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**PRIORITY FIVE  
OPEN AND EFFECTIVE CITY LEADERSHIP**

**We want to talk to, and listen to, everyone in the city. Our new City News gives residents better information about work going on in their city. Over the next three years we will be changing the way we do business to include more of the city's residents, and to encourage them to get involved in local groups and communities.**

**Our new Cabinet system will work in an open and transparent way, with public access to every meeting, and a new council scrutiny system to advise on the decisions we make.**

**We want people to feel they can talk to the council and be heard. We want to work in ways that meet people's needs and don't disadvantage members of particular groups and communities.**



## **5.1 Keeping residents informed and engaged**

We will be working over the next three years to improve our communications to the general public, and to give the public greater opportunity to influence decisions. The new City News has proved popular with residents, and we will be continuing its publication. Alongside that, improvements to our internet presence and a trial of webcast council meetings will bring the council's operations closer to the citizen.

In 2009, we will be putting in place a citizen engagement framework – a structure within which citizens can become more involved in the decisions the council takes.

In the next three years we will:

- Support the citywide assembly for housing tenants and leaseholders
- Create a new forum that will inform decisions on the personalisation of adult social care
- Create a community engagement framework to bring council decisions closer to the people

We will have succeeded if, by 2011:

- More people feel they can influence decisions in the city
- More people participate in regular volunteering
- More communities have a local hub or anchor
- More people are satisfied with opportunities to engage in local decision making

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## **PART TWO**

### **BUILDING AN EXCELLENT COUNCIL**

**According to the Audit Commission (the National body that regulates and inspects all Councils) the council is a 3 star authority (out of a possible 4) that is improving well. Children's services and adult social care services are among the best performing. More importantly, our annual resident survey tells us that more local people than ever feel that the council is doing a good job and that they are satisfied with council services. Improvements were recently noted in the quality of our environment and services delivered. More residents are satisfied with the way the council runs its business.**

**Whilst encouraged by this progress our ambitions for the Council are greater. We want not just to be known as one of the best performing Councils in the country by residents, visitors, businesses, our partner organisations and our external regulators. We also want that reputation to be based upon what we achieve and people's experiences of us.**

**There is a large array of important activities that we have in progress or have developed plans for. These include how we change services provided to the public, how we communicate, make partnerships more effective, manage and develop staff, use land and technology assets, reduce our costs and our carbon footprint in doing our business. This part of the plan refers to several areas that we want to make particular progress in namely:**

- 1. Becoming an employer of choice**
- 2. Creating opportunities and reducing barriers to achievement for all residents**
- 3. Delivering excellent services that provide good value for money.**

## **BECOMING AN EMPLOYER OF CHOICE**

We are committed to responding to what our community and employees tell us about our role as a model employer in the community. We will work to provide opportunities for people who are struggling to gain employment. We will introduce fairer and more transparent pay and reward schemes. We will work hard to ensure that we compare favourably with 'best practice' comparators on diversity measures.

The Council has a large and committed workforce, many of whom are residents of the city and have made a career choice to provide public services in their home city. In many service areas these staff are the most essential element to ensuring high quality services for our residents.

We want to be an 'employer of choice' with both a strong reputation and good people management practices. We want to ensure that all staff are consistently aware of what is required of them, skilled to meet those requirements and clear of how they are doing. We want to achieve fair pay for a good day's

work, provide better development opportunities, recognise the essential need for flexible working to increase our efficiency and have productive industrial relations.

We also recognise that as one of the largest employers in the city we have a responsibility and a capacity to support into work more residents who find getting jobs the most difficult. Working with other partners we will therefore expand our apprenticeships, work place learning and schemes to encourage local people to work for us, our partners and contactors.

In the next three years we will:

- Ensure that our internal processes for managing people are consistently strong and effective
- Modernise our pay schemes to make them fair and comprehensible
- Transform our HR approach through new technology, reducing costs and allowing more flexibility in how we manage our business
- Increase our staff satisfaction and thereby improve the quality of services delivered
- Increase the number of apprenticeships/ trainee schemes that lead to local

people working for us and partner organisations in the city

- Ensure that we continue to make progress with good diversity in our workforce
- Develop a comprehensive people strategy to ensure we have the workforce that we need into the future

We will have succeeded if, by 2011:

- We achieve the Investors in People Standard across the whole Council and consistently use those approaches to manage our services
- We have equal pay across the entire Council
- We have new HR technology that supports staff and managers to do their jobs quickly and cost effectively
- Our staff survey results show a positive trend and are used to identify areas for attention
- More local people are employed by us as a result of apprenticeships and other training schemes
- Our indicators of diversity in the workforce continue to improve

**CREATING OPPORTUNITIES AND REDUCING  
BARRIERS TO ACHIEVEMENT FOR ALL  
RESIDENTS**

The City and City Council has worked hard in recent years to acknowledge and build upon the economic and social benefits of a diverse community. We will be investing in creating opportunities for people to participate in the city and we want the city council to be in tune with the community it serves.

We have created a City Inclusion Partnership that will oversee and champion this work across the city. Within the Council we want to ensure the way that we design and deliver services, commission and procure activities from others and use human and other resources are aligned behind this ambition.

We recognise that inequality can impact on all of our citizens and so have sought to broaden our consultation arrangements to include improvements that the community sees as being important. The City Inclusion Partnership includes other statutory partners as well as representatives from community and voluntary sector to help us ensure we hear the views of many sections of our diverse communities of



interest. In addition, we have separate consultation arrangements for all of our key service areas including housing, community safety, planning and social services.

Our approach embedded within our Local Area Agreement (with Central Government) will be to:-

- Prevent people falling into poverty wherever possible, helping young people into employment and training, teenage conceptions, etc.
- Provide the opportunities for people to lift themselves out of poverty (through skills improvement, early years interventions, public health programmes, etc.)
- Alleviating the impact of poverty (providing decent homes, addressing health inequality, independent living, etc.)
- Combating discrimination (in delivering the Local Area Agreement, the work of the new partnership and designing and delivering services)

In the next three years we will:

- Create an Equality & Inclusion Policy to draw together our activities on reducing inequality

- Improve our rating on the equalities standard for Local Government to ensure a consistent approach across all services

We will have succeeded if, by 2011:

- We can demonstrate improved outcomes for key groups including people not in work, people with mental health problems and the safety of our LGBT community
- We have achieved Equalities Standard Level 4
- Our indicators of diversity as an employer and a service provide are sustained or improved

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**DELIVERING EXCELLENT SERVICES THAT ARE  
GOOD VALUE FOR MONEY**

This year we have made value for money a top priority across the council. We have many very good services and our achievements have been recognised both in our inspections and in what our residents have been saying about us. Our commitment to continuous improvement has led to a council-wide review of all of our services to demonstrate that we make the best use of public and council tax payer's money. Specific commitments in each service area can be found in the first part of this plan.

All of our services are committed to delivering excellence through people by ensuring we recruit the most committed staff with the skills they need to perform their jobs to the best of their ability. We undertake to ensure all staff have individual or team plans which clearly show how their work contributes to the wider priorities of the council.

To promote the best performance, every service is required to have a business and service plan to demonstrate they are using their resources in the most efficient way, to all parts of the community equally. Services have their

performance checked and reported on regularly and are compared with the best performing authorities.

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In the next three years we will:

- Have improved our score on the Audit Commission's Use of Resources measure
- Have demonstrated that our value for money work has supported the decrease in council tax rises and efficiency savings
- Have embedded a business planning and risk management framework that will deliver continuous improvement

We will have succeeded if, by 2011:

- Our Audit Commission Use of Resources score is "performing well"
- We have reduced the overall number of services whose spending is relatively high compared to other comparative Local Authorities
- We have a recognised and embedded system of performance management that is applied to all of our staff and services

## **PART THREE**

### **MEDIUM TERM FINANCIAL STRATEGY**

#### **Corporate Plan**

The detailed Medium Term Financial Strategy (MTFS) will be a complementary document to the Corporate Plan and covers the 4 year period up to 2011/12. The corporate plan includes the strategic priorities and what they mean in practice. The resources projected to meet the strategic priorities are set out in the summary MTFS shown below.

#### **Council Tax Strategy**

We are committed to lower council tax increases and have already agreed an increase of 3.9% for 2008/09, the lowest percentage increase since the council was created. The target increases for the next 2 years are 3.4% for 2009/10, 2.9% for 2010/11. The Council remains committed to ongoing reductions in the rate of increase in council tax. However detailed projections have not been undertaken for 2011/12 as these are dependent on a new 3 year grant settlement from the Government.

The overall level of council tax is also dependent upon the council taxes set by the Sussex Police Authority and East Sussex Fire Authority. Overall the comparable band D council tax for Brighton & Hove residents is slightly above the national and unitary average and well below the average in Sussex.

## **Financial Planning Principles**

The combination of inflationary and demographic pressures on the budget, below inflation increases in government grant and the council tax targets mean that significant savings will need to be identified in future budgets. As part of this savings package the council is committed to delivering 3% efficiency savings per annum over the planning period in line with government targets.

The underlying principles to be adopted in the savings process will be:

- Value for Money including improvements in procurement and partnership working
- Aligning resources with priorities
- Improving income generation & collection
- Aligning housing strategy and investment with commissioning strategies for Children's Services and care packages for adults

- Achieving maximum benefit from the asset base

The council will actively promote strong financial and risk management and maintain sufficient reserves to support financial planning as set out in the Financial Management section of the Corporate Plan.

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## National context

The Government set 3 year grant settlements for the period 2008/09 to 2010/11 in January 2008 following the comprehensive spending review. The council will remain at the grant floor over the period and therefore will receive below inflation increases in grant of 2%, 1.75% and 1.5% respectively. The level of grant funding in 2011/12 is uncertain and for planning purposes it has been assumed that the floor increase will continue to decline to 1%.

Schools are largely funded by Dedicated Schools Grant which will increase per pupil by 4.2% in 2008/09, 3.6% in 2009/10 and 4.1% in 2010/11. A major national review of the way schools funding is calculated is currently underway with any changes due to be introduced in 2011/12.

The council receives substantial funding from specific grants many of which are tied directly to certain spending areas. The main issue for the council is the ending of New Deal for Communities, Neighbourhood Renewal and Stronger Safer Communities funding with transitional funding only in 2008/09 and 2009/10.

The Housing Revenue Account (HRA) is working towards a sustainable long term business plan to deliver tenants priorities and the decent homes standard. The HRA receives an annual subsidy determination that currently results in a net transfer of resources to central government. The government is reviewing the method of subsidy distribution as the current subsidy system is producing a surplus for central government. The outcome of the review will not be known until 2009 and could impact on the 2010/11 HRA budget.

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## Budget and resource projections

|  | 2008/09        | 2009/10        | 2010/11        |
|--|----------------|----------------|----------------|
|  | £'000          | £'000          | £'000          |
| Gross Budget                                   | 704,409        |                |                |
| Specific Government Grants                     | -332,000       |                |                |
| Other income                                   | -155,392       |                |                |
| Net Budget                                     | 216,017        | 222,861        | 228,092        |
| Formula Grant                                  | -105,800       | -107,593       | -109,185       |
| Use of general reserves                        | -422           | -1,070         | 0              |
| Collection Fund Surplus/deficit                | 298            | 1,070          | 0              |
| <b>To be funded from Council Tax</b>           | <b>111,093</b> | <b>115,268</b> | <b>118,907</b> |
| <b>Tax Base</b>                                | 93,350         | 93,583         | 93,817         |
| <b>Council Tax at Band D (B&amp;H element)</b> | £1,190.07      | £1,231.72      | £1,267.44      |
| <b>Council Tax increase*</b>                   | <b>3.9%</b>    | <b>3.5%</b>    | <b>2.9%</b>    |

## Medium Term Financial Forecast

The medium term financial forecast is expressed as percentage changes to service budgets and is designed to provide cash limited funding allocations within which each service is expected to manage. The percentage changes are designed to deliver resources for statutory commitments such as the new national free concessionary bus fares scheme, cover demographic changes and reflect service priorities. They are also shown net of savings for that service area.

|           |                     | 2008/9          | 2008/09                     | 2009/10                     | 2010/11                     |
|-----------|---------------------|-----------------|-----------------------------|-----------------------------|-----------------------------|
|           |                     | Budget<br>£'000 | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e |
| Corporate | Concessionary fares | 9,285           | 68.73%                      | 5.48%                       | 5.41%                       |
| Finance & | Planned Maintenance | 3,628           | 2.50%                       | 1.50%                       | 1.00%                       |

|           | 2008/9               | 2008/09                     | 2009/10                     | 2010/11                     |
|-----------|----------------------|-----------------------------|-----------------------------|-----------------------------|
|           | Budget<br>£'000      | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e |
| Resources |                      |                             |                             |                             |
|           | F&R - Other Services | 14,149                      | -1.70%                      | 0.00%                       |

|                          |                                 |         |         |        |        |
|--------------------------|---------------------------------|---------|---------|--------|--------|
| Strategy &<br>Governance | Members Allowances              | 1,053   | 2.30%   | 2.30%  | 2.30%  |
|                          | S&G - Other Services            | 8,085   | 0.00%   | 0.00%  | 0.00%  |
| Cultural<br>Services     | Cultural Services               | 12,773  | 1.00%   | 1.00%  | 1.00%  |
|                          | Waste Disposal                  | 11,487  | 2.50%   | 0.00%  | 0.00%  |
| Environment              | CityClean                       | 12,959  | -0.50%  | 0.00%  | 0.00%  |
|                          | Parking Income                  | -11,061 | -19.50% | -1.50% | -1.50% |
|                          | Environment - Other<br>Services | 23,439  | 3.89%   | 1.50%  | 1.50%  |
| CYPT                     | LEA functions                   | 8,086   | -5.00%  | 0.00%  | 0.00%  |

|                                   | 2008/9          | 2008/09                     | 2009/10                     | 2010/11                     |
|-----------------------------------|-----------------|-----------------------------|-----------------------------|-----------------------------|
|                                   | Budget<br>£'000 | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e | %<br>Budget<br>increas<br>e |
|                                   | 35,977          | 5.04%                       | 4.00%                       | 4.00%                       |
| Adult Social<br>Care &<br>Housing | 21,707          | 4.26%                       | 4.00%                       | 4.00%                       |
|                                   | 40,752          | 0.50%                       | 0.50%                       | 0.50%                       |
|                                   | 12,487          | 0.50%                       | 0.50%                       | 0.50%                       |
| <b>SubTotal</b>                   | <b>204,806</b>  | <b>2.76%</b>                | <b>1.70%</b>                | <b>1.88%</b>                |
| Corporate<br>Budgets              | 11,789          |                             |                             |                             |
| <b>Total</b>                      | <b>216,595</b>  | <b>3.42%</b>                | <b>2.92%</b>                | <b>2.35%</b>                |

The move to cash limited funding allocations is being supported by the Transformation Fund. This provides recurrent funding to support service transformation both in terms of management capacity and learning & development. This recognises that achieving a step change in value for

money will require a shift in culture and approach that needs resourcing on top of the day to day running of the organisation's business.

- In addition there is £0.5m recurrent funding each year for risks. The main potential risks include :-
- Pay awards higher than projected
  - The outcome of the equal pay and single status negotiations
  - A further downturn in the economy leading to excessive pressures on budgets such as homelessness
  - Waste facilities are not delivered within current timescales
  - Failure to manage within cash limited budgets and deliver efficiency savings
  - Failure to meet asset sales

Actions to mitigate these risks will be in the detailed MTFS.

## Capital

This table sets out the Council's proposed spending on capital items over the next 3 years. The capital programme is heavily reliant on specific government funding and therefore projections beyond the 3 years allocation already announced would be speculative.

## Capital Resources

|                  | 2008/09 | 2009/10 | 2010/11 |
|------------------|---------|---------|---------|
|                  | £'000   | £'000   | £'000   |
| Borrowing        | 14,927  | 10,638  | 9,625   |
| Grants           | 13,150  | 18,363  | 24,878  |
| Sale of Assets   | 6,900   | 5,000   | 3,250   |
| Capital Reserves | 5,537   | 129     | 182     |



|  |               |               |               |
|--|---------------|---------------|---------------|
| Revenue Contributions                      | 14,072        | 13,920        | 13,920        |
| Grant & contributions from external bodies | 213           | 1             | 0             |
|  | <b>54,799</b> | <b>48,051</b> | <b>51,855</b> |

147

### Capital expenditure plans

|                         | 2008/09 | 2009/10 | 2010/11 |
|-------------------------|---------|---------|---------|
|                         | £'000   | £'000   | £'000   |
| Investment in Schools   | 8,379   | 13,121  | 19,444  |
| Local Transport Plan    | 7,488   | 6,165   | 6,587   |
| Investment in car parks | 3,000   | 0       | 0       |

|  |               |               |               |
|--|---------------|---------------|---------------|
| Investment in waste & Recycling            | 2,197         | 2,197         | 1,914         |
| Housing                                    | 23,905        | 19,259        | 17,612        |
| Adult & Children's Social Care             | 2,804         | 3,228         | 2,548         |
| Investment in regeneration projects        | 1,786         | 1,050         | 1,000         |
| Planned Maintenance & property Improvement | 3,400         | 2,281         | 2,000         |
| Libraries, Museums & Historic records      | 150           | 0             | 0             |
| Investment in Computer infrastructure      | 1,690         | 750           | 750           |
|  | <b>54,799</b> | <b>48,051</b> | <b>51,855</b> |

## BRIGHTON AND HOVE LOCAL AREA AGREEMENT 2008-11

### Introduction

Over the past few years, the public, private and voluntary sector organisations in Brighton & Hove have come together in partnership to plan for the city's future and deliver better, more joined-up services. Our first Local Area Agreement, signed in 2005, was a sign of that shared commitment. In preparing the new agreement for 2008-11, we have a strong basis for further and deeper collaboration.

- In **strategic planning**, partnership working has bedded down, and the future shape of the city is being guided by all those with the ability to influence it, whether from the public, private or third sectors.
- As **service providers**, we are all engaged in a new drive towards efficient, cost-effective services for the city as a whole.
- In **supporting the most disadvantaged**, the case for personalised, tailored support has been revealed by the Reducing Inequality Review, showing that - despite the economic growth of past decades – the city still has areas of severe disadvantage.

We will not deliver on the city's potential unless we act together, and this three-year plan is the first step towards our new approach. It has been agreed with all the city's partner organisations, and with central Government.

The transformations that are needed to achieve these goals will not happen overnight. They will not happen over the course of this three-year plan. They are, however, a shared ambition towards which we will work over the coming years, and which will be reflected in the twenty-year Sustainable Community Strategy when it is revised in 2009.

In signing this document, we have committed to taking forward our work together and to five principles for our partnership work over the next three years. We will:

- Provide personalised services and solutions for all who need them
- Empower people and communities, whether they identify themselves through shared interests or a shared sense of place
- Build a strong, sustainable economy
- Reduce people's vulnerability through prevention and early intervention
- Provide seamless services

And we agree that we will:

- direct our activity towards the goals set out in this agreement;
- work in partnership across the city on all issues of common concern; and
- work together in new ways to deliver this plan.

## **The situation of the city today**

### *Physical situation and population*

Brighton & Hove is densely populated with just over a quarter of a million people within its 222km<sup>2</sup>. The city lies between the South Downs and the sea, offering great benefits in terms of quality of life but also great challenges, as it is impossible for the city to expand its physical area. Reflecting that, 98% of recent residential development and 100% of new employment floor space has been built on brownfield land.

The city is a popular place to live – its present population is expected to grow to 295,700 by 2026, a growth rate which is higher than both the region and England as a whole. The highest growth is predicted in the 33-44 age group with some decline among retired people and children.

The city is known for its lesbian, gay, bisexual and transgender community, estimated to be about 1 in 6 people in the city. With two Universities, the city hosts approximately 32,000 students, many of whom stay on after university.

The city is also a destination for migrants from other parts of Europe, with Poles and Spaniards the most populous European communities. 15% of the city's population was born outside England, higher than averages for the region and for England. At the same time, the BME population, at 5.7%, is comparatively low, suggesting that those not born in England are predominantly from white European backgrounds.

### *Economy*

Economically the city has prospered over the past decade, though growth rates have slowed in recent years. Its Gross Value Added, at £3.2bn, is approximately 2.7% of the overall South East output, more than its proportion of the total population, 2.5%. The city has potential for growth that can benefit the whole of its sub-region, and for this reason has been identified by SEEDA as a 'Diamond for growth and investment'.

In recent years, technology and knowledge based businesses have been thriving, along with business and financial services which account for approximately one quarter of all employment. The number of VAT registered businesses has increased in line with regional and national increases and job density is currently similar to the regional average.

The city is also a regional transport hub, where rail and road routes from London meet the coastal networks. The city is marginally a net exporter of commuters, with 33,000 residents living in the city but working outside it and 28,000 of the city's workers living outside the city. Car ownership in the city is the lowest of any authority in the South East and one of the lowest nationally. Public transport within the urban area is notably well developed, with a high level of bus usage and

resident satisfaction with public transport.

### *Culture and tourism*

The city's cultural life is a large part of its identity, and a key contributor to its visitor economy. One fifth of all businesses in the city are in the creative cultural sector, which is the fastest growing economic sector in the city. The city holds England's largest arts festival. The city also has an annual children's festival to encourage home-grown talent and promote understanding of and respect for cultural diversity. Arts play a key role in the regeneration of the city affecting its fabric as well as its economic and social well-being.

Its cultural heritage encompasses the internationally renowned and iconic Royal Pavilion, regionally recognised museum collections, historic parks and gardens. It is also famous for its Regency and Victorian architecture and has approximately 3,400 listed buildings.

### *Participation and involvement*

The City Council has recently been chosen as one of 18 community empowerment champions in England, identified as "pioneering a range of people power measures" and "helping to spearhead a reinvigoration of local democracy".

This work will build on a good record of community and voluntary sector engagement within the city. The sector plays a key role not only as a service provider but also as a means of identifying service user needs and involving service users in the continual improvement of service design and delivery. For example, the Children and Young Peoples Trust has agreed a service level agreement with the Community and Voluntary Sector Forum, which represents a range of third sector organisations across the city, which recognizes and specifies the different roles of the third sector in strategic planning, service design, commissioning processes and monitoring and delivering services.

Much work has been done through Neighbourhood Renewal to establish neighbourhood-level community engagement, with communities and service providers producing neighbourhood action plans and forming neighbourhood action groups. In January 2008 the Eastern Road Partnership was selected as one of 11 national trailblazers for community contracts.<sup>1</sup>

### *Crime*

The total level of police recorded crime has remained stable between 2004/05 and 2006/07 at around 32,500 crimes, though early signs for 2007/8 are encouraging, with a 15.8% reduction in the BCS Comparator Crimes in the first nine months compared with the same months in 2006/07. Overall, good reductions have been achieved in vehicle crime, domestic burglary, personal robbery and

wounding offences. The Brighton and Hove Crime and Disorder Reduction Partnership (CDRP) is currently ranked 3<sup>rd</sup> out of 15 most similar CDRPs, in terms of its performance on the ten British Crime Survey Comparator crimes.

### *Sustainability and the natural environment*

The city has a reputation for promoting environmental protection and sustainability. For example, it has long been a fair trade city and in the Forum for the Future Sustainable Cities Index for 2007, the city was ranked as the most sustainable city in Britain. The BBC has designated the city as one of 15 in the country in its 'Breathing Space' programme.

Despite this reputation, the city has the highest carbon footprint of any of the major south east economies, and matching growth with reductions in carbon and ecological footprint is one of the major challenges for the future. Current local plan policies, development briefs and supplementary guidance have been successful in securing the issue of renewable energy sources in major developments, for example the Brighton Eye will generate 20% of its energy from a wind turbine.

Because of its location by the Downs, one sixth of the local authority area is covered by a nature conservation designation and the extensive network of parks and open spaces leading to the downlands play a key role in the well-being of the city, hosting a range of community and cultural events as well as being places of relaxation and recreation. There has been significant progress in sports related regeneration and investment in sports facilities in schools and colleges.

### *Deprivation*

Based on the Index of Deprivation 2007, Brighton and Hove is ranked as the 79th most deprived authority in England (out of 354). This compares to its ranking of 86th in the 2004 IMD and 95<sup>th</sup> in the 2000 IMD. This means the City falls within the most deprived 25% of all authorities in England. 15 of its 164 super output areas (9% of all SOAs in the City) fall within the 10% most deprived SOAs in England and 8 SOAs falling in the 5% most deprived. The city is characterised by pockets of severe deprivation, some in areas of relative wealth.

Learning from the experience of the Neighbourhood Renewal programme and the New Deal for Communities, the city's Reducing Inequalities Review has highlighted that significant inequalities continue to exist between different areas and communities in the city. Critically, whilst individual families/households may have been helped by the two programmes, overall, statistically, the gap has not been closed. If anything, it has increased especially when considering those claiming DWP benefits.

The Reducing Inequalities Review found that the majority of 'deprived people' do not live in the 'deprived areas', though those experiencing multiple deprivation do tend to live in the City's most deprived areas. It also indicated a wider range of people who services need to consider. For example, pensioner poverty is above

the England average. This means that going forward, service providers must consider both people and places when designing their services and allocating resources, and not one or the other. When considering the city's challenges LAA partners must recognise the persistence of these inequalities and plan their response accordingly.

The major socio-economic problems the city faces are around:

- Health inequalities particularly around mental health
- Drug, alcohol and substance misuse
- Low or no skills among sections of the population
- A quarter of all children living in households with no working adults
- High, static number of people claiming incapacity benefits
- High churn of people on and off Job seekers Allowance
- Above-average number of young people not in education, employment and training

## **Our ambitions**

### *Prosperity*

We want to secure the future prosperity of the city and give people the skills they need. Over the next three years we will work together to:

- Increase the city's Gross Value
- Increase the number of residents in employment from 127,000 to 131,632
- Increase the number of businesses locally
- Take forward the development of the Brighton Centre and other major development projects
- Engage more residents in the arts and the cultural life of the city
- Reduce average journey time per mile during morning peak hours
- Promote access to services and facilities, including home to work travel, by public transport, walking and cycling
- Increase the percentage of 19 year olds with a level 2 qualification from 68% to 82%.
- Increase the percentage of adult learners achieving a at least Level 2 or higher from 75% to 77%

### *Tackling worklessness*

We want to reduce worklessness and support people back into the labour market. Over the next three years we will work together to:

- Reduce the number of working age people on out of work benefits from 21,702 to 19,612
- Reduce the percentage of 16 to 18 year olds who are not in education, training or employment (NEET) from 12% to 6%

- Increase the percentage of adults in contact with secondary mental health services in employment

### *Sustainability*

We want to protect the natural and built environment. Over the next three years we will work together to:

- Reduce per capita CO2 emissions in the LA area by 12%
- Decrease in number of households living in properties with a SAP rating of less than 35 by 0.9%
- Increase number of households living in properties with a SAP rating of 65 or over
- Improve our environment by making our streets cleaner

### *Disadvantaged people: prevention*

We want to ensure that those in vulnerable situations are given support early enough to prevent them becoming seriously disadvantaged. Over the next three years, we will work together to:

- Reduce obesity among primary school age children in year 6
- Reduce the number of first time entrants to the Youth Justice System aged 10-17
- Improve young people's access to support from the child and adolescent mental health (CAMHs) services
- Increase the percentage of carers receiving needs assessment or review and a specific carer's service, or advice and information from 12% to 21%
- Reduce the numbers of young women under 18 years of age becoming pregnant

### *Disadvantaged people: seamless support*

We want to provide seamless services to those in most need. Over the next three years, we will work together to:

- Increase the percentage of vulnerable people who are helped to achieve independent living
- Increase the number of social care clients receiving Self Directed Support (Direct Payments and Individual Budgets) from 180 to 700
- Increase the percentage of initial assessments for children's social care carried out within 7 working days of referral
- Improve the specialist support to victims of a serious sexual offence

### *Affordable Family Housing*

We want to ensure that families are housed in decent, affordable homes. Over the next three years, we will work together to:



- Increase the percentage of decent council homes from 44% to 54%
- Provide 570 family affordable additional homes
- Increase the number of properties available for renting or purchase by supporting landlords to improve their properties

### *Health*

We want to improve the health of people in the city. Over the next three years, we will work together to:

- Reduce current smoking rate prevalence among over 16s
- Increase the self reported measure of people's overall health & well being
- Reduce the number of people killed or seriously injured in road traffic accidents
- Increase the number of drug users in effective treatment

### *Crime*

We want to reduce rates of and fear of crime and anti-social behaviour. Over the next three years, we will work together to:

- Decrease perceptions of antisocial behaviour from 36% to 32.5%
- Reduce the re-offending rate of prolific and priority offenders to 27%
- Reduce the number of incidents of domestic violence
- Reduce the drug-related (Class A) offending rate
- Reduce alcohol-harm related hospital admission rates
- Reduce number of hate crimes

### *Strong communities and engaging people*

We want to support geographical and non-geographical communities within the city. Over the next three years, we will work together to:

- Increase the percentage of people who feel they can influence decision in their locality from 29% to 32%
- Increase participation in regular volunteering
- Support a thriving third sector.

**TABLE OF INDICATORS**

| <b>National Improvement Indicator</b>  | <b>Baseline</b>  | <b>08/09</b> | <b>09/10</b> | <b>10/11</b> | <b>Lead Partner</b>           |
|--|--|--------------|--------------|--------------|-------------------------------|
| <b>Promoting enterprise &amp; learning</b>   |  |              |              |              |                               |
| NI 79 - Achievement of a Level 2 qualification by the age of 19  | 69%  | 78%          | 80%          | 82%          | Learning Skills Council (LSC) |
| NI 117 - 16 to 18 year olds who are not in education, training or employment (NEET)                        | 9.3%   | 7.60%        | 7.10%        | 6.70%        | Learning Partnership (LP)/LSC |
| NI 152 - Working age people out of work benefits   | 21,702<br>(average of four quarters to May 2007 in accordance with guidelines) | 20,630       | 20,115       | 19,612       | EP/ CESSG                     |
| NI 163 - Proportion of men aged 19-64 and women aged between 19-59 qualified to at least level 2 or higher | 12.9%  | 12.3%        | 12%          | 11.7%        |                               |
| NI 171 - New business registration rate  | 75.8%  | 76.3%        | 76.8%        | 77.3%        | LP/LSC                        |
| Take forward the development of the Brighton Centre  | Pending further guidance – confirm in 2009.                                    |              |              |              | EP/ CESSG                     |
|  |  |              |              |              | EP/BHCC                       |

| <b>National Improvement Indicator</b>                               | <b>Baseline</b>             | <b>08/09</b>                                | <b>09/10</b>   | <b>10/11</b>   | <b>Lead Partner</b>                         |
|---|-----------------------------|---|----------------|----------------|---|
| Increase GVA per head   | £17,230 (2005)              | £18,418                                     | £18,943        | £19,484        | EP/ CESSG                                   |
| Increase number of people in employment                             | 127,000 (July 06 - June 07) | 129,316                                     | 130,474        | 131,632        | EP/ CESSG                                   |
| Improve the Visitor Economy   | 2006 – £408m                | £427.8m                                     | £434.2m        | £440.7m        | EP/ CESSG                                   |
| <b>Reducing crime &amp; improving safety</b>                        |                             |   |                |                |   |
| NI17 - Perceptions of anti-social behaviour                         | 36%                         | 32.5%                                       | TBC - 2009     | TBC - 2009     | Crime Disorder Reduction Partnership (CDRP) |
| 30 - Re-offending rate of prolific and priority offenders           | New Indicator               | 27%   | TBC- 2009      | TBC- 2009      | CDRP/Police                                 |
| NI 32 - Repeat incidents of domestic violence                       | New indicator               | Pending further guidance – confirm in 2009. |                |                | CDRP/Police                                 |
| NI 38 - Drug-related (Class A) offending rate                       | New indicator               | Pending further guidance – confirm in 2009. |                |                | CDRP/Police                                 |
| NI 40 - Drug users in effective treatment                           | 1067                        | 1078<br>1% inc                              | 1089<br>2% inc | 1100<br>3% inc | CDRP  |
| NI 111 - First time entrants to the Youth Justice System aged 10-17 |                             | Pending further guidance – confirm in 2009. |                |                |   |
| NI 47 - People killed or seriously injured in road traffic          | 165.3                       | 159.6                                       | 143.7          | 123.3          | BHCC  |

| <b>National Improvement Indicator</b>  | <b>Baseline</b> | <b>08/09</b>                                | <b>09/10</b>                     | <b>10/11</b>                     | <b>Lead Partner</b> |
|--|-----------------|---|----------------------------------|----------------------------------|---------------------|
| accidents  | (2005-2007)     |   |                                  |                                  |                     |
| Specialist support to victims of a serious sexual offence (NI 26)            | New indicator   | Pending further guidance – confirm in 2009. |                                  |                                  | <b>CDRP</b>         |
| Reduce numbers hate crimes & incidents (LGBT)                                | TBC             | TBC   |                                  |                                  | <b>CDRP</b>         |
| Reduce numbers hate crimes & incidents (racially or religiously motivated)   | TBC             | TBC   |                                  |                                  | <b>CDRP</b>         |
| Reduce numbers hate crimes incidents (disability)                            | TBC             | TBC   |                                  |                                  | <b>CDRP</b>         |
| Reducing arson incidents (NI 33)   | TBC             | TBC   |                                  |                                  | <b>ESFRS</b>        |
| <b>Improving health &amp; well being</b>                                     |                 |   |                                  |                                  |                     |
| NI 39 - Alcohol-harm related hospital admission rates                        | TBC             | TBC   |                                  |                                  | <b>HCP/PCT</b>      |
| NI 51 - Effectiveness of child and adolescent mental health (CAMHs) services | New indicator   | 4x4 = 16<br>4x4 = 16<br>4x4 = 16<br>Target  | 4x4 = 16<br>4x4 = 16<br>4x4 = 16 | 4x4 = 16<br>4x4 = 16<br>4x4 = 16 | <b>CYPT</b>         |

| <b>National Improvement Indicator</b>  | <b>Baseline</b>         | <b>08/09</b>   | <b>09/10</b>             | <b>10/11</b>             | <b>Lead Partner</b> |
|--|-------------------------|--|--------------------------|--------------------------|---------------------|
|  |                         | means that we will fully meet the criteria for assessments |                          |                          |                     |
| NI 56 - Obesity among primary school age children in year 6  | 16.1%                   | 16.1%  | 16.0%                    | 15.9%                    | <b>CYPT/HCP</b>     |
| NI 59 - Initial assessments for children's social care carried out within 7 working days of referral | 56% (06/07 baseline)    | 76%  | 77%                      | 78%                      | <b>CYPT</b>         |
| NI 116 - Proportion of children in poverty   | Data N/A                | TBC  |                          |                          | <b>ALL</b>          |
| NI 119 - Self reported measure of people's overall health & well being                               |                         | Pending further guidance - confirm in 2009.                |                          |                          | <b>HCP/PCT</b>      |
| NI 123 - 16+ current smoking rate prevalence   | TBC                     | TBC  |                          |                          | <b>HCP/PCT</b>      |
| NI 130 - Social Care clients receiving Self Directed Support   | 90 per 100,000<br>(180) | 150 per 100,000<br>(300)                                   | 250 per 100,000<br>(500) | 350 per 100,000<br>(700) | <b>BHCC</b>         |
| NI 135 - Carers receiving needs  | 12%                     | 15%  | 18%                      | 21%                      | <b>BHCC</b>         |

| <b>National Improvement Indicator</b>  | <b>Baseline</b>                             | <b>08/09</b>   | <b>09/10</b>   | <b>10/11</b>   | <b>Lead Partner</b> |
|--|---|----------------|----------------|----------------|---------------------|
| assessment or review and a specific carer's service, or advice and information                         |   |                |                |                |                     |
| NI 150 - Adults in contact with secondary mental health services in employment                         | Pending further guidance – confirm in 2009. |                |                |                | <b>SPT/EP/CESSG</b> |
| NI 112 - Teenage pregnancy   | 43 per 1,000                                | 34.7 per 1,000 | 30.6 per 1,000 | 26.4 per 1,000 | <b>HCP/CYPT</b>     |
| ices for disabled children 54)   | Pending further guidance – confirm in 2009. |                |                |                | <b>CYPT</b>         |
| % of people contacting the Access Point whose needs were met at the access point                       | New indicator                               | 90%            | 90%            | 90%            | <b>BHCC</b>         |
| Reduction in bullying in schools   | TBC   | TBC            |                |                | <b>CYPT</b>         |
| Reduction in suicide   | TBC   | TBC            |                |                | <b>SPT/HCP</b>      |
| Increase uptake of risk assessment and screening for hypertension and cholesterol in general practice. | TBC   | TBC            |                |                | <b>HCP/PCT</b>      |

| <b>National Improvement Indicator</b>   | <b>Baseline</b>   | <b>08/09</b>              | <b>09/10</b> | <b>10/11</b> | <b>Lead Partner</b>                              |
|---|---|---------------------------|--------------|--------------|--|
| Take up /offer of 'talking therapies'   | TBC   | TBC                       |              |              | SPT/PCT  |
| <b>Strengthening communities &amp; involving people</b>                                 |   |                           |              |              |  |
| NI 4 - % of people who feel they can influence decision in their locality               | Target to be set at a level of statistically significant measurable change on Place Survey Baseline, with option to review in 2009  |                           |              |              | <b>Stronger Communities Partnership(SCP)/ALL</b> |
| NI 6 - Participation in regular volunteering  | Target to be set at a level of statistically significant measurable change on Place Survey Baseline , with option to review in 2009                                       |                           |              |              | <b>SCP/ALL</b>                                   |
| NI 7 - Environment for a thriving 3 sector  | Statistically significant improvement between the first and second waves of the national survey of third sector organisation, calculated in accordance with OTS guidance. |                           |              |              | <b>SCP</b>                                       |
| NI 11 - Engagement in arts  | Target to be set at a level of statistically significant measurable change on Survey Baseline , with option to review in 2009   |                           |              |              | <b>Arts Ccssn/BHCC</b>                           |
| % of people who feel that they can get on with others from different backgrounds (NI 1) | 86%   | Maintain high performance |              |              | <b>SCP/ALL</b>                                   |
| Adult participation in sport (NI 8)   | New indicator   | TBC                       |              |              | <b>Sports Forum/HCP</b>                          |
| % of communities with local communication / involvement                                 | New indicator   | TBC                       |              |              | <b>SCP/ALL</b>                                   |

| <b>National Improvement Indicator</b>   | <b>Baseline</b> | <b>08/09</b>                               | <b>09/10</b> | <b>10/11</b> | <b>Lead Partner</b>                 |
|---|-----------------|--|--------------|--------------|-------------------------------------|
| mechanisms  |                 |  |              |              |                                     |
| % of people who are satisfied with opportunities to engage in local decision-making | TBC             | TBC  |              |              | SCP/ALL                             |
| Public Libraries and Local Engagement Indicator                                     |                 | Increase % of elements in the top quartile |              |              | BHCC                                |
| Number of school age children in organised schools to museums                       | TBC             | TBC  |              |              | BHCC                                |
| <b>Improving housing &amp; affordability</b>  |                 |  |              |              |                                     |
| NI 154 - Net additional homes provided  | TBC<br>23/5/07  | 570  | 570          | 570          | Strategic Housing Partnership (SHP) |
| NI 158 - % non-decent council homes   | 56.6%           | 46%  |              |              | BHCC                                |
| NI 141 - Number of vulnerable people achieving independent living                   | New Indicator   | TBC  |              |              | SHP/BHCC                            |



| <b>National Improvement Indicator</b>   | <b>Baseline</b>            | <b>08/09</b>  | <b>09/10</b> | <b>10/11</b>  | <b>Lead Partner</b>                          |
|---|----------------------------|---|--------------|---------------|--|
| Bringing empty properties back into use (BVPI 64)   | 153                        | Maintain high levels of performance   |              |               | <b>SHP/BHCC</b>                              |
| Reduce the numbers of rough sleepers  |                            |   |              |               | <b>SHP/BHCC</b>                              |
| Number of (fire) Home Safety Visits carried out   | New Indicator              | TBC   |              |               | <b>ESFRS</b>                                 |
| <b>Promoting resource efficiency &amp; enhancing the environment</b>  |                            |   |              |               |  |
| NI 186 - Per capita CO2 emissions in the LA area  | 5.4 tons per capita (2005) | 4% reduction  | 8% reduction | 12% reduction | <b>City Sustainability Partnership (CSP)</b> |
| NI 187 - Tackling fuel poverty – people receiving income based benefits living in homes with a low energy efficiency rating | New Indicator              | a) 0.9% decrease in number of h/holds living in props with a SAP rating of less than 35<br>b) Increase number of h/holds living in props with a SAP rating of 65 or greater |              |               | <b>City Sustainability Partnership (CSP)</b> |
| NI 195 - Improved street and environmental cleanliness  | Graffiti target 9%         | 8%  | 7%           | 6%            | <b>BHCC</b>                                  |
| CO2 reductions from local authority operations (NI 185)   | TBC                        |   |              |               | <b>City Sustainability Partnership (CSP)</b> |

| National Improvement Indicator  | Baseline | 08/09 | 09/10 | 10/11 | Lead Partner |
|---|----------|-------|-------|-------|--------------|
|   |          |       |       |       |              |
| <b>Promoting sustainable transport</b>  |          |       |       |       |              |
| NI 167 - Congestion – average journey time per mile during the morning peak         | TBC      | TBC   |       |       | <b>BHCC</b>  |
| NI 175 - Access to services and facilities by public transport, walking and cycling | 91%      | 92%   | 93%   | 95%   | <b>BHCC</b>  |

: shaded boxes represent our local targets.

## **ANNEX 2**

### **STATEMENT OF PARTNERSHIP INVOLVEMENT**

During the Spring of 2007, the LSP agreed that it would conduct a 'roadshow' with all of its thematic partnerships, as well as service providers within directorates that may not be attached to thematic partnerships. These were commenced in April / May and ran until September.

The thematic partnerships cover all sectors involved in strategy or delivery of any specific theme.

The main vehicle used to cover key messages going out to partnership managers was the partnership managers group. We were also able to ensure that colleagues from different areas were invited even though they may not be directly involved in one of our family of partnerships. This includes colleagues from the learning and skills council, Sussex partnership trust, the Police, as well as representatives from the voluntary and business sectors.

This group agreed an approach that involved each partnership, and as a consequence, each sector taking a full role in the agreement of priorities, to prepare a business case. This piece of work needed to be signed off by the relevant partnerships, thereby helping to ensure partnership members were aware of their submission.

Partnership Managers' Group requested that the business cases were submitted by the end summer 2007. We built in some flexibility to ensure that different schedules were incorporated. The partnerships developed different approaches to the business case preparation. Some were very detailed as they worked out a very specific case whilst others were more generic; we were able to accept all cases and this enhanced the inclusivity of the process.

At the same time, the LSP commissioned a review into how inequality in Brighton and Hove, including an examination of how well NRF had been utilised and how effective it had been.

In order to obtain an independent view the LSP commissioned OCSI to conduct the review on the LSP's behalf, supported by a Neighbourhood Renewal adviser to act as a critical friend through this process. This approach was agreed by the 2020 Community Partnership in May.

The aim of this work was to provide a contemporary shared knowledge base which would help form our emerging story of place.

The next stage of preparation involved the lead officers for the LAA (2020 CP manager, Performance Manager and Policy Team Manager) distilling the business cases. Joint priorities and synergies were identified. These were arranged in a number of ways, by Community Strategy theme, existing LAA headings and also by political priority. As soon as the National Indicator Set was available, the priorities were also arranged according to the new indicators.

The LSP as part of this process organised a seminar for the Partnership Managers' Group, facilitated by the same NRA that had acted as a critical friend for the Reducing Inequality Review. This seminar was very well attended (see attached list), and we were able to agree on a number of principles/ approaches that we felt underpinned the LAA. The National Indicator Set was not available at this stage, and so we were not able to allocate specific indicators to priorities. The workshop focused mainly on understanding joint priorities, shared outcomes and developing partnership relationships.

This work was fed back to the LSP on 4th Dec, and then in more detail to the Public Service Board on 6th. The Public Service Board were asked to agree 5 principles underpinning the approach to the LAA. All members of the Public Service Board were briefed by their representatives on the Partnership Managers' Group prior to this meeting.

Following on from this, as the National Indicator Set was published, the LAA lead officers re-convened and further distilled the priorities in line with the National Indicator Set. The priorities were also further refined by this group in light of the story of place as presented to us by GOSE. These versions were then presented back to the Partnership Managers' Group at the meeting of Dec 19th.

Over the past month feedback on this first cut of indicators has been gathered and work has been undertaken with individual Partnership Managers on our 'story of place'.

The process for ongoing refinement of the LAA (including the development of local targets and refinement of the Story of Place) will take place over the next 2 months, with further iterations being brought to the council's Management Team, Public Service Board and Partnership Managers' Group for comment and agreement.

The LSP Partnership Data Group is supporting this process by ensuring the negotiation process around targets incorporates learning from performance management of the current Local Area Agreement.

# The Brighton & Hove Local Development Framework

## *The Revised Core Strategy Preferred Options Document*

### *A Quick Reference Guide*

12 June 2008



City Plann  
Environment Director  
Brighton & Hove City Coui

Agenda Item 18

## The Revised Core Strategy

- The Core Strategy is part of Brighton & Hove's Local Development Framework, a suite of planning documents that will guide planning and development of the city over the next twenty years and will eventually replace the Local Plan.
- The purpose of the Core Strategy is to provide the overall strategic vision for the future of Brighton & Hove through to 2026. It will set out how the council will respond to local priorities and meet the challenges of the future and identify the broad locations, scale and type of development and supporting infrastructure that will take place.
- It addresses important city-wide matters such as delivering more sustainable development and neighbourhoods and sets out the council's strategic approach to housing, the economy, shopping and transport.
- The council has made good progress in preparing the Core Strategy. A very wide ranging debate was initiated about the city's future, at the 'Issues and Options' stage (October 2005). These ideas were developed into the 'Preferred Options' stage which was published for public consultation in October 2006.
- Following the responses to the consultation and advice from the Government Office for the South East (GOSE), the Revised Preferred Option has been prepared and has taken into account:
  - further research and evidence gathering required by recently published national planning policy;
  - more details on the location, scale and type of development to be delivered by the Core Strategy to the period 2026;
  - a more area-based approach to planning, setting out how the council will respond to the local priorities of specific areas of the city and meet the challenges of the future ('place-shaping').

## Timetable for Preparing the Core Strategy

|  |                          |
|--|--------------------------|
| Issues and Options - early community involvement         | October 2005 - May 2006  |
| Preferred Options - formal public consultation           | November - December 2006 |
| Revised Preferred Options - informal public consultation | June - August 2008       |
| Submission Document - formal public consultation         | February - March 2009    |
| Submission of Core Strategy to Government                | May 2009                 |
| Examination in public by the Planning Inspectorate       | October 2009 (estimated) |
| Adoption of the Core Strategy                            | January 2010 (estimated) |

## The Preferred Options Stage

The purpose of the Preferred Options stage is for the council to seek the views of the public and stakeholders on the proposals it is recommending for the Core Strategy before the final version is submitted to the Secretary of State for Approval. Where, through consultation responses and background evidence, different options could be considered to address a particular issue, the document sets out the options favoured by the council as the 'preferred options'

## The Structure of the Revised Core Strategy

**Part One - Context, Vision and Objectives.** This section sets out the key issues facing the city over the next twenty years, and summarises the policy context for the Core Strategy. It also sets out a vision of the city that we are aiming for in 2026 and lists our strategic spatial objectives, from which all future planning policies will flow.

**Part Two - Spatial Strategy** sets out our preferred approach and locations for future sustainable development in the city. This is structured as follows:

- **Proposed Development Areas** - details the type and amount of development within each area and identifies place-shaping and development priorities. Each development area includes a section on implementation and delivery.
- **Special Areas** - those areas in need of a special planning approach or needing effective policy coordination.
- **Sustainable Neighbourhoods** - a set of proposals to cover the remaining residential areas of the city with the priority of improving sustainability in neighbourhoods and reducing inequality.

**Part Three - Core Policies** consists of our preferred approach to strategic policy issues such as housing, transport and shopping, listed from CP1- CP19.

**Part Four - Monitoring** - this section will include a table showing all the monitoring indicators and targets for the Core Strategy.

**Annex1** – Summarises supporting evidence for the preferred options; this includes a summary of consultation responses, the alternative options that were considered, the results of a sustainability appraisal of each option and further justification for choosing the preferred option. The document also includes a **glossary** of terms and a **Key Diagram**, illustrating the broad locations of future development and an indication of changes that will be required following adoption of the Core Strategy.

## This Quick Reference Guide

This quick guide includes the Core Strategy Executive Summary and also includes a table summarising the preferred options of the revised Core Strategy document, allowing quick reference to and a clear identification of where the document is delivering the aspirations of the city's 'Sustainable Community Strategy'. The 'Sustainable Community Strategy' sets out the vision and plans of the organisations, agencies and communities who work together through the 2020 Community Partnership (Local Strategic Partnership) to improve the quality of life in the city. This quick guide also identifies in broad terms, which wards are likely to be affected by the preferred options and provides page references.

## How to Comment on the Revised Preferred Options Document

Whether or not you have already been involved in the Core Strategy at the Issues and Options stage, this is your chance to let us know what you think about our revised preferred options. The full Core Strategy Revised Preferred Options document and supporting documents are available:

- To view or download from the council's website: [www.brighton-hove.gov.uk/ldf](http://www.brighton-hove.gov.uk/ldf)
- To view at: Brighton City Direct Centre, Bartholomew Square, Brighton; Hove City Direct Centre, Hove Town Hall; Jubilee Library, Brighton; Hove Library, Church Road, Hove and all local libraries.

A paper copy of the Core Strategy Revised Preferred Option document can be made available on request. Please look at the full document before sending us your response. Your views are important to us and there is a six-week period, from ##### to ##### 2008, during which written comments may be made.

To help you do so, a **response form** has been produced to accompany this document. If you do not have a copy, it can be obtained from the council's citydirect offices or you can contact us directly. It can also be downloaded from the council's website.

Completed response forms must be received by no later than ##### 2008. Please note that we cannot accept responses received after that date.

### Our contact details are as follows:

**E-mail:** [ldf@brighton-hove.gov.uk](mailto:ldf@brighton-hove.gov.uk)

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## EXECUTIVE SUMMARY

Brighton & Hove's Local Development Framework must reflect the role and importance of the city in the sub-region and the South East and respond to and provide for the needs of a growing population and a growing local economy over the next 20 years. The population is expected to grow to 295,700 by 2026 if current trends continue and 8,000 new jobs will be needed over the next ten years to maintain the city's current employment rate.

Therefore the Core Strategy must plan to provide for the 11,000 new homes required by the draft South East Plan whilst maximising the delivery of affordable housing across the city to address the city's housing need (a target is set in the Core Strategy to achieve 230 affordable housing units per annum). Employment sites need to be safeguarded to meet the forecast need for employment land over the next 20 years with a priority of generating more jobs and more high value jobs and there is an identified need for an additional 20,000 sq m of office floorspace in the city. The creative industries is a growing and dynamic sector in the city, acting as the largest hub of such businesses in the south east outside London. Forecasts suggest that they will continue to require affordable and appropriate workspace. The city is a primary regional shopping centre and there is significant capacity for new food and non-food retail floorspace to the period 2016 (14,256 sq m and 53,675 sq m respectively) and the priority will be to direct additional retail firstly to Brighton regional centre but also to maintain and enhance the existing network of shopping centres.

It will also mean working with health providers to help deliver and protect a sub-regional network of critical care hospitals and a city wide integrated network of health facilities. Sussex University and the University of Brighton play a major role in the economic, social and cultural life of the city and the sustainable redevelopment and expansion of their campuses needs to be supported through the Core Strategy. Further Education establishments also have plans for refurbishment and consolidation/expansion of their activities and there is the need to ensure parity in the quality of education and access to schools across the city.

The Local Development Framework needs to reflect the role and importance of the major projects at various stages of development for key sites around the city including the replacement of the Brighton Centre, a new arena at Black Rock, a community stadium and redeveloping the King Alfred sports centre along with proposals for Preston Barracks and the Circus Street site. These developments are expected to bring jobs and prosperity to the city, help to regenerate surrounding areas and reinforce the city's role as a cultural and tourism and sporting hub.

A number of neighbourhoods in Brighton & Hove have been identified as facing high level of disadvantage and major priority of the council and the Local Strategic Partnership is working to reduce inequalities between disadvantaged areas and the rest of the city. Issues including worklessness and long term unemployment and health inequalities need to be addressed in the Core Strategy.

All this must be achieved within the physical limits of a coastal city, a scarcity of developable land and a future South Downs National Park which will protect significant areas of the city's remarkable downland countryside which extends around and into the built up area the city whilst meeting and integrating the environmental, social and economic aims of sustainable development.

This means ensuring that new development is delivered in a way which reduces the city's ecological footprint, contributes towards meeting the city's targets for reduction in carbon emissions and are resilient to the predicted local effects of climate change. It also means ensuring that all major new development in the city supports the regeneration of the city and contributes to the creation of high quality, sustainable communities and provides for the demands that it generates, supported by appropriate physical and social infrastructure.

The city is a regional transport hub and although car ownership in the city is one of the lowest nationally congestion remains a significant problem for the city, especially at peak times. Approximately 8,000 commuter journeys are made by car every day within Brighton & Hove, almost half of which are journeys less than 5km. Given the relative absence of major industrial processes in the city, transport is the main cause of poor air quality in the city. The Core Strategy must therefore integrate the priorities of the Local Transport Plan such as the proposed Rapid Transport System to mitigate these impacts and also put forward a strategy for accommodating growth that maximises sustainable transport opportunities in areas of high accessibility.

The council's preferred approach is therefore to accommodate future development by optimising development on brownfield sites throughout the existing built-up area of the city, in order to preserve the countryside.

The council's overarching spatial strategy is as a priority to direct significant development to seven broad areas of the city where it is possible to make full use of public transport/ public transport interchanges and where identified capacity exists to accommodate future development.

The development areas are proposed because they contain opportunities for change, they can deliver development of city wide or regional importance and/or because they are in need of regeneration. These seven areas are:

- Brighton Centre and Churchill Square area
- Brighton Marina and Black Rock
- Lewes Road
- New England Quarter and London Road
- Eastern Road and Edward Street
- Hove Station area
- Shoreham Harbour and South Portslade.

Additional areas of the city are identified as part of the Spatial Strategy as they require a special or coordinated approach to managing future change in these areas and these are the Seafront, Central Brighton, Valley Gardens, the Urban Fringe and the

South Downs. Further proposals are set out to improve the sustainability of remaining residential areas of the city with the priority to reduce inequality.

## CORE STRATEGY – QUICK REFERENCE GUIDE TO THE REVISED PREFERRED OPTIONS

| P. O Ref.  | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed  | Wards Affected      |
|------------|-----------|--|--|---------------------|
| 173<br>DA1 | 31        | <p><b>Brighton Centre and Churchill Square Area</b></p> <p>Secure a redeveloped conference centre in a landmark new building to benefit the city and region and sustain the tourism economy; ensuring the redevelopment benefits the surrounding area through high quality design, townscape, public realm and biodiversity improvements and complements the seafront. Recognises the potential for the extension of Churchill Square shopping centre (c. 40,000 sq m) but seeks to ensure additional car traffic is the minimum necessary, high quality public and sustainable transport is provided and pedestrian and cycle access through area and to the seafront is improved. The preferred option also encourages a more diverse evening economy in the area addressing community safety concerns along West Street and the lower seafront promenade.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>  | Regency             |
| DA2        | 34        | <p><b>Brighton Marina and Black Rock Site</b></p> <p>Facilitate the creation of Brighton Marina as a sustainable mixed use district of the city, creating a unique, high quality marina environment that will attract residents and visitors and is well connected to the new leisure and recreation facility at Black Rock. This will involve ensuring a more balanced range of uses in the district centre and a good mix of new housing. Ensuring new residential development is supported by necessary social infrastructure (health, school places and community facilities), a high quality of building design, townscape and public realm, biodiversity improvements, enhanced transport infrastructure and improved pedestrian and cycle access. Opportunities for large-scale renewable energy provision are set out in the preferred option along with a requirement that new developments are accompanied with a Flood Risk Assessment. The area is likely to accommodate a minimum of 2000 additional residential units.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | Rottingdean Coastal |

| P. O Ref.  | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed  | Wards Affected  |
|------------|-----------|--|--|---|
| <b>DA3</b> | 38        | <p><b>Lewes Road</b></p> <p>Enhance the role of the area as part of the city’s academic corridor through working in partnership with the Universities regarding campus expansion plans, appropriate student accommodation and closer links with local communities. Support proposals for the Falmer Academy, the Community Stadium and Preston Barracks recognising the role of key employment sites in the area delivering new employment provision. The need for improved bus, cycle and pedestrian routes along Lewes Road is set out in the preferred option along with the identified need for a comprehensive approach to improving the townscape, public realm and landscaping along the corridor and the need to support and enhance the district centre. The area is likely to accommodate a minimum of 358 additional residential units.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>St Peters &amp; North Laine</p> <p>Moulsecomb and Bevendean</p> <p>Hanover &amp; Elm Grove</p> |
| <b>174</b> | 13        | <p><b>New England Quarter and London Road</b></p> <p>Revitalise London Road town centre recognising the importance of retaining key retail sites and secure their redevelopment/ refurbishment and create a major new business quarter (20,000 sq m of new office floorspace) connecting London Road with the New England Quarter. The preferred option recognises the plans for improvements at Pelham Street campus of City College and the need to maintain and strengthen the creative industries cluster in the area. There is also a need to strengthen links within the area and with North Laine through implementing the Local Transport Plan priorities, high quality streetscapes, pedestrian routes and cycle ways and public realm improvements. The area is likely to accommodate a minimum of 795 additional residential units.</p>     | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>St Peters &amp; North Laine</p> <p>Preston Park</p>  |

| P. O Ref. | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed  | Wards Affected                          |
|-----------|-----------|--|--|---|
| DA5       | 47        | <p><b>Eastern Road and Edward Street</b></p> <p>Secure improvements to the public realm and townscape making the area more attractive, accessible and safer for residents, employees and visitors and contribute towards increased business investment in the area. Help secure additional high quality employment floorspace in the Edward Street Quarter, more efficient use of employment sites and facilitate a high quality, sustainable mixed-use development on the former Municipal Market, Circus Street. Work with the health authorities to plan for the enlargement of the Royal Sussex County Hospital. The area is likely to accommodate a minimum of 311 additional residential units.</p>  | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>Queens Park</p> <p>East Brighton</p> |
| DA6       | 51        | <p><b>Hove Station Area</b></p> <p>Recognise the long term regeneration opportunity of the Hove Station area to develop as an attractive and sustainable employment-led mixed use area, creating a high quality employment environment. Through redevelopment secure public realm and townscape improvements focusing on the Conway Street area and industrial/ retail frontages along Sackville Road, Old Shoreham Road and Goldstone Lane as well as public safety, environmental and open space improvements in the Conway Street area. Enhance the sustainable transport interchange at Hove Station and protect identified employment sites and the allocated waste site. The area is likely to accommodate a minimum of 295 additional residential units.</p>                                      | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>   | <p>Goldsmid</p> <p>Stanford</p>         |
| DA7       | 55        | <p><b>Shoreham Harbour and South Portslade</b></p> <p>Major regeneration is proposed with the aim to create a highly sustainable neighbourhood adhering to the latest standards of sustainable development to be developed through the preparation of an Area Action Plan. The development is expected to include, new and high quality jobs, new homes (a mixture of tenure and type), new retail and leisure facilities and a high quality network of public open space including a significantly improved public beach. Other supporting community facilities will need to be provided such as a secondary school, a package of high quality public transport improvements including extension of the RTS and railway station upgrades as well as improvements to north-south road links and A259</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>South Portslade</p> <p>Wish</p>      |

| P. O Ref. | Page Ref. | Preferred Options Summary   | Sustainable Community Strategy Priorities Addressed  | Wards Affected  |
|-----------|-----------|---|--|---|
|           |           | gateway improvements. Opportunities for large-scale renewable energy provision are set out in the preferred option along with a requirement that new developments are accompanied with a Flood Risk Assessment.   |  |   |
| SA1       | 61        | <p><b>The Seafront</b></p> <p>The council will work with the public and private sector to continue the on-going regeneration of <b>the seafront</b> in an integrated and coordinated manner to accord with council's vision for the seafront. Proposals should support the year-round leisure, recreation and cultural role of the seafront for residents and visitors whilst complementing its outstanding historic and natural landscape value. Proposals should ensure a good marine environment, enhance biodiversity and consider options for small scale renewable energy provision.</p> <p>Priorities are then set out for the Western Seafront; Central Seafront; East of Palace Pier to the Marina and East of the Marina.</p> | <ul style="list-style-type: none"> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>   | <p>Rottingdean Coastal</p> <p>East Brighton</p> <p>Queens Park</p> <p>Regency</p> <p>Brunswick &amp; Adelaide</p> <p>Central Hove</p> <p>Westbourne</p> <p>Wish</p>   |
|           | s<br>176  | 65  | <p><b>Central Brighton</b></p> <p>To reinforce central Brighton's role as the city's vibrant thriving <b>regional centre for shopping, tourism, cultural and commercial facilities</b>. Through setting out the approach to the cultural quarter, new retail development, a balanced range of complementary evening and night-time economy uses, mixed use development, safeguarding employment and securing urban realm improvements.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> |
| SA3       | 69        | <p><b>Valley Gardens</b></p> <p>The council will work with public and private sector partners to enhance and regenerate the <b>Valley Gardens</b> area in an integrated manner that reinforces its strategic significance, emphasises its historic and cultural character, reduces the adverse impact of vehicular traffic, improves air quality and creates a continuous green boulevard that reconnects the area to the surrounding urban realm. The distinct role and character of each green space and priorities for action will be clarified in the preferred option.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>  | <p>Queens Park</p> <p>St Peters &amp; North Laine</p> <p>Regency</p> <p>Hanover &amp; Elm Grove</p>   |

| P. O Ref.      | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed  | Wards Affected   |
|----------------|-----------|--|--|--|
| SA4            | 73        | <p><b>Urban Fringe</b></p> <p><b>Land between the built up area boundary and the proposed South Downs National Park boundary</b> will be protected and enhanced and the approach to assessing development proposals will be set out along with priorities for enhancement: green network opportunities; improving sustainable transport access, environmental improvements, protecting ground water aquifers and the wider landscape role of the urban fringe.</p> | <ul style="list-style-type: none"> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul>  | <p>North Portslade<br/>Hangleton &amp; Knoll<br/>Withdean<br/>Stanford<br/>Patcham<br/>Hollingbury &amp; Stanmer<br/>Moulsecomb &amp; Bevendean<br/>East Brighton<br/>Woodingdean<br/>Rottingdean Coastal</p>        |
| SA5<br><br>177 | 75        | <p><b>South Downs</b></p> <p>Following the establishment of the <b>National Park Authority</b>, work in partnership with the National Park Authority and adjoining authorities and landowners to protect and enhance the natural beauty of the South Downs recognising the council priorities for the national park land that falls within the city's administrative area.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>North Portslade<br/><br/>Hangleton &amp; Knoll<br/>Withdean<br/>Patcham<br/><br/>Hollingbury &amp; Stanmer<br/><br/>Moulsecomb &amp; Bevendean<br/><br/>East Brighton<br/>Woodingdean<br/>Rottingdean Coastal</p> |

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| SN1            | 78        | <p><b>Sustainable Neighbourhoods</b></p> <p>Contribute to creating and maintaining <b>sustainable neighbourhoods</b> by working with partners, developers and local communities. The focus will be for viable local shopping centres and parades, a good balance and mix of uses in local centres, new/enlarged community facilities provided in areas of need/shortfall; appropriate mix of size and type of housing; protecting distinctive and important neighbourhood character; opportunities for safer streets; open space, sports and recreation improvements; encouraging a greater range of services and facilities for learning and training; encourage environmental sustainability improvements and encourage community engagement and neighbourhood arts projects.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul> | All            |
| SN2<br><br>178 | 82        | <p><b>Residential Renewal Areas</b></p> <p>Contribute to creating <b>a city of opportunities</b> by ensuring a better quality of life for the most disadvantaged communities by <b>reducing inequalities</b> and addressing the factors which exclude people from full engagement with community life.</p> <p>Work with the <b>Local Strategic Partnership</b>, other partnerships and local communities to reduce inequality in the city by helping to implement priorities through planning policy. Priorities to include community safety, sustainable transport access; safer streets; better balance and choice of housing; open space, sports, cultural and recreation facility improvements in areas of shortfall; increasing good quality employment opportunities and local training schemes; community facility provision in areas of shortfall and support programmes and initiatives aimed at reducing inequalities and promoting healthier lifestyles.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul> | To be agreed.  |
| CP1            | 87        | <p><b>Sustainable Buildings</b></p> <p>The council will require all development to deliver levels of <b>building sustainability</b> in advance of those set out nationally in order to avoid expansion of the city's ecological footprint and to mitigate against and adapt to climate change. The minimum standards will be set out in the</p>   | <ul style="list-style-type: none"> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul>  | All            |



| P. O Ref.      | Page Ref. | Preferred Options Summary   | Sustainable Community Strategy Priorities Addressed  | Wards Affected |
|----------------|-----------|---|--|----------------|
|                |           | Sustainable Buildings Design SPD.   |  |                |
| CP2            | 91        | <p data-bbox="293 280 1317 320"><b>Urban Design</b></p> <p data-bbox="293 384 1317 608">Set out the <b>general strategic design criteria expected of new development</b> and to require highest standards of design. A city-wide urban design framework will be prepared to set out areas which should generally be preserved, areas of the city suitable for local incremental enhancement/ area-wide enhancement and identify areas which have potential for taller developments.</p> | <ul data-bbox="1328 280 1877 608" style="list-style-type: none"> <li>▪ Reducing crime and improving safety</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul>   | All            |
| CP3<br><br>179 | 94        | <p data-bbox="293 616 1317 655"><b>Public Streets and Spaces</b></p> <p data-bbox="293 719 1317 871">To comprehensively improve <b>the quality, legibility and accessibility of the city's public urban realm</b>. Proposals will be expected to achieve consistent aims and standards and make an appropriate contribution to achieving these requirements.</p>  | <ul data-bbox="1328 616 1877 871" style="list-style-type: none"> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>   | All            |
| CP4            | 96        | <p data-bbox="293 879 1317 919"><b>Healthy City</b></p> <p data-bbox="293 983 1317 1198">Ensure developments and programmes and strategies are tested to ensure that they reduce adverse impacts on <b>health</b>, maximise positive impact on health and promote health, safety and active living for all age groups. Safeguard allotments and encourage joint working with health providers.</p>  | <ul data-bbox="1328 879 1877 1198" style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | All            |
| CP5            | 98        | <p data-bbox="293 1206 1317 1246"><b>Biodiversity</b></p> <p data-bbox="293 1318 1317 1437">Conserve and enhance <b>biodiversity</b> and promote improved access to green spaces through the establishment of a green network which will enable a strategic approach to nature conservation enhancement and by providing detailed guidance in a Nature Conservation and Development SPD.</p>  | <ul data-bbox="1328 1206 1877 1437" style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Improving health and well-being</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul>  | All            |

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|           |           |  |  |                |
| CP6       | 101       | <p><b>Open Space</b></p> <p>Safeguard, enhance and promote access to the city's <b>green and open spaces and beaches</b> and promote active living. Local open space standards will be set out and development will be expected to contribute to the provision of and improve the quality, quantity and accessibility of public open space. Opportunities to secure improvements in poor-quality, under-used and low potential open spaces will be considered.</p>                               | <ul style="list-style-type: none"> <li>Reducing crime and improving safety</li> <li>Improving health and well-being</li> <li>Strengthening communities and Involving People</li> <li>Promoting resource efficiency &amp; enhancing the environment</li> </ul>  | All            |
| CP7       | 105       | <p><b>Sports and Recreation</b></p> <p>Safeguard, enhance and promote access to the city's <b>sports and recreation</b> facilities. Local sports and recreation standards will be set out and development will be expected to contribute to the provision of and improve the quality, quantity and accessibility of sport and recreation facilities. Support the delivery of proposed sporting facilities to reflect the city's regional status and aspirations to be a major sporting city.</p> | <ul style="list-style-type: none"> <li>Reducing crime and improving safety</li> <li>Improving health and well-being</li> <li>Strengthening communities and Involving People</li> <li>Promoting Sustainable Transport</li> </ul>  | All            |
| CP8       | 109       | <p><b>Sustainable Transport</b></p> <p>Outline the <b>sustainable transport</b> priorities for the city to ensure that future development in the city does not increase pressure on the city's road network and encourages a shift to non car modes of transport. Ensure new development is located in areas with good transport links and responds to the demand for travel they create and identify opportunities for safer streets and sustainable transport improvements.</p>                | <ul style="list-style-type: none"> <li>Reducing crime and improving safety</li> <li>Improving health and well-being</li> <li>Strengthening communities and Involving People</li> <li>Promoting resource efficiency &amp; enhancing the environment</li> <li>Promoting Sustainable Transport</li> </ul>   | All            |
| CP9       | 112       | <p><b>Developer Contributions</b></p> <p>Require all <b>new development</b> to be accompanied by the necessary provision of <b>social and physical infrastructure</b>. Any infrastructure required before the development is occupied should be provided on time. Further details on the circumstances and range of contributions that may be sought to be set out in a Developer Contributions SPD.</p>   | <ul style="list-style-type: none"> <li>Promoting Enterprise and Learning</li> <li>Reducing crime and improving safety</li> <li>Improving health and well-being</li> <li>Strengthening communities and Involving People</li> <li>Improving housing and affordability</li> <li>Promoting resource efficiency &amp; enhancing the environment</li> <li>Promoting Sustainable Transport</li> </ul> | All            |
| CP10      | 114       | <p><b>Flood Risk</b></p> <p>Set out the approach to managing <b>flood risk</b> to accord with the</p>  | <ul style="list-style-type: none"> <li>Reducing crime and improving safety</li> <li>Promoting resource efficiency &amp; enhancing the environment</li> </ul>   | All            |

| P. O Ref. | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed  | Wards Affected |
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|           |           | recommendations of the Strategic Flood Risk Assessment and PPS25 and ensure development incorporates where appropriate flood defences and suitable arrangements for sustainable surface water drainage.  |  |                |
| CP11      | 116       | <p><b>Housing Delivery</b></p> <p>Outline the strategy for the planned location of <b>new housing</b> (in accordance with the South East Plan target of 570 homes annually), the mix of housing (to be guided by current and future local assessment of needs and aspirations) and to ensure proposals for residential development demonstrate how the additional demand for associated infrastructure and local services will be met.</p>   | <ul style="list-style-type: none"> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> </ul>  | All            |
| CP12      | 122       | <p><b>Affordable Housing</b></p> <p>To set out a plan wide target to secure an annual average of 230 units of <b>affordable housing</b> over the plan period from all mechanisms. Informed by an updated Viability Study, the council will negotiate with developers to secure up to a 40% element of affordable housing on all larger suitable development sites with criteria set out to assess the proportion and type of affordable housing proposed informed by up to date assessments of local housing needs and site/neighbourhood characteristics.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> </ul>   | All            |
| 181       |           |  |  |                |
| CP13      | 126       | <p><b>Housing Densities</b></p> <p>Outline the criteria for assessing <b>higher density residential developments</b> and in order to make the full and effective use of land available set a minimum density of 50 dph city wide and 100 dph within Development Areas.</p>   | <ul style="list-style-type: none"> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>  | All            |
| CP14      | 128       | <p><b>Gypsies and Travellers</b></p> <p>Provision will be made to meet the local need for <b>gypsy and traveller caravan pitches</b> in accordance with South East Plan targets. Set out the relevant planning considerations and criteria for the location of gypsy and traveller sites which may be used to guide the formal consideration and allocation of sites.</p>  | <ul style="list-style-type: none"> <li>▪ Reducing crime and improving safety</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Improving housing and affordability</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪</li> </ul> | All            |
| CP15      | 131       | <p><b>Retail Provision</b></p> <p>Maintain and enhance current hierarchy of <b>shopping centres</b>. The regional shopping centre will be the focus of any future significant retail development (cross-reference to DA1) and applications for new retail development within defined shopping centres will be permitted subject to</p>   | <ul style="list-style-type: none"> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Promoting Sustainable Transport</li> </ul>   | All            |

| P. O Ref. | Page Ref. | Preferred Options Summary  | Sustainable Community Strategy Priorities Addressed   | Wards Affected                              |
|-----------|-----------|--|---|---|
|           |           | consideration of scale and mix of uses whilst applications for new edge and out of centre retail development will be required to meet the tests of PPS6.   |   |   |
| CP16      | 134       | <p><b>Strategic Employment Sites</b></p> <p>In order to meet the need of the city to 2026, a strategic list of <b>employment sites</b> will be identified, safeguarded and promoted for industrial and business use for office and high tech uses. The <b>New England Road</b> area will be identified as the location for 20,000 sq m of new office floorspace and the council will promote refurbishment and upgrade of sites and premises through enabling development and encourage the creation of flexible and affordable business space to support the city's key employment sectors.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> </ul>  | <p>All</p> <p>St Peters and North Laine</p> |
| CP17      | 138       | <p><b>Other Employment Sites</b></p> <p>Other <b>employment sites</b> within the city will be protected and not released to other uses unless the site or premise can be demonstrated to be both redundant and incapable of meeting the needs of alternative modern employment uses. Where release is permitted preference will be given to alternative employment generating uses, live/work units or affordable housing.</p>   | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul>   | <p>All</p>                                  |
| CP18      | 141       | <p><b>Culture, Tourism and Heritage</b></p> <p>Set out the standards that will be expected of new <b>visitor, arts and event attractions</b> and support the upgrading and enhancement of existing <b>visitor facilities</b>. Recognise the role of the South Downs as a visitor and recreation asset and promote the provision of arts and creative industry workspaces in regeneration schemes and in major mixed use developments. Preserve and enhance the historic built environment and archaeological assets and their settings, giving greatest weight to national designations. Review the Conservation Strategy to provide a framework for future conservation area management proposals/ future conservation area designations.</p> | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> <li>▪ Reducing crime and improving safety</li> <li>▪ Improving health and well-being</li> <li>▪ Strengthening communities and Involving People</li> <li>▪ Promoting resource efficiency &amp; enhancing the environment</li> <li>▪ Promoting Sustainable Transport</li> </ul> | <p>All</p>                                  |
| CP19      | 145       | <p><b>Hotel/ Guest Accommodation</b></p> <p>Proposals for new major <b>hotel facilities</b> will be assessed in line with the policies in PPS6 and the sequential approach to site selection for new hotel development directed firstly to central Brighton. The policy also sets out how existing guest house and hotel accommodation will be protected.</p>  | <ul style="list-style-type: none"> <li>▪ Promoting Enterprise and Learning</li> </ul>   | <p>All</p>                                  |

## Supporting Documents

The following supporting documents are also available as part of the consultation process:-

### **Sustainability Appraisal Report**

In producing the Core Strategy, the aim has been to ensure that the revised preferred options, when taken together, will ensure the sustainable development of the city and the creation of sustainable communities. A Sustainability Appraisal tests the extent to which the Core Strategy meets identified sustainable development principles. This is a separate document produced alongside the Core Strategy which critically examines its objectives and options and tests them against the principles of sustainable development. A non-technical summary of the full Sustainability Appraisal Report has also been produced.

### **Statement of Consultation**

This document details the consultation that was carried out on the original Preferred Options document during November and December 2006. It summarises the comments and views collected during the various consultation events and workshops held and includes a schedule of formal consultation responses received together with an officer response.

### **Supporting Evidence Document**

The Core Strategy Revised Preferred Options Document is underpinned by a number of background studies. These are listed and summarised in the Supporting Evidence Document. In addition, it also includes the area assessments that were undertaken on the proposed development areas and that form the basis of the revised preferred options.



## Appendix 2



### **Core Strategy Preferred Options Document - November 2006 Summary of Consultation Responses**

This document provides a summary of the formal responses to the Core Strategy Preferred Options Document (November 2006) and summarises the results of the various events and workshops carried out during the six week formal consultation on the 'Preferred Options' document which took place between November 2006 and December 2006. For full details of the range of consultation exercises, workshops and events please refer to the Statement of Consultation.

This summary is arranged under the headings of the Revised Core Strategy Preferred Options Document. However reference is also made to the original preferred option to which the comments were submitted. It summarises the 87 **formal responses** to the document and sets out the main areas of consensus arising from the **consultation events and workshops**. It highlights those significant areas of comment where there are mixed or conflicting views. It does not summarise all comments made.

The consultation responses have assisted the council in revising the preferred options document and this is set out in Annexe 1 of the Revised Preferred Options Document June 2008. The Revised Core Strategy Preferred Options document will be subject to public consultation during June and August 2008.

### **SPATIAL STRATEGY**

#### General Comments

Of the 57 representations on SS1, in general there was broad support for the principle of the approach that was undertaken that led to the identification of the broad areas for future development

- However consultation responses and views expressed at events questioned whether there was sufficient information on the likely development expected to come forward in those areas to allow a full view to be taken of their acceptability.
- In particular at the various workshop events the suitability of the Old Shoreham Road, Portland Road and the Hove Station areas to

accommodate significant development opportunities was questioned.

- The Government Office for the South East raised concerns that the Spatial Strategy did not provide sufficient detail on the amount and type of development that the 10 areas were expected to accommodate.
- Concern was also expressed at events and through written responses, at the level of development anticipated to take place along the seafront.
- The Highways Agency and others queried whether there had been sufficient assessment of the transport implications of the significant development within these broad areas.
- The Environment Agency felt that without a strategic flood risk assessment (SFRA) the spatial strategy could risk being found unsound. This would be on the grounds that no SFRA had informed the options and the Sustainability Appraisal; and that the sequential test had not been applied to the selection of broad locations.

With regards to the alternative option of allowing development to take place within the urban fringe, the consensus of opinion on the preferred option UF1 was that it should be supported. However comments made in relation to the discarded alternative option of allowing development on the urban fringe as part of the spatial strategy raised a mix of responses. Some respondents were very clear that development should not take place in the Urban Fringe/ AONB. Others felt that there may be benefits from limited developments under certain circumstances. Some respondents felt that development of some urban fringe must be included as part of the overall spatial strategy for the development of the city. To exclude this option would unreasonably limit opportunities for a variety of development needs for the wider city and beyond.

Other suggestions were to ensure that the preferred approach made the best use of all railway stations and potential development opportunities around minor stations; and that more development should be directed to selected suburban modes around the city as these would help to create the demand for public transport between suburban nodes. In relation to the discarded approach of directing growth to regeneration/ renewal areas, comments were raised around the need to prioritise all the neighbourhood renewal areas and that residential and mixed use development in the East Brighton area could help diversify type and tenure of housing. High density development should also be encouraged outside the broad areas and along the city's main transport routes. However overall, no alternative approach to the spatial strategy was put forward.

## **CENTRAL SEAFRONT**



## Formal Responses

In response to SS1 – Spatial Strategy which included **Central Seafront** as an area appropriate for development:

- The area is a focal point along the seafront so development must be of the highest quality.
- Central seafront being mainly a leisure/visitor destination is inappropriate for higher density mixed use development.
- The emphasis on 'key seafront sites' puts the future of the whole area at the mercy of large-scale development projects, with all their attendant risks. To enhance the seafront as a sustainable year round tourist attraction a distinction should be made between the busy central seafront and the more tranquil wings of the East Cliff stretch and the Hove Lawns/esplanade.
- Reference in the Local Plan to tranquility of the eastern seafront must be preserved and strengthened.
- Comments on **CT3 Brighton Centre** (7 representations) - were generally supportive of the proposals but concerns related to the exact proposals of the Brighton Centre (whether the Conference Centre would be replaced within the SPD area) and its relationship to proposals for the Black Rock site.
- Concerns were also raised in relation to **SR1 Seafront Regeneration** around high buildings and allowing greater density along the seafront; that there should be a presumption against development south of the A259 and that congestion along the A259 should be considered.

## Consultation Events and Workshops

At the **Economic Partnership - sites and premises event**, the need for a state of the art development to provide for international events, conferences etc was raised by one participant and another felt that the Brighton Centre SPD should have been specific about the uses and limit these to convention centre and retail. At the **LSP development morning** however one participant questioned whether it was too late to regain the city's conference centre position through the redevelopment of the Centre. At the **Retail and Tourism Advisory Panel** it was felt that the Brighton Centre redevelopment would help draw international events/conferences to the city but that the city needed to do more to attract visitors to the city during the week; other facilities such as ice rinks were needed. The Brighton Centre redevelopment should include potential for retail in conjunction with Churchill Square and concern was raised with the poor links between the central shopping area and the seafront.

## **BRIGHTON MARINA**

## Formal Responses

In response to SS1 – Spatial Strategy which included **Brighton Marina** as an area appropriate for development:

- Support is given to the Council's Preferred Option for accommodating significant mixed use, higher density development at the Marina. The policy should specifically recognise that this is the most suitable location for significant new retail development along with other uses.
- Appropriate to identify a number of locations within which development is to be concentrated including Brighton Marina. Support potential of the Marina to accommodate additional housing and the opportunity, which exists for new development to deliver the regeneration of this key site in the city.
- Concern about concentration of development being served from one access. Concern about visual impact on the coastal landscape, especially on views of the cliffs from further east.
- Development should not be visible above the cliff.
- Consider that given the close proximity of the gasholder site to Brighton Marina this site falls within that broad area.
- The Kemp Town Society deplored the gross overdevelopment of the Marina site and its adverse effect on the neighbouring Grade 1 Listed Kemp Town Estate.
- The PCT wanted to work with the council to identify suitable sites within the new development area.
- Specific representations regarding the regeneration opportunities for the Gas Works site and its links to the Brighton Marina area.
- Of those who responded to **SR1 Seafront Regeneration**, Brighton Marina raised the most comments; its shopping status should be clarified, the boundary should be widened to include the Gas Holder site, there should be better reflection of its emerging status as a priority regeneration area, the need to maintain and enhance biodiversity/ nature conservation features and ensure development does not erode views of the cliffs.

## Consultation Events and Workshops

At the **Area-based event**, the East Area workshop considered that that access to the Marina is a serious concern. There is a poor mix of uses within the Marina, quite different from what was originally intended with a concentration of housing development. An associated concern was that a lot of the dwellings being built in the Marina and wider city are not meeting the need of residents of Brighton & Hove but providing second homes. At **the Older People's Feedback Session**, there was concern raised with the lack of community facilities at the Marina. At the **Economic Partnership sites and premises events**, it was suggested

at one workshop that the Marina is increasingly becoming a regeneration area and there is the potential to integrate the Marina more directly with the city. The planned development of Madeira Drive would help this and this needs to be strategic not ad-hoc. The area's potential is not being realised and there should be more tourism attraction for families. Safety at the marina was raised at the **Schools Feedback sessions**.

## **LEWES ROAD**

### Formal Responses

The responses to the consultation on the spatial strategy for **Lewes Road** were:

- The triangle area (Lewes Road/Upper Lewes Road and Union Road) has a distinct character that new development should respect and there is an identified demand for small workshop space.
- Regeneration of Lewes Road is urgently required to include retail/employment units, new housing and refurbishment of good existing office stock.
- Southern parts of Lewes Road would not be suitable for tall buildings.
- There are some highly sensitive green/parkland areas along the Lewes Road corridor not suitable for development.
- The preparation of the LR2 study and subsequent policy documents and guidance must have full regard to the current scheme coming forward for Preston Barracks.
- Support policy to direct significant mixed-use, high density development within the Lewes Road Corridor.
- There is no scope for development over and above that in the Planning Brief.
- A necklace of sites along Lewes Road could benefit from redevelopment but it should not be high rise, including Preston Barracks.
- For any sites in the 'Lewes Road corridor', would support an appropriate mix of residential, retail and office use but not high-density development.
- The Lewes Road corridor should be emphasised as a place in its own right with direct and effective transport links.

### Consultation Events and Workshops

At the **Area based events**, the **central area** workshop suggested that more student housing should be concentrated, potentially around the academic corridor (perhaps via intensification of Pavilion Retail Park) to avoid current conflicts between student lifestyle and that of families in the Coombe Road/Bear Road neighbourhood. Lewes Road area was

the heart of the city's manufacturing economy. Economic functions needs to be intensified and the University should attract more economic activity (small business and workshops) and that more intensive use could be made of Preston Barracks site for employment uses. The **East area** workshop supported this growth area and identified a number of sites along the road. It was agreed that there was some scope for taller buildings. It was considered suitable for a mix of use and it would benefit from community uses. There are issues in the area of student housing concentration. At the **LSP development morning** it was queried by one participant whether more parking would be provided if growth occurs along Lewes Road and another suggested that the links between the Universities and the regeneration areas could be improved.

## **NEW ENGLAND ROAD/ LONDON ROAD**

### Formal Response

The responses to the consultation on the spatial strategy for **Brighton Station/New England area** and for London Road/Preston Road corridor were:

- Brighton Station could form part of a larger regeneration programme in the area. The station is close to its pedestrian capacity and without enhancement to cope with growth; the station will likely suffer from health and safety problems as well as operational inefficiency.
- Only support with huge qualification.
- Support the proposals in SS1, which includes the London Road/Preston Road Corridor. London Road is identified elsewhere within the LDF, and within the LR2 study, as an appropriate location for such development and investment.
- Support the principle of Preferred Option SS1 which identifies areas including the London Road/Preston Road corridor for mixed use, high density development. Also support the objectives of regeneration and renewal to bring about sustainable communities in that area.
- Various unsightly vacant and underused sites facing Preston Park could benefit from well designed development. The setting of the Park is important and high rise buildings could reduce the apparent size of the Park to its detriment as a major historic and recreational feature in the city. Development at Preston Circus should not exacerbate the already critical traffic congestion.
- Regeneration of London Road urgently required including retail/employment units, new housing and refurbishment of good existing stock.

### Consultation Event and Workshops

At the **Area-based event**, the Anston House strip, Co-op site, Sainsbury's and Somerfield sites along London Road were seen as having potential for mixed use development, Vantage Point and New England Quarter area for redevelopment and the London Gate area suitable for more intensification. At **the Economic Partnership sites and premises event**, one workshop considered that Preston Road was not a secondary location and could see high quality office developments happening there in conjunction with housing. The council needed to take a lead on forcing refurbishment of poor quality/eyesore buildings to support the regeneration process. Buildings like New England House need urgent external refurbishment (though it was acknowledged that this cheap business space was popular with new and growing local businesses.). New England House's role in providing cheap flexible space for new businesses was also mentioned at another workshop and it was considered impossible to provide 'new' space for same cost.

## **EASTERN ROAD AND EDWARD STREET**

### Formal Responses

The following comments were made in response to the preferred options consultation on the spatial strategy (SS1) for **Eastern Road and Edward Street**:

- There is little scope for further development as the corridor is already overloaded with health facilities. Tall blocks on the north side, east of Lower Rock Gardens, could be redeveloped to improve the street scene and the skyline from the south.
- The PCT would like to work with the council to identify suitable sites within the new development area.
- Tree planting to hide 'the horrors', demolition of St James's House, and other tower blocks, replace with small terrace houses.
- The area around Edward Street /Eastern Road could provide a new Civic area. The town hall in Hove would then be free for redevelopment.

### Consultation Events and Workshops

There was consensus at the **Area-based event, east area** workshop, that the area is already overdeveloped and should not be a regeneration and renewal area – there is too much traffic particularly around the hospital. Two of the group felt there was potential to improve the appearance of the area particularly the flats (comprehensive development). The **Brighton & Hove Arts Commission** felt the area would benefit from better landscaping and public realm improvements that would help to keep businesses there. It also felt that

the benefits arising from including arts/ culture within mixed use developments and links to regeneration and public realm are established. Circus Street is a good practice example of links with regeneration areas and Bristol Estate example of bringing arts out into community. The **Sustainability Advisory Panel** suggested that large sites/comprehensive development areas, such as the Edward Street Quarter and Hospital sites, should utilise combined heat and power plants

## **HOVE STATION AREA**

### Formal Responses

The following comments were made in response to the preferred options consultation on the spatial strategy (SS1) for the **Hove Station Area**:

- Could potentially be in conflict with the East Sussex and Brighton & Hove Waste Local Plan, which allocates sites for road to rail transfer of waste.
- Any development should ensure an improved interface between modes of transport, particularly between rail and bus connections to the Hove suburbs. Opportunities for improvements in the conservation area, and the former industrial/railway land adjoining the station.
- Questioned whether there capacity for action in the area near Hove Station (west and north west).
- Only support Hove Station and then not without huge qualification.
- Have severe reservations about the impact of this strategy on the south-side of Hove Station, leading down to Blatchington Road. The road is already a busy thoroughfare.

### Consultation Events and Workshops

At the **Area-based Event** - Hove Station was discussed by the West area workshop as an area with real potential ( Sackville Road, Victoria Road, Goldstone Retail Park and other retail units on Old Shoreham Road next to Leighton Road). The shortage of health facilities in Hove and the difficulty of getting to them was discussed. It was suggested that the Hove Station area has potential to house health facility and new school, encouragement to look at co-location of facilities (e.g. Health with the Children's Centre on Sackville Road). However the potential for Hove Station area to be a growth area was queried at the **Older People's Council Feedback session**.

## **SHOREHAM HARBOUR AND SOUTH PORTSLADE**

### Formal Responses

The following comments were made in response to the preferred options consultation on the Preferred Option for **Shoreham Harbour** (SH1):

- Would be better utilised as employment and residential land rather than as a port. Many of its current activities could be transferred to Newhaven.
- The spatial strategy should include reference to Shoreham Harbour as a major regeneration area. Whilst there are constraints to be overcome for bringing forward development at Shoreham Harbour, relevant agencies and bodies, including SEEDA are working together to unlock its regeneration potential.

### Consultation Events and Workshops

At the **Area-based Event**, the **west area** workshop felt that the potential of Shoreham Harbour should be looked at more closely. However it was agreed that issues of access to the site need to be considered carefully and more something for the latter part of the plan period.

## **SPECIAL AREA POLICIES**

### **SA1 - THE SEAFRONT**

Formal Responses (Preferred Options SR1 Seafront Regeneration and PRE4 Shoreline Management and SS1 Spatial Strategy)

- Of the 16 representations received on **SR1 Seafront Regeneration**, Brighton Marina raised the most comments; its shopping status should be clarified, the boundary should be widened to include the Gas Holder site, better reflect the area's emerging status as a priority regeneration area, the need to maintain and enhance biodiversity/nature conservation features and ensure development does not erode views of the cliffs.
- The Brighton & Hove Economic Partnership felt that there should be a seafront masterplan whilst those who objected to the policy felt that there should be no further development along the seafront.
- It was felt that the status of certain major development sites referred to in the background were misrepresented as they did not have planning permission they should not be referred to as commitments.
- It was felt by one respondent that the discussion of the preferred option and the 'no alternatives' was misleading. It was felt that several alternatives to certain aspects of the major development sites had been put forward and this balance of views should be better reflected in the Core Strategy.

- Need to address chronic congestion along the A259 which should be properly assessed alongside major development.
- **PRE 4 - Shoreline Management Plan:** limited comment (5 representations). One respondent expressed concern over rising sea levels.

**SS1 - Spatial Strategy** also received relevant representations on the seafront:

- The area is a focal point along the seafront so development must be of the highest quality.
- Central seafront being mainly a leisure/visitor destination is inappropriate for higher density mixed use development.
- The emphasis on 'key seafront sites' puts the future of the whole area at the mercy of large-scale development projects, with all their attendant risks. To enhance the seafront as a sustainable year round tourist attraction a distinction should be made between the busy central seafront and the more tranquil wings of the East Cliff stretch and the Hove Lawns/esplanade.
- Reference in the Local Plan to tranquility of the eastern seafront must be preserved and strengthened.

## **SA2 CENTRAL BRIGHTON**

Formal Responses (S1 Safer City, CT4 Cultural Quarter and R1 Retail Development)

**S1: Safer City**– 12 responses all broadly support the preferred option subject to good management and monitoring. 2 objections regarding need to address city wide safety (e.g. also in urban fringe) and access to leisure, sporting and cultural facilities within the city more generally and provision for the elderly.

At the **LSP Development morning** – with regards to central Brighton the comments generally supported the approach of S1 to better co-ordinate public safety, licensing and planning policy with the aim of diversifying the night time economy and taking a cumulative approach to late night uses.

**CT4 Cultural Quarter** – 6 responses, Whilst there was general support for the intentions of the cultural quarter it was thought the option may lead to a view that only a limited area of the city was perceived as being important culturally and underplays the importance of the cultural and creative industries that exist across the city.

**R1 Retail Development** - 32 responses. Support for larger new shopping units in Brighton Regional Centre, possibly through the expansion of Churchill Square in conjunction with the Brighton Centre redevelopment, with a need for more department store representation. Concerns regarding city centre parking provision associated with future new retail development. One respondent



queried whether it was appropriate to focus significant retail development to Brighton regional centre at the expense of other centres.

### Consultation Events and Workshops

#### **The Retail and Tourism Advisory Panel**

- Brighton Centre redevelopment does provide potential for retail in conjunction with Churchill Square – there is demand for additional retail space in Churchill Square and a department store.
- Opportunities in regional centre are limited and must not be isolated. Possible opportunities included West Street, Bartholomew Square, Black Lion Street and Western Road.
- Independent retail role of North Laine needs to be protected.

#### **SA3 – VALLEY GARDENS**

No specific proposed option for the Valley Gardens area was included in the Core Strategy Preferred Options document in 2006 but it was specifically referred to in the Spatial Vision as a focus for improvements and was mentioned as a priority under Preferred Option **UDC2 Urban Design Framework**. One formal response on the Spatial Vision, from the bus company, made the point that Valley Gardens has an accessible transport corridor and that greater accessibility there should not be to the detriment of this. UDC2 was generally supported during consultation.

#### **SA4 – URBAN FRINGE**

##### Formal Responses (UF1 Urban Fringe, SS1 Spatial Strategy)

20 individuals and organisations responded to preferred option **UF1 - Urban Fringe**, the consensus of opinion on the preferred option was that it should be supported. Half sought no development in the urban fringe. 2 respondents wanted development to be considered only 'as a last resort', 2 representations suggested park and ride sites within the urban fringe and 3 sought the use of the urban fringe for housing and employment uses. A number of correspondents only partially supported or objected to the policy because:

- the policy did not go far enough in protecting the urban fringe and there were concerns that the preferred option would lead to inappropriate development,
- the green network should be supported in the urban fringe which should specifically protect biodiversity and geology.

When considering what development could be accommodated, there were comments both supporting and opposing the use of the urban fringe for a site for travellers.

Other consultation comments related to the urban fringe were raised in relation to the **Spatial Strategy (SS1)**:

- Limited development and expansion on the urban fringe could be included with care.
- Development on the urban fringe is not unacceptable in principle, but emphasise that any such development should deliver clear improvements for nature conservation.
- Strongly oppose any office development on the urban fringes.
- Should review the outdated AONB boundaries and release land for development that no longer adheres to the AONB criteria. In addition, there should be better management of the Greenfield sites on the urban fringe. In some cases, these sites would be suitable for commercial use and residential developments.
- Very much against the city extending its physical limits into the Sussex Downs AONB/South Downs National Park.
- The South Downs AONB Management Plan should also be taken into account.
- Recognise the potential benefits of urban fringe development 'under certain circumstances'.
- Notwithstanding the outcome of the South Downs National Park Inquiry, development of some urban fringe must be included as part of the overall spatial strategy for the development of the city. To exclude this option would unreasonably limit opportunities for a variety of development needs for the wider city and beyond.
- View the urban fringe as being multifunctional and would expect development to be considered only as a last resort and not involve any greenfield sites, i.e. any future development on the urban fringe should be restricted to brownfield sites.
- Approach is sound in principle but should not rule out some development on greenfield sites on the urban fringe that are of poor landscape quality. Some would be enhanced, both in terms of biodiversity and accessibility to the public, by limited development in return for better stewardship of the remaining green space and creation of new parkland. The number of brownfield sites for housing is now limited. Reliance on brownfield sites for a major contribution to Brighton & Hove's strategic housing requirements means that we have to accept intense development at high densities of the few available sites.

#### Consultation Events and Workshops

There was a discussion of the role of the urban fringe at one workshop at the **LSP Development Morning**, one participant felt it should be protected and enhanced whilst another participant noted that this

constraint would result in increased densities within the built-up area. At the **Area-based event**, the west workshop discussed whether certain uses – such as un-neighbourly uses, recycling centres and shopping uses could be relocated to the urban fringe and free up central sites for development and easing traffic congestion. At the **Economic Partnership sites and premises event**, one workshop discussing opportunities for new employment floorspace raised the issue of urban fringe sites.

## **SA5 – SOUTH DOWNS**

Formal Responses (OS2 – AONB/future South Downs National Park)

Preferred Option **OS2 – AONB/future South Downs National Park** (9 representations) – general support for this preferred option but concerns were raised for the need for adequate protection for areas of AONB that may not fall within proposed National Park boundary and non-AONB countryside also not included within the proposed National Park boundary. Two respondents felt that some areas of AONB could be reconsidered for development. Comments in relation to the AONB/National Park were also made in representations to **UF 1 Urban Fringe and SS1 Spatial Strategy**.

## **SN1 – SUSTAINABLE NEIGHBOURHOODS**

Formal Responses (SS1 Spatial Strategy, L1 and L2 Employment training and wider facilities/learning for local communities, SC1 Supporting neighbourhood renewal plans/ New Deal Area Delivery Plan and SC2 Contributions to community facilities where there is a shortfall, S2 Safer streets)

Preferred Options **SS1- Spatial Strategy**:

- to allow some development at local centres/parades giving priority to deprived neighbourhoods;
- development potential around the all minor stations Portslade, Aldrington, London Road, and Moulsecoomb should also be fully explored
- More development should be directed to selected suburban nodes around the city as these would help to create the demand for public transport between suburban nodes.
- Priority should be given to all neighbourhood renewal areas, particularly Central Areas such as Turner (South Hanover), which includes the Circus Street market site.
- Should encourage high density development outside of the Broad Development Corridors/Broad Development Areas where the opportunity arises. This should include the intensive use of existing

brownfield sites on the City's main routes including the A23 and Carden Avenue, Hollingbury.

- Support residential and mixed use development in EB4U area and diversified housing type and tenure- key worker housing in area.
- Sites in Patcham, Hollingbury and Hollingdean could be used for mixed use development. These areas are monotonously low density, though they do provide comparatively low-cost family housing.

Relevant comments were also made to **Preferred Options L1 and L2 Employment training and wider facilities/learning for local communities:**

- Need good bus links to education establishments to increase links to the New Deal for Communities Area.
- Links between University and deprived areas required limited provision of buildings predominantly taken form of outreach.
- Wilson Avenue and Community Stadium can become centres of excellence for construction training and engineering.
- Provision of student housing and integration with local community is an increasing problem in East Brighton.

Relevant comments were also made to Preferred Options **SC1 Supporting neighbourhood renewal plans/ New Deal Area Delivery Plan and SC2 Contributions to community facilities where there is a shortfall:**

- All options generally supported strengthening communities and neighbourhoods and contributing to health improvements and reducing health inequalities. Several respondents felt that developer contributions for community facilities should not be limited to NDC and NRA areas. Whilst those areas may need investment, other communities in the city should also be given opportunities from developer funding.
- It was suggested that provision of facilities for young people should be emphasised. Also that provision could be linked with Preferred Options OS1-4 Countryside and Open Space, for example by providing facilities such as open air sports courts, and by improving access to biodiversity on regeneration sites. This could also help to reduce pressure on the South Downs.
- Welcome the references to community safety as this is important part of the regeneration process in renewal areas.
- Whilst the rationale to focus on NRAs is understood, concern was raised by several respondents that pockets of deprivation in otherwise prosperous areas could be marginalised by that Preferred Option. Several respondents commented that the contributions from developers should not be overly onerous on developers as that could detract from investment and regeneration in renewal areas. For example, there is no indication of what is considered 'major' new development. It was also suggested that wording in SC2 be

amended to clarify that contributions to the community other than built facilities (which require ongoing maintenance) could be acceptable in some circumstances.

**Preferred Options S2 Safer streets** – main comments were that this was supported but should be extended to all neighbourhoods not just deprived areas.

### Consultation Events and Workshops

At the **Local Strategic Partnership Development Morning** one workshop felt that the issue for East Brighton is to ensure that the most disadvantaged are included and trained/ have access to jobs. There are a number of different ways of achieving the outcomes, focus on the pockets of deprivation/ individuals and be realistic about the cost. The links between the Universities and the regeneration areas can be improved, partly by making people more aware of what is going on at the moment with individual students going out to the community as part of research or with funded programmes. Need also to dispel the myths around students in the local communities in terms of impacts on housing and local pubs/ shops. At the **Economic Partnership Sites and Premises Meeting** it was raised in one workshop that the current local plan makes specific reference to the contribution the universities can make to generating employment and bringing employment to the city and need an equivalent in the new plan. **Spectrum** opposed SC2 on the basis that LGBT communities are not geographically based. The Preferred Option should be broadened to include not just geographical communities within areas of social and economic deprivation, but should also seek not to exclude, by default, non-geographically based communities of interest within the City by focussing solely or even primarily on a neighbourhood approach to services. One **MOSAIC** interviewee felt that there was a lack of reference to the specific needs of minority ethnic communities. This is seen to be a vital element of any work which will be carried out to strengthen communities and involve people.

**Brighton & Hove Arts Commission** – The use of arts and culture can be tremendously effective in the implementation of planning policy in terms of strengthening communities and involving people. There are a number of recent projects Brighton and Hove Arts Commission has been involved with in the city that are excellent examples of this. Participatory, consultative public art projects for example that have been drawn from neighbourhood action plans help to improve local environments and enable local ownership and pride. Public art should have a role to play in enhancing districts/city neighbourhoods, high quality design, design and integration of sports, conference and recreation facilities.

## **SN2 – RESIDENTIAL RENEWAL AREAS**

Formal Responses (S2 Tackle community safety and road safety in deprived areas; H5 Community facilities in deprived neighbourhoods, DC1 Developer Contributions Priorities)

The Strengthening Communities preferred options were generally supported; concerns related to widening the application to all communities not just deprived areas and concern that contributions should be appropriate to the development.

**S2 Tackle community safety and road safety in deprived areas** – seven representations supporting child-friendly streets, one representation suggested the core strategy should go further and champion Living Streets concept. 2 respondents felt these issues were city wide issues

**H5 Community facilities in deprived neighbourhoods** - five representation of support but sought reference to access to play in all areas lacking access to public open space not just deprived neighbourhoods.

**DC1 Developer Contributions Priorities** - general support for the principle that developers should contribute towards providing the necessary physical, social and community infrastructure.

## CORE POLICIES

### **CP1 SUSTAINABLE BUILDING DESIGN**

Formal Responses (PRE 1 need for high sustainability standards, PRE 2 preparation of more detailed guidance)

Of the 23 representations to **PRE1 need for high sustainability standards** and 11 representations to **PRE2 preparation of more detailed guidance** there was:

- General support given to specify minimum performance standards and targets for development in the city.
- However some developers expressed need for the 'highest standards' specified to be viable/achievable.

General comments to the PRE section related to:

- the lack of mention of biodiversity/ links to biodiversity
- the need for energy targets to be included in line with the draft South East Plan
- Inclusion of a commitment to minimise pollution and to actively seek improvements in water and air quality and reduce noise pollution in line with South East Plan.

- In relation to the Construction and Demolition Waste SPD the need for clarification of its implementation – which DPD will deal with which waste streams.

### Consultation Events and Workshops

The **area based events** did not cover sustainability issues in detail. **MOSAIC consultees** felt there is uneven access to free recycling facilities across the city, the fact some items are not accepted for recycling (e.g. hard plastic, containers and batteries) and that the city need to reduce its environmental footprint. Comments at the **LSP event in Whitehawk** focused largely around sustainable transport issues. One participant suggested urban fringe should be maintained and enhanced. **Older People’s Council consultees** suggested Lifetime Homes should be promoted but accessibility needs to apply to the wider public realm to provide more for people with disability and older people (transport facilities, provision of seats etc). At the feedback sessions with **Schools (Dorothy Stringer and Blatchington Mill)** the common feeling was that sustainability is high on their agenda. In the Dorothy Stringer session it was suggested that solar powered public street lighting and wind turbines (on the Downs) are a good idea. In the Blatchington Mill session it was suggested more waste reduction and recycling is needed.

### Site Allocation Preferred Options Consultation

**Written responses to Spatial Issue 14 – renewable energy** included support for the principle for renewable energy sources, provided this did not have a detrimental impact on the surrounding housing (both existing and proposed new housing) or stifle regeneration. A number of contributors stressed the need for a flexible approach that allows for responses to different locations, visual impact of technologies and development sizes. The need for placing energy efficiency at the forefront and using S106 to secure sustainable features was also mentioned. Some considered that potential for CHP (combined heat and power) units should be further explored. One participant suggested the production of policy guidance on micro generation. Shoreham Harbour (CHP), Circus Street regeneration (CHP), Brighton Pier, University of Sussex (CHP), Brighton Marina (marine power) City College, London Road/Lewes Road and Brighton Station were mentioned as sites with potential for renewable energy generation depending on the kind and use of technologies. National Park (AONB) was not the best option for wind turbines.

### **Responses to Spatial Issue 14 – renewable energy**

The **Advisory Panel on Renewable Energy** indicated that identification of sites for large-scale renewable/sustainable energy different parts of the city will depend on geography, topography, micro-climate,

ecology, designated area status and environmental impact of technologies upon air quality and neighbourhood amenity. The use of different technologies or combinations of technologies will follow from that. However, in general:

- Brighton Marina and Shoreham Harbour are considered the most promising sites for the implementation of large-scale marine, wind and CHP technologies;
- existing large-scale buildings with boilers such as hospitals and large office buildings (particularly council offices) as having great potential for incorporating CHP technologies;
- the South Downs was not considered a realistic option for large-scale wind resource; and
- off-shore wind farm is an option that could be explored by the local authority.

## **CP2 URBAN DESIGN**

Formal Responses (UDC1 standard, design and density of development, UDC2 city wide urban design framework)

**UDC1 (standard, design and density of development)** – There were 27 responses. Overall this proposed option was generally supported to varying degrees. The Lewes Road and London Road corridors and the Marina were largely supported as suitable for taller buildings. Some respondents supported higher densities in the built up area generally but were opposed to tall buildings whilst some respondents objected to tall buildings in particular areas, especially along the seafront. Reasons given were the inability of the transport infrastructure to cope; the adverse impact on pedestrians, cyclists and air quality; and inappropriate visual impact on the landscape. Care was urged if tall buildings are proposed in the Hove Station area. Three respondents considered the policy too restrictive in terms of areas and in relying on key strategic views. It was suggested that Shoreham Harbour and Station Road/Boundary Road should also be included as tall building areas. One respondent felt that 6 storeys or 18m is an arbitrary figure. One respondent stressed the importance of a vision for the city's skyline and seafront. One respondent stressed the importance of tall buildings being mixed use, not just residential. English Heritage drew attention to the revised guidance on tall buildings due to be published jointly by English Heritage and CABI.

**UDC2 (city wide urban design framework)** – There were 11 responses. This proposed policy was largely supported. The council was urged to be visionary and not be restrictive on appropriate uses. The Police urged the addition of areas of improved design to prevent crime and anti-social behaviour. One respondent thought that the priorities listed



under category 2 (c) are too restrictive for a 20 year period. One respondent wished to see reference to open space in this policy.

### Consultation Events and Workshops

The **Area based events** did not specifically discuss urban design but there was acknowledgment in the central area event that there is scope for increased height and density in the Lewes Road and London Road corridors as part of mixed use development. The east area event also supported tall buildings in the Lewes Road corridor and noted that Eastern Road needs physical improvements. At the **Economic Partnership Sites and Premises Sub Group** events, one workshop agreed that there is a need to ensure new developments exhibit a high standard of architecture, with incentives for developers to promote it. At the **Spectrum** event concern was expressed about high density developments and impact on light and space.

### **CP3 PUBLIC STREETS AND PLACES**

Formal Responses (UDC3 public realm, PST5 urban realm and transport schemes, S1-S4 Safer City preferred options, H4 Healthy food options)

**UDC3 (public realm)** – There were 11 responses. This proposed policy was largely supported. Two respondents considered that tall buildings can aid legibility in the public realm by acting as landmarks. Brighton & Hove Arts commission stressed the importance of art and artist led design to the urban realm. One respondent mentioned the need to take account of the Public Space Public Life Study. One would like to see greater emphasis, and clarity, on accessibility for the disabled in the policy. One felt that the priorities are unduly specific for a 20 year period. One respondent considered the wording ambiguous and therefore objected, but did not explain why.

**PST5 (urban realm and transport schemes)** – There were 5 responses. Three responses supported the proposed policy. The other respondents questioned why the proposed policy was there and noted that there was no reasoning for it in the preceding pages and that it had failed to address issues of east-west connectivity and severance.

**S1 – S4 (safer city preferred options)** – Brighton & Hove Arts Commission referred to the positive role of culture in creating safer community and public spaces, through lighting schemes for example, by working with local users.

**H4 (healthy food options)** – 8 responses. The PCT confirmed that city design makes a contribution to health outcomes. One respondent commented that the development of healthy streetscapes is closely linked to the provision of healthy living options and that public spaces should encourage community and human interaction. One

respondent referred to the need for more benches/seating facilities in public places.

### Consultation Events and Workshops

The **Area based events** did not specifically discuss public realm issues but the **Older People's Council** event stressed the importance of accessibility and designing for the elderly in the public realm. This was also mentioned in the **BME Elders Forum** event in relation to lack of seating around Churchill Square. This forum event further mentioned the poor appearance of Pool Valley. Children and young people at the **schools** events particularly commented on the poor appearance, and lack of lighting, of the Marina public realm around the cinema/car park area. At the **Retail, Culture and Tourism Advisory Panel**, the representative from Tourism South East suggested that environmental improvements in St James's Street, linked to pedestrian priority measures, should be considered to enhance the tourism offer.

## **CP4 HEALTHY CITY**

### Formal Responses (H1 -H4)

Most comments broadly supported the policies but several sought minor amendments to wording:

**H1 Health Impact Assessments** (6 representations): General support

**H2 Health and community facilities** (11 representations) General support, comments sought reference to accommodating larger GP practices and Poly clinics, ambulance service needs, the contribution to healthy lifestyles of cultural facilities (e.g. dance) and BME groups noted the need for appropriate cultural facilities for different cultural communities.

**H3 Promoting healthy and active living** (13 representations) – Majority supported policy, comments sought reference to importance of biodiversity, spots, walking and cycling, access to countryside and open space contributing to health. Others requested amendments emphasising access issues; **SPECTRUM** sought LGBT healthy living/support centre.

**H4 Allotments and farmers markets** (8 representations) – general support but comments sought strengthening of protection of allotments and possibility of expansion; reference to securing relocation of allotments. One respondent sought reference to redeveloping unused allotments.

**H5 Community facilities in deprived neighbourhoods** - five representation of support, one respondent sought reference to access to play in all areas lacking access to public open space not just deprived neighbourhoods, others sought reference to access to green open space and biodiversity.

## Consultation Events and Workshops

**SPECTRUM** sought an amendment that developer contributions for community facilities for communities with demonstrable levels of unaddressed need should not exclude, by default, non-geographically based communities of interest within the city, also provisions for an LGBT Healthy Living centre and accessible meeting/cultural spaces, (e.g. day care centres and surgeries) in a safe environment relevant to different cultural communities with culturally appropriate food, games and reading material. The **Area based event** (West) noted the shortage of health facilities in Hove and difficulty of getting to them, Hove Station area has potential to house health facility, encouragement to look at co-location of facilities (e.g. Health with the Children's Centre on Sackville Road). Lack of GP surgeries, the potential for co-location and the need to ensure facilities are provided north of the railway. The inclusion of health and well-being in the Core Strategy was welcomed by members of **MOSAIC**. Some individuals mentioned that there were not enough culturally appropriate facilities in the city and that this needed to be reflected in the document. Examples mentioned were doctor's surgeries and Day Care Centres, where the provision of culturally appropriate food, games and reading materials (e.g. newspapers aimed at minority ethnic people) would contribute to making people feel welcomed and at home. Some individuals mentioned that Brighton had a big drug problem that it needed to deal with, both in terms of preventative work and education, and in terms of treatment and advice options available to those addicted to drugs. Free provision for the elderly was seen as very important issue, pensioners can't afford entry prices, on top of transport costs. The **BME Elders Forum** felt that there should be more free and accessible sports facilities. The older population have contributed a lot to the city and this should be better recognised. They welcomed the provision of walk-in surgeries. **At the LSP Development Morning** - one group felt that health inequalities to be a significant issue for certain areas of the city (East Brighton) and for certain groups – gypsies and travellers. Good to see the LDF's recognition and support in this area. Also there was a need for healthy local food, should take into account the specific dietary needs of the BME diets. The other group felt that it was important to promote healthy lifestyles. Health is a major aspect that should feature specifically in objectives. The role of walking and cycling should feature as a strategic objective. At the **Older People's Council** session it was raised that sheltered housing including new developments is not located in the easiest places for accessing buses. Nursing homes are closing. Older people are living longer and need support to get out and about. New schemes should deal better with public transport issues.

## CP5 BIODIVERSITY

Formal Responses (OS3 City-wide open space framework and the promotion of biodiversity)

Of the 11 representation, there was general support for Preferred Option **OS3 City-wide open space framework and the promotion of biodiversity conservation**, more general comments on open space which related to biodiversity fell into six categories but the common objection was that biodiversity had not been adequately addressed in the Preferred Options document:

- Development should prevent harm to local biodiversity in accordance with Biodiversity Action Plan objectives and biodiversity policies in the South East Plan. Brighton & Hove should be monitoring its contribution towards the national BAP objectives.
- Biodiversity is highly mobile, and cannot be conserved exclusively in predefined areas. Therefore opportunities for biodiversity and habitat enhancements at a range of scales need to be identified and realised.
- All development should result in net biodiversity increase, not only “major” schemes.
- Biodiversity should be enhanced by actively creating and managing for greater connectivity. This should take account of the urban fringe, the council’s Downland Initiative, interconnected urban green spaces and urban fringe land.
- Policies should promote improved access to, enjoyment of, and understanding of biodiversity and should recognise the value of urban biodiversity for promoting community cohesion and quality of life.
- Developer contributions are likely to be crucial to the successful delivery of the Green Infrastructure Network and Local Biodiversity Action Plan.

One respondent felt that the core strategy had failed to address the biodiversity policies in the draft South East Plan, in particular Section D5 and NRM4.

In relation to Preferred Option **PRE1 (need for high sustainability standards)** it was felt that more could have been said regarding gains in ecological properties and it was suggested that the Core Strategy should include a policy that requires all developments to conserve and enhance the natural environment and biodiversity, including the delivery of a network of accessible, natural green space (Green Infrastructure Network) and Local Biodiversity Action Plan objectives.

No specific comments relating to biodiversity conservation were made at the consultation events.

**CP6 OPEN SPACE**  
**CP7 SPORTS AND RECREATION**

Formal Responses (OS3 Preferred Option OS3 City-wide open space framework, OS4 enhancing open space provision through new development)

There were 11 representations and general support for **Preferred Option OS3 City-wide open space framework**, key issues related to:

- Lack of a completed open space audit to inform the preferred option
- The need to avoid OS3 becoming a catch all policy to prevent development of any greenspace regardless of quality or future commercial needs
- The need to make open spaces more existing and interesting, and to minimise anti-social behaviour and promote safety.
- The need to recognise the value of private open space visually, for wildlife and for enjoyment and pride in the city.
- Role of careful management and enhancement of nature space to maintaining ecosystems and to meet the aspirations to become an Urban Biosphere Reserve.

There were 11 representations mainly supporting **Preferred Option OS4 Enhancing open space provision through new development**.

Comments related to:

- The need to complete the open space audit and produce a Developer Contributions SPD
- Need for green and open spaces with higher housing density to provide leisure and sport facilities, lack of new provision could increase recreational use of AONB.
- The one objection related to the need for a balance to be sought between the overall benefit of providing residential development and lack of open space provision.

Other general OS comments were:

- Would welcome the move towards an urban design led approach to assessing the need for open space requirements and enhancements. Current approach can work against the delivery of high quality, high density schemes.
- Important to take into account the links between city open space and the surrounding countryside, rather than purely focussing on the urban element.
- Support for better public access to the countryside, particularly for disabled and elderly people.

- Whilst important to safeguard environment and open space it is equally important to measure potential for economic gain for allocating sites for employment uses in current climate of businesses struggling due to lack of sites.
- The open spaces study should take greater account of the intrinsic virtue of the shingle beaches and prevent development encroaching onto them.
- Consider in more detail the areas with inadequate open space and seek to address that through planning agreements for the creation of new and enhancement of existing green spaces.
- Regard should be to Natural England Guidance and Public Space Public Life Study

### Consultation Events and Workshops

Various comments relating to open space, sport and recreation were made at the consultation events. Some participants at the **Area Based Event** felt that the central area and shopping areas could benefit from additional leisure facilities, others felt care needed to be taken to ensure facilities were not all centralised so that everyone had access to leisure facilities within their neighbourhood including the elderly, disabled and young people. Mixed use development should include open space provision. In the East of Brighton participants felt there is need for youth facilities in areas for development. The **BME Elders Forum** felt that parks do need to be made safer, for everyone, to feel that they can go there. Elderly people enjoy parks and there needs to be more visible patrol in parks. Free leisure provision for the elderly was seen as very important issue, pensioners can't afford entry prices, on top of transport costs with the example of the new sports centre at Croyden cited. Members of **MOSAIC** felt that the city has parks that are generally well-maintained but these are not well-utilised by all sections of the community. An example was given in Hastings (Alexander Park), where the council organises events and activities to take place in it every month. In Brighton, such activities could include running health eating promotions. It was noted that parks tended to be used by 'middle class' families and that more outreach was needed in order to get families of all backgrounds to see the park as a resource for them also. Finally, it was noted that more free toilets were needed in parks. A member of **SPECTRUM** raised concern with high density developments, the need to ensure that light and space is maintained. At the **LSP Development Morning** one participant noted that in the outer areas need to make more of access to the Downs and put rural edges to greater use for walking. Parks and outlying areas need outside space for young people to hang about. At the **Older Peoples Council** session one participant raised the issue of football pitch availability, especially for younger teams who are squeezed out by the older players. At the **Economic Partnership Sites and Premises Sub Group** - it was considered

by one group that there are sites where if development was allowed adjoining green space the space could be improved as a green park. The city needs to do more to attract visitors to the city during the week as well as weekends – needs other facilities such as an Ice Rink, etc.

#### Site Allocations Issues and Option consultation – Open Space Advisory Panel

- The need for open space to be completed to inform approach.
- Mix of views as to whether new/ sites facilities are required or whether people make use of access to multi-functional open space.
- Some suburban areas/ deprived areas – many residents are not making full use of open space/ proximity to Downs/ countryside.
- Innovative provision should be sought when trying to increase capacity, not just rely on artificial pitches.
- Avoid 'sporting deserts' by natural planting/ features. Natural England standards for residents to be within 300m of a natural green space.
- Developer contributions could be spent on 'naturalising' sites to increase recreational/ sporting capacity of site and also for community play/sports warden to raise awareness and use of open space.
- Provision for children not necessarily equipped playspace – needs to be safe and welcoming.

### **CP8 SUSTAINABLE TRANSPORT**

#### Formal Responses (PST1-PST5)

**PST1 Sustainable transport strategy** – 18 responses were received and respondents generally supported the sustainable transport policies although there was concern that over intensification of development could attract more private car journeys and worsen the environment for pedestrians and cyclists. Developers supported sustainable transport improvements to serve their development schemes. SEERA sought greater expression of support for Regional draft policy T3 regarding "spokes" to adjacent areas.

**PST2 Contributions to sustainable transport facilities** – 9 responses received, four of which support the option and sought increased awareness of links outside the city and the need for financially sustainable transport; two representations of partial support seeking assurances regarding support for cycling and walking in the urban fringe giving access to the AONB/ proposed National Park; and three objections. The objections were to the current operation of sustainable transport contributions, sought under existing Local plan policies, rather than to the principle of contributions. The second were from a developer seeking reassurance that transport contributions would not

prejudice the viability of new developments. The third raised concerns of east-west connectivity and severance across the city.

**PST3 Transport assessments** – 8 responses were received including 6 of support and two objections; from a developer seeking reassurance concerning the scope of contributions for sustainable transport and concerns of east-west connectivity and severance across the city.

**PST4 Road safety and air quality measures** – 15 responses were received 5 of support, 5 of qualified support and 5 objections. Supporters considered that cycle transfer should be facilitated and that Park and Ride would cut pollution and congestion and reduce CO<sub>2</sub> emissions thereby improving air quality. The opponent of Park and Ride considered that it could lead to congestion and extra traffic in the urban fringe. Partial supporters were concerned that more than half of visitors/locals still use and need a car which could be kept out of the town centre by effective Park & Ride and other transport modes but that the operation of car parks and parking fines should not be seen as a fiscal measure but seen as a way to encourage visitors. The bus operator noted that 'essential business traffic' may need regulating and enforcement if it impacts on traffic flow of public transport. Network Rail considered that the idea of Rail Transfer Station was proactive in its concept, but requested that a greater explanation of rail transfer stations should be provided since its primary role is to maintain the railway infrastructure and it might not be in a position to fund freight transfer.

**PST5 Public realm** – Five representations were received to preferred option PST5, three of support and two objections; the option did not relate to transport section and concerns of east-west connectivity and severance across the city.

### Consultation Events and Workshops

At the **Area Based events** the following comments were made; the rail network could be better used, more/moved stations to serve the north of the city more effectively. City centre congested and east-west transport links need improving. Too much traffic around the RSCH. Need to take development pressure off seafront and A249. Difficult to get around Hove by public transport and the railway acts as a north-south barrier. 'Rat runs' and traffic issues around some industrial areas in Portslade were also mentioned. Members of **MOSAIC** viewed sustainable transport as the key priority. Parking is a problem; buses are expensive with real time information less available in East Brighton. There should be more night time buses and better weekend train services between Brighton and London. The **BME Elders Forum** felt public transport had improved and free bus travel helped to go shopping in the city centre. There was need for park and ride. At the **SPECTRUM** event it was felt that greater thought should be given to the route of night time buses – going through unsafe areas e.g. West Street.



At the **Economic Partnership Event** one group felt that transport was a major issue; need greater synchronisation between major projects and transport infrastructure; park and ride (3 sites north, east and west) is essential to the future success of the city in terms of business and tourism. Another group felt the city centre office developments still need car parking provision and development opportunities should be on sustainable transport corridors. At the **LSP Development Morning** – transport was the focus of one group's discussion. Several were concerned that increased densities would lead to greater traffic and there is not enough road space or parking space. Others felt that public transport should therefore be improved, better public transport links to outlying areas rather than relying on cars. At the **Older People's Council** session the need for new development schemes to deal better with transport issues was raised. There was concern that in 20 years time the city's road would be gridlocked. There was support for park and ride. At the Schools Feedback sessions the need for more and cheaper bus services and better real time information was raised. An issue of road safety was also raised – better pedestrian crossing and safer cycling.

## **CP9 DEVELOPER CONTRIBUTIONS**

### Formal Responses (DC1-DC2)

**DC 1 Developer Contributions Priorities** (7 representations) - General support for the principle that developers should contribute towards providing the necessary physical, social and community infrastructure:

- Support for links with policies (EQIA), and necessary development across the city.
- Support for evidence base of current sports provision and a Playing Pitch Strategy.
- Support for contributions that will be crucial for the successful delivery of the Green Infrastructure Network and Local Biodiversity Action Plan, and improved access and interpretation in the countryside.
- Suggestion for contribution towards strategic transport rail links.
- The need for compliance with government guidance and recognition of the need to achieve a balance between aspirations of investment within regeneration areas and potential benefits arising from such proposals.

**DC 2 Developer Contributions approach** (16 representations and 6 more general DC related representations) Support generally on ensuring contributions are secured and identified within an SPD:

- Support for cultural facilities requirements identified in SPD.
- Need for completed open space audit to support developer contributions for open space and sports facilities.

- Concern that funding for utilities infrastructure from new development should be sought from developers rather than burdening existing customers with increase in charges.
- Objection to any blanket approach to developer contributions and that these should not affect viability.
- Network Rail felt that where it has been identified that rail patronage has increased as a direct result of new developments contributions to transport links including station enhancements should be sought. Would also welcome the commitment of the council of pooling planning obligations from numerous developments to mitigate their combined impact upon the railway.
- The PCT objected, they felt that it would be more effective for health care provision if in key areas, the council reduces affordable housing requirements and insists on adequate space being made available for a large GP surgery.
- The Brighton & Hove Housing (RSL) Partnership felt a lower tariff should be set for affordable housing to reflect the lower development values and because it services the needs of existing residents rather than newcomers. To incentivise affordable housing provision they propose for change of use sites which deliver 100% affordable housing, commuted sums should be waived and for standard projects, tariff set should not undermine the overall development viability.

### Consultation Events and Workshops

At the **LSP development morning** it was suggested that developer contributions should be used to fund these community facilities such as playspace. At the **SPECTRUM event** it was felt that when developer contributions are considered for major new developments, space for community facilities be sought for communities with demonstrable levels of unaddressed need where a shortfall of such facilities has been identified. This might focus on geographical communities within areas of social and economic deprivation, but should also seek not to exclude, by default, non-geographically based communities of interest within the city by focussing solely or even primarily on a neighbourhood approach to services. Developer contributions should be supported by planning policy development, subject to proper consultation with the communities of interest around their specific needs, and based on available statutory and community research.

## **CP10 MANAGING FLOOD RISK**

Formal Response (PRE3 Managing Flood Risk, SS1 Spatial Strategy)

### **PRE3 Managing Flood Risk:**

Of the seven representations, 6 supported the preferred option to manage flood risk.

- However the Environment Agency objected to **SS1(spatial Strategy)** as it did not demonstrate how the selection of broad locations has been informed by the sequential test (particularly the location at Brighton Marina) and therefore had major concerns regarding the soundness of the Core Strategy and the Sustainability Appraisal. Their objection was on the grounds that no SFRA has informed the options and the sequential test had not been applied to the selection of broad locations. The SFRA should be used to inform the broad location of development in the Core Strategy and the location of sites in the site allocations DPD and other LDDs at the preferred options stage. A flood risk assessment (FRA) should be undertaken prior to any re-development due to the risk of flooding in the Shoreham Harbour area.
- Southern Water suggested that new development tends to extend the area of impermeable ground, which can increase the risk of flooding as a result of higher total and peak run-off. Development must therefore incorporate suitable arrangements for surface water drainage to minimise the risk of flooding and to ensure that the risk of flooding is not increased elsewhere Also that in locations where SUDS are not appropriate all new development should drain surface water separately from the foul sewerage system, to provide for more efficient use of the foul sewer, and reduce the risk of foul water flooding. This is consistent with PPS25, Annex F, and The Interim Code of Practice for Sustainable Drainage Systems, published by the National SUDS Working Group, July 2004. Southern Water would welcome the opportunity to comment on the detailed policy text before the document is submitted to the Secretary of State.
- One respondent was concerned about the capability of the infrastructure, such as water and sewerage; to cope with the increase in development, suggest this may be should have been addressed in the preferred options.
- SEEDA felt it would be useful if the Core Strategy had a commitment to minimise pollution and to actively seek improvements in water and air quality and to reduce noise pollution, in line with policies NRM1, NRM2, NRM7, T1 and NRM8 of the draft South East Plan.

No comments were raised on this issue at the consultation events.

## **CP11 HOUSING DELIVERY**

Formal Responses (AH1 New housing provision, mix and standard, AH2 Necessary facilities to serve new developments)

**AH1 New housing provision, mix and standard** (24 representations) - consultation demonstrated a wide acceptance that the city should

plan to meet its own future housing needs. The proposal to provide new housing in accordance with Regional Spatial Strategy requirements was generally well supported at the Preferred Options stage. There was a general acceptance and understanding that the overall target for new housing development for Brighton and Hove as set out in the South East Plan was a requirement providing the appropriate context for the amount of new housing development over the plan period. The development industry expressed concern that there should be some flexibility for the market itself to determine the appropriate mix of housing types and sizes in individual schemes and that PPS3 housing mix and type policies could be too stringent and inflexible. Some specific groups were identified for special consideration, for example, the housing needs of students and the elderly.

**AH2 Necessary facilities to serve new developments** (11 representations) was generally well supported and people expressed strong concerns regarding the need to provide/secure physical and social infrastructure that new residential development creates additional demand for (see also CP9 Developer Contributions).

#### Consultation Events and Workshops

At the **area-based events**, those in the central and east areas both raised concerns with student housing. The need to ensure there was more provision near the campuses to avoid over-concentration in Lewes Road and to avoid conflicts with families living in Coombe Road/ Bear Road neighbourhood. In the West area workshop there was concern about the loss of family houses to flats in Hove and that housing sizes were getting smaller. **SPECTRUM** felt that the Core Strategy needed to think about the provision for young, old and for LGBT families and also to recognise that elderly men are unhappy in mainstream sheltered housing as they often are excluded and face homophobic behaviour. At the **LSP development morning** one workshop discussed the need to improve housing tenure and type. The **Older People's Council** response to the Core Strategy raised the concern of the location of sheltered housing, the need for these to be located in areas easily accessible by buses. Another suggestion was that families should be encouraged to move to areas with appropriate family housing e.g. Whitehawk to give a better social housing. There was also a concern about the impact of student housing on family housing. At the feedback session with **Blatchington Mills School**, it was felt that the city needed more places for homeless people.

#### Site Allocations Issues and Options Consultation - Advisory Panel Meeting - Housing and Major Mixed Use Site Development

- Mixed use development provides good opportunities for further residential development within the city but city centre sites don't often lend themselves to securing family-type housing and associated facilities. PPS3 requirements may help to strengthen negotiations for securing a more diverse mix in residential development.
- Issues regarding the form and mix of housing – matching this to household types and what people want. Difficulty regarding the provision of family-sized dwellings in high density developments – which are frequently flat/apartment type. Raises the question of low/medium density development on the urban fringe.
- Issues regarding open space quality and use – consider whether there are situations where some open space could be lost and/or reorganised and residential development intensified alongside improvements to public open space.
- Flexibility on employment sites may not always be advantageous in terms of residential enabling development – all associated policy requirements may render residential development not helpful. Need to retain some of the 'not so shiny' employment premises – provide for services/business that help the city to function.
- Issue of student accommodation – needs to be taken account of alongside other housing/accommodation demands in the HMA. Providing bespoke student accommodation could free up family units within existing housing stock but need to consider how to encourage provision.
- Residential development in outlying/neighbourhood areas – in order to change image, raise profile and secure greater mix in terms of tenure balance may need to consider a waiver on affordable housing requirements. However, the need for key-worker housing for young couples/families is also a factor to consider (recruitment issues facing health/education organisations).

## **CP12 AFFORDABLE HOUSING**

Formal Responses (AH1, AH3 and AH4)

**Preferred Option AH1 New housing provision, mix and standard** (24 representations) consultation demonstrated a wide acceptance that the City should plan to meet its own future housing needs.

**Preferred Option AH3 Allowing 'flexibility' on some employment sites to allow enabling residential development** (8 representations) was generally well supported at Preferred Options stage as this would help secure additional affordable housing for the city. Any enabling residential development on employment sites, like all residential development, would be subject to policy requirements for affordable housing. Some groups felt that if this helped avoid some sites remaining

undeveloped for long periods of time this would be an advantage. Brighton & Hove Economic Partnership and Sussex Enterprise were concerned that there should be no net loss of employment land/space in enabling schemes.

**Preferred Option AH4 Increase proportion of affordable housing from new sites** (24 representations) - there was strong support for a higher percentage of affordable housing (higher than the current adopted local plan policy which seeks 40% affordable housing on appropriate sites) and also support for smaller schemes making provision towards affordable housing from many local community groups and individuals. The development industry had strong concerns regarding development viability and delivery issues should a higher percentage be proposed. Other groups were concerned that affordable housing is not really that affordable and that a lower percentage requirement might make the affordable housing more affordable. The developing RSLs (Registered Social Landlords) in the city expressed particular support for the current local plan target of 40% which has enabled the delivery of significant amounts of affordable housing and is now clearly accepted by the development industry in Brighton and Hove. They believe a higher percentage would undermine viability (and confidence) at individual scheme level and reduce the overall amounts of affordable housing gained across the city. This group also support commuted sums for smaller and have indicated that they would support higher levels of affordable housing on employment sites.

#### Consultation Events and Workshops

At the **Area-based Event**, the central area workshop felt that the council should go further than its 40% requirement for affordable housing. At the East area workshop it was felt that the Eastern Road area needed more affordable housing and an empty buildings strategy to bring more buildings back into use. **MOSAIC** interviewees agreed with the focus of housing and affordability in the core strategy. However they felt not enough was being done to address the housing problem and making cheaper housing accessible to all. Many families are finding it difficult to access affordable accommodation large enough for their needs. The **BME Elders** had concern with private developers providing affordable housing, and whether in the long-term they would remain affordable. There should be flexibility so that families could move to smaller houses if they wanted and there should be new council housing. **SPECTRUM** supported the preferred option on affordable housing as this has a big impact on LGBT community - particularly young people moving into the city. There is a myth of the pink pound; housing inequality is a problem for the LGBT community. There was also a concern that new HMO legislations may result in a decline of provision.

## CP13 HOUSING DENSITIES

### Formal Responses

No specific preferred option on housing density was included in the Preferred Options document but the supporting text to the **Spatial Strategy (SS1)** and **Preferred Option UDC1** addressed the issue of raising density. Responses to **Preferred Option AH1** are also relevant.

**SS1 Spatial strategy** – the general approach of raising density on brownfield land in then city, and of identifying key areas for significant development at higher density, was broadly supported.

**UDC1 Standard, design and density of development**- the general approach of raising density within the built-up area of the city was largely supported, subject to a mixed-use approach to major sites.

**AH1 Housing provision, mix and standard** – planning to provide new housing to meet the target set for the city in the draft South East Plan was largely supported. Securing an appropriate mix of accommodation in terms of type and size was also largely supported, though the development industry want to ensure that there is some flexibility for the market itself to determine the appropriate mix of housing types and sizes in individual schemes. Several respondents stressed the need to provide sufficient family homes. One respondent referred to the need to reflect Government guidance on housing density levels.

## CP14 GYPSIES AND TRAVELLERS

### Formal Response

At the Core Strategy Preferred Options stage (November 2006 – December 2006), the City Council approached representative groups for advice regarding appropriate and effective ways to involve gypsy and traveller groups in the consultation process.

**Preferred Option AH1c** was supported the national organisation Friends, Families and Travellers (FFT) based in Brighton. FFT advised the council that it would be more meaningful to engage with gypsies and travellers once potential sites were being considered. FFT also advocate a separate Development Plan Document specifically for gypsies and travellers and a more pragmatic approach to site identification allocation.

## CP15 RETAIL PROVISION

### **Formal Response** (R1 Retail)

Whilst out of the 32 representations to **R1 Retail** there was support in general for the city's existing hierarchy of shopping centres, with regular monitoring to check their performance and ability to serve their purpose and support for new development within the boundaries of our shopping centres:

- One respondent queried whether it was appropriate to focus significant retail development to Brighton Regional Centre at the expense of other centres;
- Another respondent queried whether London Road Town Centre should be re-designated as the northern part of Brighton Regional Centre.
- The suggestion of designating a new district centre in the area including and surrounding the Co-op/ Coral Greyhound Stadium on Neville Road, North Hove was also put forward by another respondent.

There was also:

- Support for a sustainable mix of shops and other uses, avoiding major concentrations of other uses such as restaurants and cafes.
- Support for a sustainable network of local centres and parades to allow local communities equal access to fresh food and services.
- Support for larger new shopping units in Brighton Regional Centre, possibly through the expansion of Churchill Square in conjunction with the Brighton Centre redevelopment, with a need for more department store representation.
- The need for any new edge or out of centre retail development to be assessed in accordance with the national guidance on Planning for Town Centres – PPS6.
- One respondent suggested that support should be given to proposals for new retail floorspace in other locations (including retail parks) that are accompanied by improvements to public transport and accessibility.
- Concern regarding City Centre parking provision associated with future new retail development.

### Consultation Events and Workshops

The retail issue was not widely discussed at the events. At the **Area-based Event**, the west workshop felt that there needed to be better opportunities to serve the people in the north of Hove, and the potential for shopping areas on the fringe to strengthen neighbourhoods (especially for older people) by providing more accessible local facilities. At the **BME Elders Forum discussion** it was noted that the BME community had some of the healthiest form of cooking – one member welcomed the commitment to support local food and allotments. At the **SPECTRUM** event, one attendee felt that the role of St James Street shopping area should be emphasised and



the importance of sustaining its leisure, retail and business role should be acknowledged and recognised in the Core Strategy. At the **LSP development morning** one workshop discussed whether outlying areas should be more self-contained with local shops for everyday convenience needs or whether people would use them. There was a similar discussion at the **Older People's Council** feedback session. At the **schools feedback session**, children from Dorothy Stringer School also raised the importance of using local shops but also that Churchill Square could be improved with more benches and landscaping.

**Retail and Tourism Advisory panel:**

- Brighton Centre redevelopment does provide potential for retail in conjunction with Churchill Square – there is demand for additional retail space in Churchill Square and a department store.
- Opportunities in regional centre are limited and must not be isolated. Possible opportunities included West Street, Bartholomew Square, Black Lion Street and Western Road.
- Independent retail role of North Laine needs to be protected.
- Before new retail site opportunities need to have a cohesive transport strategy. Need for park and ride.
- Recognised linked tourism and retail trips made to the regional centre.
- Need to spread retail growth between Hove, Brighton and Marina with a clear strategy.
- London Road – opportunities for new retail formats and niche formats.
- Hove Town centre – becoming more attractive - viable for a department store opportunities limited although unless Hove Town Hall became available.
- Retail warehouse opportunities along Lewes Road e.g. Pavilion Retail Park.
- Seafront – there were seen to be opportunities for retail – arches and redevelopment of West Pier. However this needs to be balanced with tourism/ leisure opportunities and there were considered to be poor links between the seafront and shopping areas.
- St James Street and Portland Road were also seen as having opportunities more intensified retail development.

Responses to Site Allocations Issues and Options Document - Responses to Spatial Issue 13 – finding new sites for retail development

New retail facilities should be focused at the **city centre**, around Churchill Square/Western Road, including consideration of the redevelopment of the Brighton Centre site and Russell Square car park. One respondent (Standard Life) noted that focusing major retail development in Brighton City Centre is key to maintaining its role as a

primary town centre and regional hub, especially in the face of competition from centres such as Crawley. The redevelopment of the Brighton Centre was supported in this respect, and should be identified as the preferred location for major new retail development. Large retail development in other centres in Brighton would be resisted in accordance with the 'scale' arguments set out in PPS6. The only appropriate location would be in the city centre, reinforcing the attraction of Churchill Square.

Potential for **London Road, Lewes Road and Hove town centre** to increase the density of their retail floorspace. One respondent notes that concentrating development on the London Road/Lewes Road Corridors could increase pollution, parts of which are already AQMAs. Support for prioritisation for AAPs for London Rd/Lewes Rd. Several respondents would like to see a new department store. One suggested that premises already exist, e.g. Co-Op London Road. Many stated that the redevelopment of the Co-Op site with retail-led mixed use should be supported. St James's Investments responded that the northern part of London Road centre would be most appropriate for department store or large foodstore to provide regeneration and key attractor, and again suggested the potential to re-designate the centre as the northern part of Brighton regional centre.

**Lewes Road** - small sites regularly become available in this area, and would welcome initiatives to improve the variety and quality of retail in this area.

**The Marina** is an appropriate place for new retail floorspace. The proposed Asda redevelopment and other new units will help enhance its district centre role.

There were mixed views on the need for **out of town retail opportunities**. Some felt that the council should recognise the role that existing out of centre facilities play in serving local communities, such as the Co-op at Nevill Road, and consider designating such areas into the retail hierarchy. Cathedral Group was keen to establish that Circus Street has the capacity to accommodate an element of retail provision as part of a mixed use regeneration scheme. Legal & General noted that due to high capacity and limited sites, the council should consider well connected edge or out of centre sites such as existing retail parks, such as the Gallagher and Carden Avenue Retail Parks, where accessibility could be improved for no-car modes, improvements to the design of existing buildings and more retail and other uses intensifying the use of the sites.

Whilst Adur District Council commented that there are a number of retail outlets on the A259, which generate traffic and new retail

development should be located within existing centres. The Highways Agency felt that large scale out of town development would not be appropriate in terms of sustainable development principles. Others could not see the need for further retail park type developments. Preston Barracks was considered as an appropriate location for retail development in order to enable successful regeneration (Crest Nicholson/Hyde).

## **CP16 STRATEGIC EMPLOYMENT SITES**

Formal Responses (E1 protecting employment sites, E2 new office floorspace, E4 encouraging flexible affordable business space)

- **E1 - protecting employment sites** (12 responses) – enabling development is critically important for regeneration sites. Suitable enabling development must be identified in the Site Allocations DPD; Greater flexibility; if it is shown that there is not sufficient financial return to invest in poor quality stock or if there is little real demand for occupiers then alternative uses should be considered; should be more no restrictions on moving between different use classes relating to employment which allows the city's stock to meet the demand of employment space uses on a flexible basis. This would prevent market restraint and enhance the sub-region. The clause prohibiting enabling developments from prejudicing other businesses in the vicinity was not supported by the Economic Partnership.
- **E2 new office floorspace** (11 responses) - of two who objected it was suggested that the: preferred option should indicate the broad locations considered for new employment and regeneration to include Shoreham Harbour, this should provide a clearer policy steer; compared to the issues raised at the issues and options stage the preferred option is less flexible. Appropriate urban fringe locations can and should serve as a complementary option and can assist in delivering long term needs of the city i.e. business park and mixed use proposals. Of those who partly supported they suggested; potential sites should not blight the existing property, sequential approach should be adopted and factors such as the potential for economic regeneration and the level of market demand for office development in these locations should be considered; should also consider mechanisms for encouraging refurbishment of existing buildings.
- **E4 – encouraging flexible affordable business space** (11 responses) there were no objections but of those that partly supported, the following comments were made: more should be done to support creative industries, provide better jobs and less land intensive,

greater emphasis should be given to them in policy development, site briefs and planning conditions. Mix of business spaces can have agglomeration benefits which should be recognised in LDF.

### Consultation Events and Workshops

The **Area-based event** raised employment issues. At the Central Area discussion of opportunities for mixed use development, redevelopment and intensification – many around London Road and Lewes Road. Many office spaces in the city were suggested not to meet current flexible/ technological requirements. The Universities should attract more economic activity. Similar sites were raised at the **Eastern Area** discussion where all use options should be explored. At the **SPECTRUM** event the importance of St. James Street area as the city's Gay Village needed to be recognised. A **MOSAIC** interviewee raised issues around business support, affordable rates, mentoring and support for first time businesses and support for artisans and crafts people. At the **LSP development morning**, the issues of skills training and access to jobs for local people were discussed in particular for East Brighton. Importance of tourism to the economy was raised in one group – making the city an attractive place. It was queried whether there is a role for planning in directing business investment, and whether this city is more a leader than a catalyst in the wider region. It was agreed in one group that planning can help to safeguard the employment sites. Need to ensure small, affordable workspace is protected. At the **Dorothy Stringer Schools feedback** session, the need for work experience and job opportunities to be better advertised was raised.

### Responses to Site Allocations Issues and Options Spatial Issue 7 – how should employment land and premises be promoted in the LDF?

There was no consensus on which of the three options should be pursued by the 17 respondents. 2 respondents felt the third option was the most appropriate.

Generally in terms of specifying employment uses, the need for the flexibility in how employment land and premises were promoted in the LDF was most often supported. Several respondents commented that employment functions should be considered in mixed use developments and specific sites were suggested.

With regards to enabling development there were a variety of suggestions; that the market should be left to decide how a particular site comes forward; if there was not sufficient financial return to make reinvestment in low quality stock/ low demand then alternative uses should be considered; that qualitative improvements in employment floorspace could in certain circumstances justify a reduction in the

quantum of employment floorspace. Others were more cautious; adequate employment sites should be protected from conversion; displacement of necessary and existing uses could undermine mixed communities. ESCC suggested that there did not appear to be any justification for allowing enabling development on all allocated sites. There may be sound site planning reasons why a wider mixed use scheme on a particular site but this would be better achieved by specific allocations on specific sites rather than criteria based policy that might lead to an erosion of employment potential in the city. Adur DC felt that the city should not rely on neighbouring authorities for any industrial/ warehouse floorspace needs.

### **Economic Partnership Sites and Premises Sub-group:**

Flexibility of uses was a common theme; the market should not be constrained by use classes. Queried whether there would be future demand for B2 space, B8 had been constrained by Local Plan policies yet these could employ as many as B2 and are expanding. Need space that can be used for different uses. There was also support for enabling development. It was felt to have a role by all of the groups: can take risk out of speculative development, can help on regeneration and renewal sites to deliver housing, jobs and transport. No consensus as to whether it should apply to all or some sites. One group felt that enabling development didn't necessarily mean housing. Housing could end up pricing out employment. Opportunities should be considered on a site by site basis. Another group suggested that enabling consents should be judged against specified criteria.

## **CP17 OTHER EMPLOYMENT SITES**

Formal Response (E3 other employment sites)

**E3 – other employment sites** (9 responses) one respondent objected to this preferred option: policy should allow the redevelopment of existing employment sites where the benefits outweigh any harm caused by loss of employment sites particularly where there are other employment generating uses proposed. Of those that support/ partly support, clarity was sought: it was suggested that policy should indicate length of marketing; test of redundancy must be strong and evidence based; sufficiently flexible to allow a range of business modes to be. If E1 is not amended to introduce flexibility then the restriction to alternative employment generating uses followed by affordable housing is too prescriptive.

## **CP18 CULTURE, TOURISM AND HERITAGE**

Formal Responses CT1 existing tourism facilities, CT4 cultural quarter and UDC4 historic built environment)

**Preferred Option CT1 existing tourism facilities** (12 representations) - this option should be widened as a generic approach to cover new cultural/ tourist facilities.

**Preferred Option CT4 the cultural quarter** (8 representations)- led to a view that only a limited area of the city was perceived as being important culturally and underplays the importance of the cultural and creative industries that exist across the city. Preferred Option needed to reflect role in regeneration projects and strengthen references to cultural/creative industries in the Core Strategy.

**Preferred Option UDC4 historic built environment** (16 representations) - the proposed policy was largely strongly supported. There was a wide range of individual comments, some expressing opposing views: insufficient reference to contemporary design; need to be flexible about micro-technologies for renewable energy; conservation should not be confined to the 'listed stuff'; in principle conservation should take priority over major development in some areas; and 'conservation creep' should not impede local business enterprise. One respondent felt that the proposed policy does not reflect the positive impact of conservation areas. Also concerned that loss of corner shops and small groups of shops can have very detrimental impact on the character of conservation areas. English Heritage gave detailed comments on refining and clarifying the wording, including the need to reflect the hierarchy of national and local designations.

**General** – Several respondents felt that the city's potential as a gateway to the proposed South Downs National Park had not been adequately reflected in the culture and tourism section, nor had the need to proactively integrate the city with its rural hinterland and promote and recognise important archaeological sites such as Hollingbury and Whitehawk Hill. The needs of older people should not be ignored.

#### Consultation Events and Workshops

A **MOSAIC** interviewee raised the need for support for diversity in terms of cultural heritage, skills and capabilities; and ensure more culturally diverse events are accessible to the wider community. Comments at the **Economic Partnership sites and premises event** suggested that the Marina needs more tourism attractions. Some felt the city was not guaranteed to be a tourist destination. It was generally felt that the Brighton Centre redevelopment would help draw international events/conferences to the city but that the city needed to do more to attract visitors to the city during the week, other facilities such as ice rinks were needed. Brighton needed to be a balanced community drawing in people as tourists, visitors and workers. At the **LSP development morning** the importance of tourism to the economy and making the city an attractive place was noted although one

participant queried whether the city could regain its conference trade. Although difficult to manage tourism, higher value tourism was considered to be better. At the **SPECTRUM** event, the role of the St James Street area as the city's 'gay village' and the need to sustain its leisure, retail and business role needed to be recognised in the Core Strategy. The Count Me In survey indicated great support from respondents (80%) for the presentation of LGBT community history. At the feedback sessions with **Schools (Dorothy Stringer and Blatchington Mill)** the common feeling was that there was not much for children to do in the city, they needed more sports and leisure opportunities. The area based events did not specifically discuss conservation issues but the **BME Elders Forum** mentioned the need to clean/restore the Indian Gate to the Royal Pavilion.

### **Site Allocation Issues and Options Consultation**

Cultural/ tourism facilities should be encouraged as part of regeneration schemes and in mixed use developments and located both centrally and spread to outlying areas. One view expressed was that the city needed a range of venues/locations to host and attract leisure and tourism events if this sector is to grow and develop. Measures should be considered that promote and stimulate the cultural and creative economy and the importance of theatres should be better reflected. The Theatres Trust made the connections with former cinemas/theatres and the cultural quarter and suggested an entertainment quarter. More direct reference to the role of the South Downs was suggested alongside the need to ensure more attractive sustainable links to the South Downs and better provision of information and facilities. The idea of adapting existing buildings such as Foredown Tower and Stanmer House to improve gateway facilities to the Downs was put forward. The need to ensure widened access and provision for the elderly and disabled was also raised. One individual expressed concern about the amount of modern architecture in the city and the erosion of the city's historic character; considered that new buildings should all be of traditional design and in traditional materials. Brighton & Hove Arts Commission stressed the important link between the cultural facilities/infrastructure of the city and architecture, both old and contemporary.

### **Arts and Creative Industries Advisory Panel comments:**

- Need to build in flexibility in the plan to manage the change in demand for space from the wider creative industries. There is a role for showcase/ exhibition space/ higher end creative industry space in the city centre. However there is a lack of cheap, vacant workspace/ units for arts, production/ rehearsal space in the rest of the centre.
- Need to consider whether there is a mechanism to allow the temporary uses of spaces and sites in the city whilst waiting to be

developed. Some potential for shared use of community buildings but not suitable for all arts.

- Need to move away from traditional use class approach to protecting employment sites that enable opportunities for arts and creative industries.
- The LDF needs to reflect the principles of the benefits of including arts/ culture within mixed use developments and links to regeneration and public realm.

#### **Retail, Culture and Tourism Advisory Panel comments:**

- There is a clear and recognised relationship between retail and tourism in Brighton, trips are often linked.
- Need to be clear about what the city wants to be before thinking about space and sites. For some it was difficult to see the city as a cultural destination, there were not sufficient museum/gallery offer. Others thought there was a lot in the fringes, of the festival but perhaps this was hidden by the image of the nightclub culture and not widely known about compared with Edinburgh. It was discussed whether the city needs to have a regional art gallery. Need to think about more modern, contemporary offer e.g. film. Need to make the most of who lives in the city and need to make existing venues more accessible.
- It was noted that the city's historic architecture is a big tourism draw. It was suggested that environmental improvements in St James's Street, linked to pedestrian priority measures, should be considered to enhance the tourism offer.

### **CP19 HOTEL/GUEST ACCOMMODATION**

#### Formal Response (CT2 Strategy for Hotel Accommodation)

Of the 6 representations to **Preferred Option CT2 – Strategy for Hotel Accommodation**, the general response was that the preferred option needed to reflect the findings of the Hotel Futures Study (then underway) in order to give people a better opportunity to comment. However some comments were made suggesting a wider spread of hotel accommodation, linked to regeneration schemes.

#### Consultation Events and Workshops

At the **LSP Development morning** it was suggested that the impact of new hotel developments on existing stock could be unexpected but positive as existing hoteliers would need to invest or diversify in their offer.

#### Response to Site Allocations Issues & Options Document – Spatial Issue 6 - areas suitable for new hotel accommodation



The following suggestions were made:

- Specific sites should not be allocated; a sequential approach should be followed, with each site identified on its merits which would better reflect and respond to natural generators throughout the city including regeneration areas (Circus Street currently excluded);
- PPS6 guidance should be applied to the selection of all town centre uses including arts, cultural and tourism facilities; new hotels should be retained in the city centre close to visitors and public transport;
- If the provision is well located it could be a resource for visitors to the South Downs and;
- Additional provision to the current Hotel Core Zone e.g. Brighton Station may be a more sustainable solution to parking demand in the Hotel Core Zone;
- Site selection should be informed by up-to-date environmental information, linked with sustainable transport and discourage car use and contribute positively to the city's ecological network.
- One respondent felt that with 4 large hotels proposed/ being development this was sufficient new provision.
- Adur District Council wanted to ensure that Brighton & Hove's hotel strategy takes account of development in Adur and sustainable transport links are essential.



### **Appendix: LDF Core Strategy – Background Studies**

#### Summary of Background Studies

##### ***Affordable Housing Development Viability***

The study built on a previous Viability Study in 2004. Developer type appraisals were carried out across a range of notional sites, 10 and 15 units (flatted developments) in sample areas of low, medium and high house prices in the City. Development viability was tested for 40%, 45% and 50% affordable housing to be provided on site. A methodology was also suggested for calculating financial contributions in lieu of on-site affordable housing on sites of 9 units or fewer and appraisals carried out to test the viability of such proposals.

The Study found that for on-site affordable housing, 40% affordable housing remains financially viable. However, the aim should be to secure greater developer subsidy than previously. Secondly, that a financial contribution from sites providing 2 to 9 residential units would be financially viable. All policy positions to be kept under review in light of delivery and wider planning obligations.

##### ***Appropriate Assessment (of potential impact on European Wildlife sites)***

The administrative area of Brighton & Hove includes the Castle Hill Special Area of Conservation, and a number of other European or Ramsar wildlife sites are located in the wider area. The proposals in the revised preferred options version of the Core Strategy have been assessed under the provisions of the Habitat Regulations as to whether they will have a significant adverse affect on any European or Ramsar wildlife sites.

The Appropriate Assessment scoping report concludes that the Core Strategy does not contain any proposal that would have an adverse effect on the integrity of any European or Ramsar site.

##### **Creative Industries Workspace**

The purpose of the Study is to quantify the amount of creative industries workspace that the city will need from 2007-2017 if it is to adequately house and support this sector. It notes the many different types of workspace that creative businesses currently occupy and that many of these do not fit into the traditional B use classes. It researches the number of creative industries businesses in the city and the size of space typically required per employee. It also estimates that the sector is likely to continue growing at a rate of between 2.5 - 5% per annum (if supported).

The Study also provides 23 local and national case studies illustrating a variety of models of creative workspace initiatives and recommends, amongst other things, the encouragement of mixed-use developments to meet the projected need for workspace; suggests that live-work initiatives and various

forms of new investment vehicles are explored. It makes twenty recommendations designed to contribute to the development of affordable creative industry workspaces in the City.

The key findings are:

Creative industries businesses account for 10.7% of total employment in the city (15,800 people in 2007). The sector, if supported, is projected to grow at between 2.5 and 5% a year. 65,000 square foot of additional creative industries workspace is needed annually to accommodate growth at 2.5%.

- There is a demonstrable lack of affordable, appropriate and available workspace to support the growing creative industries sector.
- Creative industries chose to work in close proximity to one another and currently cluster primarily within the city's BN1 post-code area.
- Creative businesses are experiencing a shortage of workspace and premises and the availability of commercial accommodation most affordable by creative industries is in a size of property least suitable and appropriate for occupation by creative enterprises.
- All sub-sectors would benefit from the temporary use of empty spaces and premises for specific projects, especially where employment intensifies for short periods.
- Almost one-third of all creative businesses in the city currently occupy residential accommodation (usually their own) and the development of live/work schemes, particularly in the social rented sector, offer significant potential to secure additional workspace.

Recommendations:

- A strategy for planning for creative industries needs to flow through the local development framework from a strategic approach in the Core Strategy to more detailed policies in subsequent planning documents and in implementation mechanisms.
- The needs, profile and benefits of the arts and creative industries should be reflected in the Core Strategy.
- The LDF should consider a broader view of economic development to ensure that creative industry workspace needs are fully recognised.
- Some creative industries make use of community halls/ churches and other spaces which are not traditionally viewed as traditional employment spaces. An approach to safeguarding these uses should be continued in the Local Development Framework.
- The LDF should recognise that mixed use developments provide an opportunity to provide new creative workspace and this consideration should be taken in developing development briefs, site allocations and supplementary planning guidance.
- The opportunity to review major development sites to investigate potential to provide an element of creative industry workspace should also be undertaken.
- Existing creative industry workspace should be protected/ replaced in any redevelopment/ regeneration schemes.

- There is also the need to avoid displacement of the clustering of current creative industries in certain areas of the city, through rising rent and property prices.

### ***Green Network Study – Interim***

The purpose of the Study is to identify a green infrastructure network, to identify the locations for delivering areas of new habitat under Biodiversity Action Plan targets and to improve access for people to natural green space. The network also links open spaces to establish continuous routes of green through the city and into surrounding countryside. The green infrastructure network has been defined by a partnership of the City Council, Sussex Wildlife Trust and Geospec (a GIS consultancy based at the University of Brighton). The method used reflected the three key aims of the network:

- Access to natural green space method: Using as a baseline a detailed habitat audit of the City, Natural England’s Accessible Natural Greenspace standards (ANGSt) were used to define a ‘buffer’ around each area of known natural green space.
- Biodiversity method:: An alternative method of defining hinterlands around natural green space was devised using ‘generic species’. These were combined with other data to show the parts of the landscape outside the natural green spaces which are most accessible to the generic species.
- A ‘final potential network’ was defined as being all land identified by either method 1 or 2 or both. Expert opinion and local knowledge was then used to identify the most appropriate linkage areas between the ‘baseline’ spaces. This final stage achieved a continuous green network through the city and defined four types of space within the network: i) core areas, ii) potential core areas, iii) biodiversity enhancement areas linking core areas and potential core areas; and, iv) buffer areas where the primary land use is not biodiversity related.

The findings of the study including a map setting out the proposed Green Network to be linked to preferred option CP5 in the Core Strategy. It is anticipated that funding to implement the network will be generated by a combination of off-site developer contributions and external funding. The interim findings of the Study will be subject to consultation which will inform the final version of the Study.

### ***Open Space, Sport and Recreation - Interim***

The Open Space, Sport and Recreation Study is designed to deliver the Council’s statutory requirements – establishing a baseline appreciation of levels of provision in Brighton & Hove and setting standards for quality, quantity and accessibility. The Study aims to provide a clear vision, identify priorities for future open space, recreation and sport provision, and consequently provide direction for the allocation of future Council and developer resources.

The purpose of the Study is to provide a comprehensive assessment of the open space, sports and recreational facilities within the city and recommend open space standards and future strategic options. The Study:

- identifies the current and future needs of the city;
- reviews and analyses the open space and indoor facilities audits;
- recommends local provision standards for all types of open space in terms of quantity, quality and accessibility;
- identifies an appropriate approach to calculating the methodology for developer contributions;
- identifies over and under-supplied areas ;
- proposes strategic options for addressing identified shortfalls in provision, protection and enhancement of existing provision, to relocate or make better use of existing provision and seek new provision.

### ***Strategic Flood Risk Assessment***

The role of a SFRA is to provide the evidence to ensure that flood risk is taken into account at all stages of the planning process to avoid inappropriate development in areas at risk of flooding, and to direct development away from areas at highest flood risk. The first part of the document has been prepared as a Level 1 SFRA, to cover all items as listed in the PPS25 Practice Guide. That is:

- Plans showing Brighton and Hove, location of main rivers, ordinary watercourses and Flood Zones together with allocated development sites.
- An assessment of the implication of climate change for flood risk at identified development areas.
- Area at risk of flooding from other sources.
- Location of any flood risk management measures, including flood warning systems.
- Guidance on the preparation of Flood Risk Assessments (FRAs) for allocated development sites and the applicability of the use of sustainability drainage systems (SUDS).

Consideration of the results of this assessment allows the application of a Sequential Test which together with a more detailed investigation of flood hazard of those sites at risk constitutes the Level 2 SFRA. The principal purpose of the Level 2 SFRA is to facilitate application of the exception test (see below). The Level 2 SFRA considers the flood hazard in more detail, taking into account the presence of flood risk management measures such as defences.

### ***Sequential Test and Exception Test***

The Strategic Flood Risk Assessment (SFRA) (see above) provides the basis for applying the Sequential Test. The aim of the Sequential Test is to steer

new development to areas at the lowest probability of flooding. Where areas of lower flood risk are unavailable the Exception Test is applied if the proposal includes certain categories of development. Part of the Exception Test requires development to provide wider sustainability benefits to the community that outweigh the flood risk.

It has not been found possible, consistent with wider sustainability objectives for the city, for all identified Development Areas to be located in areas of low probability of flooding. As a result, the Tests need to be applied to two of the proposed Development Areas: Brighton Marina & Black Rock and Shoreham Harbour & South Portslade. A Sequential Test and Exception Test for the principle of development at Brighton Marina is provided. A Sequential Test for Shoreham Harbour is also included which concludes that the more vulnerable land uses, such as residential development, should be directed to the parts of the Development Area that lie in areas of low flood risk.

### ***Strategic Housing Land Availability Assessment - Interim***

The broad aims for this study, set out in Planning Policy Statement 3 - Housing are to:-

- Assess the likely level of housing that could be provided if unimplemented planning permissions were brought into development.
- Assess land availability by identifying buildings or areas of land (including previously developed land and Greenfield) that have development potential for housing, including within mixed use developments.
- Assess the potential level of housing that can be provided on identified land.
- Where appropriate, evaluate past trends in windfall land coming forward for development and estimate the likely future implementation rate.
- Identify constraints that might make a particular site unavailable and /or unviable for development.
- Identify sustainability issues and physical constraints that might make a site unsuitable for development.
- Identify what action could be taken to overcome constraints on particular sites.

The Interim Report shows that the specific identified supply falls slightly short of PPS3 - Housing requirements but adding a contribution from small windfall site development (which is highly significant in B&H) more than makes up the shortfall. The interim results will be tested through consultation with key stakeholders over the summer.

### ***Strategic Housing Market Assessment***

The main aims of this study are:

- To provide evidence to inform policies aimed at delivering the right mix of housing across the whole housing market area – both market and affordable housing.

- To provide evidence on the need for different sizes of affordable homes (evidence on the level of affordable housing required is already available from the Housing Needs Assessment produced in 2005).
- To support a strategic approach to housing through consideration of the housing need and demand in all housing sectors – owner occupied, private rented and affordable – by assessing the key drivers and relationships within the housing market

The report provides evidence of the demographic and economic drivers of the housing markets within Brighton and Hove, evidence on the stock and supply of housing within the housing market and the implications for affordability.

The report also considers some specific local issues, including questions around the nature of recent development, the buy-to-let market and concerns about “buy to leave” empty, barriers to trading up in the housing market and issues around the current housing stock including the extent of second homes and houses in multiple occupation.

A key finding is that around 60% of household moves within Brighton and Hove each year are internal (Brighton and Hove residents moving within Brighton and Hove). However, Brighton and Hove’s influence extends into adjacent districts, with significant net out-migration to Lewes and Adur. Brighton and Hove receives around 4,000 people who move each year (2001-2007) from London.

### ***Transport Assessment - Interim***

It is essential that the impacts of increased development on the road network can be satisfactorily predicted and understood by the local and national highway authorities. The Transport Assessment [TA] work has been done using the city council’s computer-based transport model. It has tested the predicted transport effects in the morning and evening peak hours for traffic in two future years – 2016 and 2026 - by considering conditions:-

1. without the proposed LDF strategy
2. with the proposed LDF strategy

and then assessed the effects of examples of strategic transport measures that would be expected to minimise the effects of increased movement and activity by providing increased choice in transport alternatives when making journeys.

Without the planned growth proposed in the LDF, the key findings are that :-

- development will still occur within the city through implementation of existing planning permissions, and potential windfall developments.
- without significant measures to encourage and provide alternatives to reduce the demand for travel by car, overall levels of traffic and associated congestion will continue to increase, thereby increasing problems of road safety, air quality and noise. For example, by 2026 the amount of car travel within the city is predicted to increase by nearly 15%, and congestion levels will be some 12% higher than they are today.

With the proposed LDF spatial strategy:-



- the proposed increase in employment is expected to lead to a reduction in the level of outward commuting, and as the majority of these new employment places would be located within/adjacent to the city centre, they will be highly accessible by public transport;
- the increases in traffic levels and congestion in 2026 are minimal (2-3%) compared to the 'without LDF' approach

This is because the proposed Development Areas are sustainably located primarily within the core urban area and adjacent to major public transport corridors, and a substantial proportion of proposed developments within the Development Areas are allocated for employment purposes rather than residential development.

In order to demonstrate how the traffic impacts of the LDF strategy can be minimised, the Transport Assessment has also tested the incremental effects of 3 examples of strategic long-term transport solutions, as identified in preferred option CP8 of the current LDF Core Strategy.

These are:-

- 1) the enhancement and intensification of current policies (including RTS, extension of parking controls, a proportion of car free development and promotion of walking, cycling and other wider travel planning initiatives);
- 2) as above in 1), plus the introduction of a Park and Ride strategy (based on 5 new park and ride sites introduced on the main approaches to the city); and
- 3) as above in 2) plus the introduction of fiscal charging measure that would only be applied as part of a national scheme.

The conclusions drawn from this initial work are that overall levels of traffic flow and congestion with the LDF planned growth approach are similar to or lower, and therefore an improvement over, an 'unplanned' approach.



Appendix 1  
Organisations Consulted

| <b>Organisation</b>                            |
|--|
| BTCV   |
| Age Concern                                    |
| Archery Club                                   |
| Balsdean Farm                                  |
| Benfield Wildlife Group                        |
| Brighton & Hove & District Cricket Association |
| Bton & Hove Federation of Disabled People      |
| Brighton & Hove Allotment Federation           |
| Brighton & Hove City Council                   |
| Brighton & Hove Cricket Club                   |
| Brighton & Hove Hockey Club                    |
| Brighton League                                |
| Brighton Mitre Cycling Club                    |
| Brighton Ramblers Group                        |
| Brighton Rugby Club                            |
| Brighton Society and Preston & Old Patcham     |
| Brighton, Hove & District Cricket Association  |
| Campaign to Protect Rural England              |
| Community Association of Portslade South       |
| Court Farm                                     |
| DAAG   |
| Dogs Trust                                     |
| East Saltdean Residents Association            |
| eb4u   |
| Education & Life-long Learning                 |
| Emmaus Wildlife Garden Group                   |
| Enclosures (Duke's Mound)                      |
| English Nature, Sussex & Surrey Team           |
| Environment & Housing                          |
| Eu Greenspace Project                          |
| Eu Greenspace Project                          |
| Football Community Development Officer         |
| Friends of Bevendean Down                      |
| Friends of Blakers Park                        |
| Friends of Brunswick Square and Terrace        |
| Friends of Devil's Dyke                        |
| Friends of Hodshrove                           |
| Friends of Hollingbury & Burstead Woods        |
| Friends of Hollingdean                         |
| Friends of Hove Park                           |
| Friends of Palmeira and Adelaide               |
| Friends of Preston Manor Walled Garden         |
| Friends of Preston Park                        |
| Friends of Queens Park                         |
| Friends of Sheepcote Valley                    |
| Friends of St Ann's                            |
| Friends of Stanmer Park                        |

|   |
|---|
| Friends of Waterhall                        |
| Friends of Whitehawk Hill                   |
| Friends of William Clarke Park              |
| Friends of Withdean Park                    |
| Friends of Woodingdean                      |
| Grassroots Residents Association            |
| Hangleton Community Association             |
| Hanover Community Centre                    |
| Haven 1 Stop Project                        |
| High Park Farm                              |
| Hollingbury Bowls Club                      |
| Hollingbury Golf Course                     |
| Hollingbury Hawks Football Club             |
| Hollingbury Park Tennis Club                |
| Hollingdean Community Association Ltd       |
| Home Farm                                   |
| Hove Civic Society                          |
| Inner City Wildlife Concern                 |
| J W Cook Estates                            |
| Keep the Ridge Green                        |
| Kennel Club                                 |
| Kingscliffe Conservation Society            |
| Knoll Community Association                 |
| Lower Wasps Farm                            |
| Manor Farm Residents Association            |
| Mile Oak Farm                               |
| Montpelier and Clifton Hill Association     |
| Moulsecomb Forest Garden & Wildlife Project |
| NCCPG                                       |
| New Barn Farm                               |
| North Hangleton Residents Association       |
| North Laine Community Association           |
| Open Spaces Forum                           |
| Orienteering Regional Development Officer   |
| P W Taylor & Partners                       |
| Patcham Community Association               |
| PDSA  |
| Poet Corner Residents Society               |
| Portslade Playlink                          |
| Preston & Old Patcham Society               |
| Prestonville Community Association          |
| Property Services                           |
| Regency Square Area Society                 |
| Regional Athletics Development Officer      |
| Rottingdean Parish Council                  |
| Round Hill Society                          |
| Round Hill Society                          |
| Royal Blind Society                         |
| Royal Society for the Blind                 |
| RSPCA                                       |
| Saltdean Community Association              |

|                                     |
|-------------------------------------|
| Saltdean Residents Association      |
| Saunders Park Community Association |
| SDCB                                |
| Smiths Gore                         |
| Society of Sussex Downsmen          |
| South Portslade Community Group     |
| Standean Farm                       |
| Stanmer Church                      |
| Stanmer Perservation Society        |
| Sussex FWAG                         |
| Sussex Netball Development Officer  |
| Sussex Playing Fields Association   |
| Sussex Sunday Football League       |
| The Friendly Garden                 |
| The Hames                           |
| TWEACK                              |
| University of Brighton              |
| Upper Bevendean Farm                |
| W D Carr Partnership (Farmer)       |
| Walk on the Quiet Side              |
| West Hill Community Association     |
| Westdene and Withdean Community     |
| Whitehawk Community Development &   |
| Woodingdean Bowls Club              |
| Woodingdean Community Centre        |
| Youth Clubs Sussex Ltd              |
| Youth Justice Team                  |

## **Publications**

The Argus  
 The Leader  
 180 Magazine  
 The Local Voice (Brunswick)  
 Fiveways Directory  
 Hangleton Harbinger  
 Hanover Herald  
 Hollingdean News  
 Knoll Scroll  
 North Laine Runner  
 North Portslade community newsletter  
 South Portslade newsletter

QPCV News  
Roundhill Reporter  
West Hove News  
The Whistler (West Hill, Seven Dials)  
Mosaic  
Brighton Source  
Gscene  
Brighton Rocks  
Insight City News  
Brighton Uni – Jon Doe magazine  
Sussex Uni – The Pulse



**Brighton & Hove Citizens' Panel,**

**New Dog Control Order Survey, March 2008**

**Drat headline report**

**Contact:**

**Analysis and Research Team  
Policy Unit  
Brighton & Hove City Council  
Telephone 01273 29 1088**

**- 217 -**

## CONTENTS

|                                    | <b>Page</b> |
|------------------------------------|-------------|
| <b>1. Methodology</b>              | <b>3</b>    |
| <b>2. Response Rates</b>           | <b>3</b>    |
| <b>3. Results</b>                  | <b>3</b>    |
| 3.1 Animal Welfare Team Priorities | 3           |
| 3.2 Dog related problems           | 4           |
| 3.3 Dogs on local beaches          | 5           |
| 3.4 Dog restrictions               | 6           |
| 3.5 On the spot fines              | 6           |



## 1. Methodology

20 questions relating to the New Dog Control Order were included in the March 2008 Xchange questionnaire that was sent to 1,262 members of Xchange, Brighton & Hove's Citizens' Panel. Approximately, 950 panel members were sent a self completion postal questionnaire and 312 sent a link to an e-version of the same questionnaire.

## 2. Response Rate

823 completed questionnaires were returned, representing a response rate of 65%. The response rate is higher than that of the previous two Xchange questionnaires. 105 responses (13%) were from dog owner.

## 3 Results

These results represent the views of the 823 respondents who completed their questionnaire. All responses have also been analysed by respondents:

- Age
- Gender
- Ethnicity
- LLTI
- Dog ownership
- Area analysis when appropriate to the individual question

If there are significant differences in responses to individual questions by any of the above variables, reference will be made in this report. Where no reference is made the reader can assume that there are no significant differences to the overall response.

### 3.1 Animal Welfare Team Priorities

From a given list of responsibilities, respondents were asked to pick the three that they thought the Animal Welfare Team should priorities.

From fig 3.1 below, clearly, for more than two thirds of respondents, the priority responsibilities for the Animal Welfare Team are 'enforcing rules on dog fouling' (72%) and 'intervening in animal cruelty and animal welfare' (69%).

| <b>Fig 3.1: Animal Welfare Team priorities</b>   | Responses (n) | Percentage of respondents (%) |
|--|---------------|-------------------------------|
| Enforcing rules on dog fouling                   | 592           | 72                            |
| Intervening in animal cruelty and animal welfare | 564           | 69                            |
| Enforcing the keeping of dogs on leads           | 270           | 36                            |
| Investigating dog attacks or incidents           | 253           | 31                            |
| Licensing of animal establishments               | 238           | 29                            |
| Enforcing no dog areas                           | 214           | 26                            |
| Animal welfare education                         | 173           | 21                            |
| Picking up stray dogs                            | 127           | 15                            |
| Other  | 31            | 4                             |

**Base: All respondents who selected three or fewer priorities (777)**

### 3.1.1 Dog owners

Only one in ten dog owning respondent (10%) thought that 'enforcing dog no dog areas' should be a priority for the Animal Welfare Team, compared to 29% of non dog owning respondents.

More than two out of five dog owning respondents (44%) thought 'licensing of animal establishments' should be a priority compared to only 27% of none dog owning respondents.

### 3.1.2 Respondents age

Nearly a half of respondents (47%) aged over 65 thought that 'enforcing keeping dogs on leads' should be an Animal Welfare Team priority, compared to only 29% of respondents aged under 65.

## 3.2 Dog related problems

Respondents were asked how much of a problem the following dog related issues were in their local area.

| <b>Fig 3.2</b>              | <b>A very big or fairly big problem (%)</b> | <b>Not a very big problem or not a problem at all (%)</b> | <b>Base (n)</b> |
|-----------------------------|---|---|-----------------|
| Dog fouling                 | 57  | 43  | 815             |
| Too few dog fouling bins    | 52  | 48  | 664             |
| Dogs not been kept on leads | 15  | 85  | 807             |

- 220 -

|                |   |    |     |
|----------------|---|----|-----|
| Noise from dog | 7 | 93 | 809 |
| Stray dogs     | 2 | 98 | 728 |

**Base: All respondents who answered the individual questions, excluding those saying 'don't know'**

From fig 3.2 above, nearly three out of five respondents (57%) think 'dog fouling is a problem in their local area. More than a half of all respondents (52%) also think that there is 'not enough dog fouling bins in their local area'.

### 3.2.1 Dog owners

Two thirds of dog owning respondents (66%) think 'too few dog fouling bins' are a very big or fairly big problem in their local area.

### 3.3 Dogs on local beaches

Respondents were asked which of four scenarios relating to dogs having access to the city's beaches they preferred.

| <b>Fig 3.3: Thinking about Brighton &amp; Hove's beaches, do you think that dogs should be .....</b> | <b>Responses (n)</b> | <b>Percentage of respondents (%)</b> |
|--|----------------------|--------------------------------------|
| allowed on all beaches throughout the whole year   | 55                   | 7                                    |
| allowed only on designated beaches at all times of the year  | 243                  | 30                                   |
| allowed on all beaches during the winter and only allowed on designated beaches during the summer    | 343                  | 42                                   |
| excluded from all beaches throughout the whole year  | 173                  | 21                                   |

**Base: All respondents who answered the question (814)**

Opinion on when and where dogs should be allowed on beaches and when and where they should not is divided. However, more than nine out of ten respondents (93%) think that there should be some restrictions; either dogs being excluded from some beaches or some restrictions during the summer months.

- Nearly a third of respondents (30%) thought that dogs should only be allowed only on designated beaches throughout the year.
- Nearly three quarter of respondents (72%) thought that dogs should be allowed only on designated beaches during the summer.
- Nearly a half of all respondents (49%) thought that dogs should be allowed on all beaches during the winter.

- More than nine out of ten respondents (93%) thought that dogs should not be allowed on some designated beaches during the summer.
- Less than one in ten respondents (7%) think that dogs should be allowed on all beaches throughout the whole year and only a fifth (21%) think that dogs should be excluded from all beaches throughout the year.

From the bullet points above, some mix of designated beaches and summer restrictions is preferable to the majority of respondents.

### 3.3.1 Dog owners

Statistically similar to non dog owning respondents, only one in ten (10%) of dog owning respondents thought that dogs should be 'allowed on all beaches throughout the whole year'

Nearly a quarter of non dog owning respondents (23%) thought that dogs should be 'excluded from all beaches throughout the whole year, compared to only 10% of dog owners.

### 3.4 Dog restrictions

From a given list of different city land marks and areas, respondent were asked if they thought dogs should be excluded from them, even when on a lead.

| <b>Fig 3.4.1: Should dogs be excluded</b> | <b>Yes (%)</b> | <b>No (%)</b> | <b>Base (n)</b> |
|---|----------------|---------------|-----------------|
| Children's play areas                     | 87             | 13            | 809             |
| School playing fields                     | 83             | 17            | 806             |
| The Old Steine war memorial               | 58             | 42            | 769             |
| The Pavilion gardens                      | 51             | 49            | 776             |
| Council Cemeteries                        | 47             | 53            | 767             |
| Hove Lawns                                | 42             | 58            | 776             |
| Small historic squares                    | 38             | 62            | 763             |

**Base: respondents who answered the individual questions**

From fig 3.4 above,

- More than four out of five respondents think that dogs, even when on leads, should be excluded from 'children's play areas' (87%) and 'school playing fields' (83%)

- Less than two in five respondents (38%) think that dogs, even when on a lead should be excluded from 'small historic squares' such as Brunswick Square and Norfolk Square.
- For the other areas 'the Old Steine War memorial', 'Pavilion Gardens', 'council cemeteries' and 'Hove Lawns' opinion is divided.

#### **3.4.1 Dog owners**

Two out of five non dog owning respondents (41%) thought that dog should be excluded from small historic squares, compared to only 23% of dog owners.

Over a half of non dog owning respondents (54%), thought that dogs should be excluded from the Pavilion Gardens, compared to only a third of dog owning respondents (33%).

Nearly a half of non dog owning respondents (46%) thought that dog should be excluded from Hove Lawns, compared to less than a fifth of dog owners (18%).

#### **3.4.2 Respondents age**

For small historic squares, the Pavilion Gardens, the Old Steine War Memorial, council cemeteries and Hove Lawns. The proportion responding that dogs should be excluded increase with age. This is most marked for The Old Steine War Memorial, where 77% of respondents over 65 think dogs should be excluded compared to 53% of respondents under 65.

3.4.3 More than four out of five respondents (87%) either strongly agree or slightly agree that when on the streets and roads of Brighton & Hove dogs should be kept on a lead at all times. Only 5% of respondents disagree.

3.4.4 One in five respondents (20%) strongly agree or slightly agree that they had been prevented from going about their normal every day activities due to the irresponsible behaviour of dog owners. Nearly two third of respondents disagree (63%).

#### **3.5 On the spot fines**

More than two thirds of respondents (71%) strongly agree or slightly agree that on the spot fines should be introduced for those responsible for dogs that disobey any new laws that are introduced. Only 10% of respondents disagree.

Central government guidelines suggest that on the spot fines for disobeying new dog

controls should be set at £80. More than a half of all respondents (57%) thought that this sum was 'about right' with over a third of respondents (38%) thinking it was 'too high' and 7% thinking it was 'too low'.

### 3.5.1 Dog owners

Over a half of dog owning respondents (52%) agree that on the spot fines should be introduced for those responsible for dogs that disobey any new laws that are introduced. However, this rises to nearly three quarters of non dog owning respondents (74%).

**Dog Control Orders  
Brighton & Hove City Scheme  
Appendix 3**

**Failing to remove dog faeces: -**

To include all open air land that the public has access whether by payment or not.

- All streets, pavements, (including the bases of trees) roads, promenades, under-cliff walk etc throughout Brighton & Hove All Brighton and Hove Council owned land including parks, open plan gardens, car parks etc
- All land belonging to Town & Parish Councils
- All rights of way that cross land owned by the primary and secondary authorities
- All other land in the open air to which the public have access to with or without payment other than the land listed in the exemptions below.

**Land from which dogs are excluded**

- All enclosed children's playgrounds,
- The following school playing fields  
Varndean School  
Varndean College  
Dorothy Stringer High School  
Balfour Infant and Junior School  
Cardinal Newman  
Blatchington Mill  
Patcham High (remote playing fields)  
St Bernadettes  
BHASVIC  
Longhill School
- Brighton & Hove Cemeteries  
Borough Cemetery (Woodvale)  
Lewes Road; Extra Mural Cemetery  
Lewes Road; Borough Cemetery  
Bear Road; Jewish Cemetery  
Meadowview and Lawn Memorial Cemetery Warren Road  
Hove Cemetery North and South  
Portslade Cemetery  
With the following exemptions (to any person attending a funeral or remembrance service or visiting a grave of a loved one or a person residing in premises of the specified cemeteries – these dogs must be kept on a lead at all times.)
- The enclosed gardens of the following city centre squares.  
Brunswick Square, Norfolk Square, Russell Square, Bedford

- Square, Clarence Square, Powis Square, Pelham Square, Regency Square (North End), New Steine Square
- Steine Memorial Gardens, , Kipling Gardens Rottingdean, the Rockery Gardens, William Sutton Park, Saunders Park (excluding the fenced dog area to the south west corner of the park)
  - The beaches between the months of May to September inclusive (including the foreshore) but not the lower promenade, except for the following dog friendly beaches:
    - the beach between Longridge Avenue and the border,
    - beaches between Chailey Avenue and Arundel Drive West, Rottingdean
    - beaches between West Marina Wall to Rottingdean slope
    - beaches between the west wall of Brighton Marina and up to the Volks railways station opposite New Steine
    - the beach in front and to the East of the Meeting Place Cafe, up to the large groyne with the lifering on.
    - the beach to the east of the Lawns Cafe, at the bottom of St John's Road, Hove promenade.
    - the beach in front of the King Alfred car park.
    - the beach to the east of Hove Lagoon.

### **Keeping Dogs on a lead**

- On all streets, roads and pavements
- Seafront promenade (upper & lower)

### **Putting and keeping a dog on a lead when directed to do so by an authorised officer:-**

To include all open air land in Brighton & Hove that the public has access whether by payment or not, if the dog is seen to be out of control, causing a threat to persons or other animals.



**Exemptions: The Dog Control Order does not apply to the following land types:-**

Woodland  
Agricultural Land  
Privately owned gardens  
Forestry Commission Land

This is in keeping with the spirit of the Dog Fouling of land Act 1996, and takes in to account the practicalities of how difficult it would be to physically enforce the control order on open, unfenced land.

Assistance dogs are exempt from the Dog Control Orders



|                         |   |   |                    |
|-------------------------|---|---|--------------------|
| <b>Subject:</b>         | <b>City College Brighton and Hove – Falmer Site<br/>Planning Strategy Framework</b> |   |                    |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>   |   |                    |
| <b>REPORT OF:</b>       | <b>Director of Environment and Acting Director of<br/>Cultural Services</b>         |   |                    |
| <b>Contact Officer:</b> | <b>Name:</b>  | <b>Alan Buck</b>                        | <b>Tel:</b> 292287 |
|                         | <b>E-mail:</b>  | <b>alan.buck@brighton-hove.gov.uk</b>   |                    |
| <b>Key Decision:</b>    | <b>Yes</b>  | <b>Forward Plan Reference: CAB 0009</b> |                    |
| <b>Wards Affected:</b>  | <b>All</b>  |   |                    |

**FOR GENERAL RELEASE.****1. SUMMARY AND POLICY CONTEXT:**

- 1.1 The purpose of this report is to seek Cabinet approval for a Planning Strategy Framework (PSF) for the proposals from City College Brighton and Hove [‘the college’] for a new facility next to and within the Community Stadium at Falmer. The PSF is a technical planning document that relates only to the Falmer site and how City College need to address key issues to take it forward towards a planning application. This is to assist the college’s bid to the Learning & Skills Council (LSC) for new capital funding.
- 1.2 The report outlines the educational context within which the proposed development sits, with the college being the main provider of vocational further education in the city, and also makes reference to the legal and landowner issues. However, the report does not consider these issues in detail or require any resolution on the property matters or the future of the East and West Study Skills centres or the adult learning provision in Hove, which will all be presented to future Cabinet meetings.

## **2. RECOMMENDATION:**

- (1) To offer “in principle” support to the draft Planning Strategy Framework (Appendix 1 to this report) as a document that will:
- a) Assist the college in its submission for funding to the Learning & Skills Council in respect of realising its objectives to provide new and improved Further Education facilities for Brighton & Hove;
  - b) Provide a framework that will assist future discussions between the council and the college in respect of the proposed additional development at the Community Stadium,
  - c) Feed into a long-term property strategy that will deliver study skills centres in the East and West of the city, including accessible adult education facilities in Hove.

## **3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:**

- 3.1 City College is bidding for c. £70million from the LSC for a four-site Capital Strategy that looks to base themselves in two main and two smaller campuses. The main campuses include a redeveloped campus around Pelham Street and a new facility in and adjacent to the Community Stadium. A later phase of the strategy envisages an eastern study skills centre at Wilson Avenue, (potentially along with other community facilities subject to the findings of a feasibility study), and a western study skills centre at a site in Hove. City College propose that the study skills centres would be developed in partnership with schools and the city council. The bidding process to the LSC takes a two stage form, with the college initially submitting an Application in Principle (AIP) followed by an Application in Detail (AID) if the national committee of the LSC approves the AIP.
- 3.2 In March 2007 the Wilson Avenue Project Board and Policy & Resources Committee received an update informing them about the college’s emerging Capital Strategy. A letter from the Chief Executive, offering the city council’s ‘in principle’ corporate support to the college, was agreed by Policy & Resources at its meeting on 1 March 2007. At the same time a letter of comfort was also issued by the City Planner, also offering ‘in principle’ support from a planning perspective for the proposals.

## City College's Four-Site Strategy

- 3.3 The city council worked closely with City College, and the college held further discussions with the LSC about their initial three-site strategy. The LSC were of the view that in their early plans the college was potentially not making optimum use of the Pelham Street site and advised them that they needed to consider releasing part of the site to generate capital receipts to help fund their preferred strategy. The college therefore proposed releasing part of the site to for other uses and thus create a mixed use urban quarter which was the subject of a development brief approved by the council on 24<sup>th</sup> January 2008. In addition, the LSC were of the view that City College needed to re-evaluate the curriculum mix offered at a Wilson Avenue campus to ensure a better gender balance at the site and prevent what could effectively become a single-sex campus.
- 3.4 The outcome of the college's review and discussions with the LSC was that they amended their property strategy so that it looks to implement a four-site strategy in a phased process. City College presented its preferred four-site strategy to the Major Projects Sub-Committee on 4 February 2008. The strategy proposes a college presence in the north, east, south and west of the city. It involves a redeveloped Pelham Street remaining the main campus and the administrative headquarters for the college. This would be the southern campus (City College 'Central'). The northern campus would be at the Community Stadium at Falmer, which would house nearly 40% of the College. This would be an expansion on existing plans the college has to occupy 2,000m<sup>2</sup> in the East Stand, with a new building of approx 8000m<sup>2</sup> adjacent to the East Stand in place of what is presently proposed to be a landscaped chalk bund. The Pelham Street and Community Stadium elements are the first phase of the property strategy. As these elements form the first phase work is more advanced with them and a development brief has been adopted for the Pelham Street site and the Planning Strategy Framework is being considered by this report.
- 3.5 In East Brighton (Wilson Avenue) and Hove would be the eastern and western study skills centres, focusing on vocational skills the 14-16 age group in partnership with secondary schools as well as offering adult education facilities in Hove. These form a subsequent phase in the property strategy. The college will be able to apply for capital funding for the Eastern study skills centre as there will be post 16 courses situated there, such as motor vehicle engineering. Rubicon Regeneration has been appointed to carry out a feasibility study for the eastern skills centre. The western skills centre is proposed to be built in conjunction with Blatchington Mill school. The college is not in a position to access capital funding for solely 14-16 aimed courses, but its role would be to support the development with its expertise and to teach from the centre if this is agreed with the Children's and Young People's Trust. It is possible that the college could operate its Hove based adult education from this building, but it is likely that it would not have the same high levels of accessibility as the existing Connaught Centre. If this is the case then the college would look to potentially rent space in a more 'central' Hove location, perhaps using

existing school buildings. The East and West study centres are at this time less well developed as they are part of a later phase in the property strategy. However, they will be subject of further work by the college and they will be subject of further reports to Cabinet and Cabinet Member Meetings. The details of the east and west provision are not a subject of this report.

3.6 The total planned College space across all phases of its Property Strategy is:

|                          |   |
|--------------------------|---|
| Pelham Street Phase 1    | 14,250m <sup>2</sup>  |
| Pelham Street Phase 2    | 2,298m <sup>2</sup>   |
| Falmer Community Stadium | 10,000m <sup>2</sup> (including 1,777m <sup>2</sup> future expansion space) |
| East Skills              | 1,684m <sup>2</sup>   |
| West Adult Education     | 340m <sup>2</sup>   |
| Total                    | 28,572m <sup>2</sup>  |

3.7 It is noted that the existing teaching space provision at the Connaught Centre in Hove is 1115m<sup>2</sup>. The city council would be concerned by any loss of provision and floor space in the west of the city. The City Council will continue to work with the college to ensure that we safeguard provision and learner numbers.

#### 4. CONSULTATION

4.1 City College undertook a new round of consultation on its entire proposed capital strategy at the end of April this year, holding an exhibition across two days in central Brighton and for 2 days at Falmer High School. One hundred and thirty people attended in total and seventy seven questionnaires were returned. The college is processing the responses to help inform its eventual planning applications. The college's figures show that 67% of respondents who commented on the Falmer proposal were supportive.

4.2 The college has also met with the North Laine Community Association to keep them aware of the proposals and will continue to meet with them regularly. They will also shortly be meeting community groups in Moulsecoomb and Whitehawk. The college's Principal has and will continue to meet with adult education users in Hove.

4.3 City Planning has shared the Planning Strategy Framework with colleagues at Lewes District Council for comments.

## **5. FINANCIAL & OTHER IMPLICATIONS:**

### Financial Implications:

- 5.1 There are no direct financial implications arising from the recommendations in this report. The financial implications resulting from any discussions on the terms of disposal and lease agreement of the site will be included within in a subsequent report.

*Finance Officer consulted - Peter Sargent 15/05/08*

### Legal Implications:

- 5.2 These are included in the report at paragraphs 7.11 to 7.12. A particularly complex part of the overall stadium transactions concerns compliance with the s123 Local Government Act best consideration regime, which will need to be covered in subsequent reports.

*Legal Officer consulted – Bob Bruce 12/05/08*

### Equalities Implications:

- 5.3 City College offer a range of vocational courses, including work based learning for people who are less suited to an academic environment. All new buildings will have to meet modern DDA standards – as opposed to the present buildings which cannot easily be upgraded to provide such standards.

### Sustainability Implications:

- 5.4 The college has got agreement from the LSC to provide funding to achieve 20% on-site renewable energy. In addition a package of proposals to make the buildings sustainable will be considered both by City Planning and by the LSC, who have their own high standards they expect from buildings at AiP stage.

### Crime and Disorder Implications:

- 5.5 All new college development would need to offer security through design to meet planning requirements.

### Risk and Opportunity Management Implications:

- 5.6 Risk assessment is part of the process for project management. The process has followed a clearly set down assessment process that has formed the basis of the recommendations.

### Corporate / Citywide Implications:

- 5.7 Addressed in the body of the report

## **6. EVALUATION OF ANY ALTERNATIVE OPTION(S):**

- 6.1 One alternative to giving support to this document would be to adopt a do nothing approach and wait for city college to submit a planning application. This however would mean that the LSC would not receive the comfort they require that a solution should be possible. They would therefore be unwilling to commit funds to any further work towards a planning permission and therefore by extension would also not fund any capital costs. That capital expenditure would then be likely to be allocated elsewhere in the region, meaning that Brighton & Hove loses out on inward investment of well over £70m and there not being the potential advances there could be in vocational Further Education for the city. The college would still possibly need to consolidate its land holdings to undertake any further development at all.
- 6.2 Within the Planning Strategy Framework itself the need for a detailed site sequential analysis is outlined, along with the criteria for considering alternative sites. Within this there needs to be considerable weight given to the educational benefits of each site, and in the case of this particular campus the college is looking to utilise the power of sport to attract hard to reach learners and provide socio-economic benefits. The links to Community Stadium would enable the college to utilise this attraction. Further details about the site sequential analysis to evaluate the alternative options to Falmer are outlined below at section 7.4.
- 6.3 The decision of the college to seek a campus at Falmer was informed by their draft Property Strategy, which has been shared with officers and approved by the LSC. The Property Strategy itself included an options appraisal based on a number of sites across the city which showed that many other sites were unavailable or unsuitable for education and that the provision of additional space at Falmer was most beneficial for the college in both educational and financial terms. The Falmer Stadium and Pelham Street are both parts of the first phase of the property strategy. The College's property strategy also includes later phases covering the East and West study skills centres.



## 7. REASONS FOR REPORT RECOMMENDATIONS

### City College at the Stadium Planning Strategy Framework

- 7.1 The college's plans for the Community Stadium involve building on the existing success of Study Support Centres associated with 'Albion in the Community' in attracting hard-to-reach learners. The college originally planned to take 2,000m<sup>2</sup> of space in one of the stands at the stadium, but in addition is now proposing a new building of 8,000m<sup>2</sup> next to the Stadium. It would occupy part of the City Council-owned site allocated for the stadium development.
- 7.2 The college is of the view that the opportunity to build a significant facility at the Community Stadium at Falmer not only offers the physical space for the building of efficient, sustainable and adaptable learning spaces for Construction, Care, Public Services and Sport in particular, but is in itself a landmark development with great potential to attract and inspire learners. In particular they point to the ability of the "power of sport" to engage harder to reach young people, including very successfully by Brighton and Hove Albion Football Club with whom the college has a working partnership.
- 7.3 The LSC has requested additional "in principle" planning support from the council in order to provide increased certainty prior to committing significant financial resources in funding the college through to a planning application. They are looking to control planning, cost and programme risk and require this comfort as part of the AiP to minimise the chances of unexpected problems at the planning stage. Given the timescale involved with the College seeking to apply for funding in June 2008, it was agreed that the preparation of a Planning Strategy Framework was the most realistic and achievable way forward. Whilst not a statutory planning document, the brief has been prepared with regard to the Development Plan and produced as a partnership collaboration between the College's consultants Broadway Malyan, officers from City Planning and Economic Development & Regeneration, with planning officers being responsible for the final draft edit. The college's Falmer proposal would still need to be subject of a planning application in the future – this document in no way avoids that requirement.

#### Planning Issues

- 7.4 The Planning Strategy Framework sets out the College's plans in the context of local, strategic and national planning policy. The site of the 'bund' proposal lies partly within the administrative boundary of Brighton & Hove and partly within Lewes (with the College advising that the greater proportion will fall within Brighton & Hove). It is therefore subject to development plan policies of both Local Planning Authorities, as well as the overarching Structure Plan. The site is wholly within the Sussex Downs Area of Outstanding Natural Beauty (AONB) and is therefore subject to government guidance in PPS7, as well as the relevant policies in the above documents. All of these factors would resist major developments within an AONB except in exceptional circumstances.

The Planning Strategy Framework sets out a proposed approach to address planning policy in this particular instance. This approach includes the following factors that address PPS7 and local plan requirements:

- (i) *the need for the development, including in terms of any national considerations, and the impact of permitting it, or refusing it, upon the local economy*

Such considerations will need to clearly establish the link between the College's plans for radically improved Further Education facilities, the national need for the improved provision of vocational training and its fundamental linkages with the local economy, including the need to fill skills gaps and meet future predicated demands in the local labour market.

- (ii) *the cost of, and scope for, developing elsewhere outside the designated area, or meeting the need for it in some other way*

A 'site sequential analysis' will need to be carried out, using a similar approach to that previously undertaken by Brighton & Hove Albion for the Falmer Community Stadium and examined in detail at the associated public inquiries and subsequent rounds of further representations to the Secretary of State. The Planning Strategy Framework sets out an approach to the site sequential analysis that takes account of the College's aspirations to establish key training opportunities linked with a major sporting facility as a valid criterion to be addressed in the consideration of all potential sites. It should be emphasised that this criterion would not override other fundamental planning policy considerations and that the College will also need to make a full and valid case to establish the 'Power of Sport' as an integral element of their educational strategy and thereby a 'material consideration' for planning purposes.

- (iii) *any detrimental effect on the environment, the landscape and recreational opportunities, and the extent to which that could be moderated*

The proposed form (and to many extents the appearance) of the building within the envelope of an already permitted landscaping bund and the need to minimise any further impact on the wider downland landscape will be key considerations in establishing the above environmental case.

- 7.5 The Planning Strategy Framework notes that, notwithstanding the need to adequately address the above AONB planning policy issues, the present state of play in respect of the proposed South Downs National Park is that the site of the community stadium (including the 'bund' site) is not recommended to the Secretary of State for inclusion in the National Park by the planning inspector. Following a final decision by the Secretary of State in respect of the final boundary and the formation of the new National Park, the Sussex AONB will cease to exist.

- 7.6 In addition to the above, the Planning Strategy Framework will set out other planning policy considerations that will need to be addressed in the proposal, including:
- transportation issues and the need for a sustainable transport plan, particularly in view of the fact that Pelham Street is in a far more accessible location;
  - issues relating to the proximity of FE facilities in such close proximity to two university campuses – e.g. whether there would be any adverse effect on their operations and future development aspirations, in particular the immediately adjacent campus of Brighton University;
  - the overall environment for the students, particularly in relation to outside congregation/informal recreational areas (an important aspect of the proposed Pelham Street experience);
  - overall issues relating to environmental capacity of the wider area arising from the cumulative impact of the proposal;
  - the role and financial contribution played by other sites within the ownership of the College in delivering the strategy, together with more detailed information relating to the LSC's funding criteria.

### **The Education Case for the City College at the Stadium Proposals**

- 7.7 The education case for City College at the Stadium is persuasive. The College identifies local and national priorities and describes how new buildings will address these. The current buildings cannot meet current demand for vocational provision and this will increase both at pre and post 16. Having first class facilities will encourage more young people to remain in education and training to gain higher level of skill. This will also have the effect of reducing the number of young people who are not in education, employment or training (NEET) which is a priority for Brighton & Hove.
- 7.8 The current facilities do not meet the needs of many young people with learning difficulties and disabilities and new buildings will be fit for purpose and provide accommodation which is accessible and will help vulnerable young people to feel secure in order that can achieve the best that they can.
- 7.9 The College already works in partnership with other Colleges and with schools across the city. The education case identifies gaps in provision in the City as a whole and seeks to fill these. The education case links closely with the 14-19 Strategic Plan and it is clear that all young people will benefit from the proposals.
- 7.10 The stadium site will be attractive to young people and will also attract adults with low skill levels. Increasing the number of adults with a full Level 2 qualification is a priority area and will help close the gap between the advantaged and disadvantaged households. The range of activities proposed for the site are in line with local skills needs.

## **Landowner and Legal Implications of the City College at the Stadium Proposals for the City Council**

- 7.11 The site for the Stadium and the adjacent bus and coach interchange is principally owned by Brighton and Hove City Council, the remainder being owned by Brighton University. Following member approval at Policy and Resources Committee in September 2007, agreement was reached with the tenant to enable the land required for the stadium to revert to the Council. Following completion of negotiations between the Council, the Football Club and the University of Brighton, Cabinet approval will be sought to the terms of the various legal documents required to enable the stadium to be constructed.
- 7.12 If all parties, including the University of Brighton, agree to the principle of the new City College building on the stadium site, further discussions and reports to Cabinet will be required on the terms of the disposal and lease agreement.

### **Timetable**

- 7.13 There is a finite pot of LSC funding available, with other colleges in the region bidding all the time for the money that is left. The college therefore needs to submit its AIP very soon, and has agreed a date in the middle of June with the LSC. This means there is a great deal of urgency for the college to secure some degree of endorsement from the city council to support the bid and to try and ensure the significant education capital funding investment is secured for Brighton & Hove. If the submission of the AIP is any later than June this year then the entire programme will have to move back a year as the college programme must be based on moving within the summer holidays. If the college were to have to rethink its property strategy and therefore its AiP it would delay the AiP by a year and could mean that most significant sums of capital funding are already allocated elsewhere by the time the college makes its application. The programme presently envisages occupation of both Pelham Street and the college element of the Community Stadium in early September 2011.

## **SUPPORTING DOCUMENTATION**

### **Appendices:**

1. Draft City College at the Stadium Planning Strategy Framework

### **Documents In Members' Rooms**

1. None

### **Background Documents**

1. Pelham Street Knowledge Quarter Development Brief

|                         |  |                                       |                     |
|-------------------------|--|---------------------------------------|---------------------|
| <b>Subject:</b>         | <b>Confirmation of Executive Appointments (including appointments to outside bodies)</b> |                                       |                     |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>  |                                       |                     |
| <b>Report of:</b>       | <b>Director of Strategy &amp; Governance</b>   |                                       |                     |
| <b>Contact Officer:</b> | <b>Name:</b>   | <b>Mark Wall</b>                      | <b>Tel:</b> 29-1006 |
|                         | <b>E-mail:</b>   | <b>mark.wall@brighton-hove.gov.uk</b> |                     |
| <b>Key Decision:</b>    | No   |                                       |                     |
| <b>Wards Affected:</b>  | All  |                                       |                     |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

- 1.1 The Leader of the Council has the power under the law and the Council's constitution to appoint a Cabinet of between 2 and 9 Members of the Council. This report sets out the 9 Cabinet Members and their portfolios that the Leader has notified the Chief Executive of as having been appointed by her on the 15<sup>th</sup> May 2008.

**2. RECOMMENDATIONS:**

- 2.1 To note the appointment of 9 Cabinet Members as detailed in paragraph 3.2 of the report and
- 2.2 To confirm the various appointments of councillors to the bodies listed in paragraph 3.3 of the report.

**3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:**

- 3.1 The Leader of the Council has approved the Scheme of Delegation to the Cabinet, Cabinet Members, Committees, Joint Committees and officers, as set out in the Council's constitution in so far as they relate to Executive Functions. This is without prejudice to the Leader's powers to make amendments to the scheme of delegations from time to time.

3.2 The Cabinet will consist of the following 9 Members:

|  |                              |
|--|------------------------------|
| Cabinet Member for Adult Social Care & Health                        | Councillor Ken Norman        |
| Cabinet Member for Central Services                                  | Councillor Ayas Fallon-Khan  |
| Cabinet Member for Children & Young People                           | Councillor Vanessa Brown     |
| Cabinet Member for Community Affairs, Inclusion & Internal Relations | Councillor Dee Simson        |
| Cabinet Member for Culture, Recreation & Tourism                     | Councillor David Smith       |
| Cabinet Member for Enterprise, Employment & Major Projects           | Councillor Ted Kemble        |
| Cabinet Member for Environment                                       | Councillor Geoffrey Theobald |
| Cabinet Member for Finance   | Councillor Jan Young         |
| Cabinet Member for Housing   | Councillor Maria Caulfield   |

3.3 Appointments to Other Bodies:

|   |                                       |        |  |  |
|---|---------------------------------------|--------|--|--|
| 1 | Area Housing Panels x 4               | Annual | Appropriate Ward Councillors   | Appropriate Ward Councillors   |
| 2 | Children & Young People's Trust Board | Annual | Cabinet Member for Children & Young People plus:<br>1 Conservative<br>1 Labour<br>1 Green<br>1 other | Cllr Vanessa Brown<br><br>Cllr Ted Kemble<br>Cllr Pat Hawkes<br>Cllr Rachel Fryer<br>Cllr Jayne Bennett  |
| 3 | Community Safety Forum                | Annual | 5 Conservative<br><br>2 Labour<br><br>2 Green<br><br>1 Lib Dem                                       | Cllr Lynda Hyde,<br>Cllr Tony Janio,<br>Cllr David Smart,<br>Cllr Geoffrey Theobald,<br>Cllr Jan Young<br>Cllr Bob Carden,<br>Cllr Warren Morgan<br>Cllr Ben Duncan,<br>Cllr Amy Kennedy<br>Cllr Paul Elgood |

|   |   |        |   |   |
|---|---|--------|---|---|
| 4 | Housing Management Consultative Committee               | Annual | 5 Conservative<br><br>2 Labour<br><br>2 Green   | Cllr Maria Caulfield,<br>Cllr Steve Harmer-Strange, Cllr Mary Mears,<br>Cllr Dee Simson,<br>Cllr Geoff Wells<br>Cllr Christine Simpson,<br>Cllr Kevin Allen<br>Cllr Ian Davey,<br>Cllr Rachel Fryer |
| 5 | Joint Commissioning Board                               | Annual | Cabinet Member for Adult Social Care & Health<br>Cabinet Member for Housing<br>1 Labour<br>1 Green<br>1 other | Cllr Ken Norman<br><br>Cllr Maria Caulfield<br><br>Cllr Jeane Lepper<br>Cllr Keith Taylor<br>Cllr Jayne Bennett   |
| 6 | Integrated Waste Management Services Contract Committee | Annual | 3 Cabinet Members   | Cllr Ted Kemble,<br>Cllr David Smith,<br>Cllr Geoffrey Theobald   |
| 7 | Staff Consultation Forum                                | Annual | 3 Conservative<br><br>2 Labour<br><br>1 Green   | Cllr Mary Mears,<br>Cllr Brian Oxley,<br>Cllr Brian Pidgeon<br>Cllr Gill Mitchell,<br>Cllr Mo Marsh<br>Cllr Sven Rufus  |

#### 4. CONSULTATION

- 4.1 There have been consultations with the Group Leaders in respect of the appointments listed in paragraph 3.3 above, in order to determine other party representatives.

#### 5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

- 5.1 There are no financial implications arising from this report.

*Finance Officer consulted: Patrick Rice*

*Date: 19/05/08*

Legal Implications:

- 5.2 There are no Legal or adverse Human Rights Act Implications arising from this report.

*Legal Officer consulted: Abraham Ghebre –Ghirorghis Date: 19/05/08*

Equalities Implications:

- 5.3 The organisations listed above work to promote the interests of a diverse range of communities and have sought representatives from the council to assist them in promoting those interests.

Sustainability Implications:

- 5.4 There are no sustainability implications arising from this report.

Risk and Opportunity Management Implications:

- 5.5 There are no risk implications and the appointments to the outside bodies will provide the council with opportunities to promote issues, influence policy development and gain support from those organisations.

Corporate / Citywide Implications:

- 5.6 There are no corporate wide or city implications arising from this report.

## **6. EVALUATION OF ANY ALTERNATIVE OPTION(S):**

- 6.1 The council has the choice not to make appointments to the various bodies, however the benefits of having representatives on these is felt to be of greater value and therefore it is recommended that the appointments should be endorsed.

## **7. REASONS FOR REPORT RECOMMENDATIONS**

- 7.1 The Leader's actions in appointing a Cabinet and appointing representatives to the various bodies is vested in the powers vested in her role and confirmation of this action is being put to the Cabinet for information.

### **SUPPORTING DOCUMENTATION**

**Appendices:** *None*

**Documents In Members' Rooms:** None

**Background Documents:** None



|                         |   |                     |  |
|-------------------------|---|---------------------|--|
| <b>Subject:</b>         | <b>Affiliations 2008/09</b>                   |                     |  |
| <b>Date of Meeting:</b> | <b>12 June 2008</b>                           |                     |  |
| <b>Report of:</b>       | <b>Director of Strategy &amp; Governance</b>  |                     |  |
| <b>Contact Officer:</b> | <b>Name: Mark Wall</b>                        | <b>Tel: 29-1006</b> |  |
|                         | <b>E-mail: mark.wall@brighton-hove.gov.uk</b> |                     |  |
| <b>Key Decision:</b>    | <b>No</b>                                     |                     |  |
| <b>Wards Affected:</b>  | <b>All</b>                                    |                     |  |

**FOR GENERAL RELEASE****1. SUMMARY AND POLICY CONTEXT:**

- 1.1 The Council has previously affiliated to certain organisations on a corporate basis and a decision as to whether to continue with these affiliations is required.

**2. RECOMMENDATIONS:**

- 2.1 To consider which of the following organisations the Council should affiliate to during 2008/09:

- (1) The Local Government Association
- (2) The South East England Regional Assembly
- (3) The United Nations Association

**3. RELEVANT BACKGROUND INFORMATION/CHRONOLOGY OF KEY EVENTS:**

- 3.1 The Council is currently affiliated to the following:

**(i) The Local Government Association (LGA)**

The Local Government Association (LGA) was formed on 1 April 1997 and represents the local authorities of England and Wales – a total of just under 500 authorities. These local authorities represent over 50 million people and spend around £78 billion pounds per annum.

The LGA exists to promote better local government. It works with and for member authorities to realise a shared vision of local government that enables local people to shape a distinctive and better future for

their locality and its communities. The LGA aims to put local councils at the heart of the drive to improve public services and to work with government to ensure that the policy, legislative and financial context in which they operate, supports that objective.

The LGA is a voluntary lobbying organisation representing local government. The LGA also represents fire authorities, police authorities, national park authorities and passenger transport authorities.

The LGA Business Plan for 2005 is structured around five ambitious policy and lobbying programmes - freedom to improve, securing resources, setting the agenda, shared priorities and better services; and raising our sights.

The strategic objectives for 2007/08 were:

- Deepening and strengthening relationships with member councils;
- Deepening and strengthening relationships with our partners;
- Maintaining our capacity to influence government;
- Strengthening our capability to influence the public;
- Developing capacity to initiate policy and initiate debate about policy;
- Adopting an intelligent, proactive approach to generating news and interest in the sector and the organisation;
- Developing the LGA as an exemplar organisation providing value for money and high quality services to our customers.

The subscription for 2007/08 was £67,185.

**The LGA have advised that the subscription for 2008/09 would be £67,857.05 and this would be met by the Policy Team.**

## **(ii) South East England Regional Assembly**

The Regional Assembly is the regional chamber for the South East, designated under the RDA Act 1998. The Assembly has 112 members, two thirds of whom are elected councillors nominated by all of the region's 74 local authorities (Councillor Mary Mears has been appointed as the Council's representative). As the representative voice of the region, the Assembly presses the South East's interests both in Westminster and in Brussels. The Assembly provides regional accountability for the South East England Development Agency, being the primary consultee on the Regional Economic Strategy and the Agency's Corporate Plan. The Assembly also has a lead role in preparing the South East's Development Framework, and

it is the Regional Planning Body, a role considerably strengthened under the Planning and Compulsory Purchase Act 2004. In this capacity, the Assembly has been preparing the new Regional Spatial Strategy, the South East Plan; this will set the framework for local authorities' local plans to 2026, and includes targets for housing supply, affordable housing, renewable energy and waste, as well as transport investment priorities.

The Council's subscription for 2007/08 was £22,284.57 and was met from the Economic Development and Regeneration Budget.

**The Assembly has once more agreed to hold its local authority subscriptions and it is anticipated that the subscription for 2008/09 will remain at £22,284.57. This will be met from the Economic Development and Regeneration Budget.**

### **(iii) United Nations Association.**

Founded in 1945 the UN was 'created to maintain world peace and security and to work for social progress. The United Nations Association is a membership based, voluntary, non-governmental organisation, which campaigns to help turn the ideals of the UN into reality. The Association aims to promote awareness of, and support, the principles of the United Nations Charter, the world-wide work of the UN and its agencies. Councillor Cobb has been appointed as the Council's representative on the local United Nations Association Committee.

The Subscription for 2007/08 was £25.00 and was met from Democratic Services.

**The Subscription for 2008/09 is anticipated to be £30.00 and will be met from the Democratic Services Budget.**

## **4. CONSULTATION**

- 4.1 There has been no consultation as the matter is before the Cabinet.

## **5. FINANCIAL & OTHER IMPLICATIONS:**

Financial Implications:

- 5.1 The subscriptions and funding details for 2008/09 to each of the organisations are as set out in paragraph 3.1. These subscriptions will total £91,132 and are provided for within the existing budgets that are listed in the report. There is no requirement for additional funding.

*Finance Officer consulted: Patr*

*Date: 19/05/08*

Legal Implications:

- 5.2 There are none. There are no adverse Human Rights Act Implications arising from this report.

*Legal Officer consulted: Abraham Ghebre –Ghirorghis Date: 19/05/08*

Equalities Implications:

- 5.3 The organisations listed above work to promote the interests of a diverse range of communities.

Sustainability Implications:

- 5.4 There are no sustainability implications arising from this report.

Risk and Opportunity Management Implications:

- 5.5 There are no risk implications and affiliating to the organisations will provide the council with opportunities to promote issues, influence policy development and gain support from other organisations.

Corporate / Citywide Implications:

- 5.7 There are no corporate wide or city implications arising from this report.

**6. EVALUATION OF ANY ALTERNATIVE OPTION(S):**

- 6.1 The council has the choice not to affiliate to the organisations, however the benefits of affiliation are felt to be of greater value and therefore it is recommended that the council should affiliate to them.

**7. REASONS FOR REPORT RECOMMENDATIONS**

- 7.1 The Cabinet's approval to affiliate to the organisations listed above is required.

**SUPPORTING DOCUMENTATION**

**Appendices:** *None*

**Documents In Members' Rooms:** None

**Background Documents:** None